

DRAFT
ENGINEERING EVALUATION
The City of Santa Rosa Utilities Department
PLANT NO. 13984
APPLICATION NO: 27168

BACKGROUND

The City of Santa Rosa Utilities Department of Santa Rosa California is applying for an Authority to Construct and/or Permit to Operate a Standby Diesel Generator.

S-3 Stationary Standby Generator Set: Diesel Engine; Make: Caterpillar; Model: C6.6; Model Year; 2014; Rated Horsepower: 230 HP

The standby generator will be located at 5219 Monte Verde Drive (Water Pump Station # 7) Santa Rosa, CA 95409.

EMISSIONS SUMMARY

Annual Emissions:

The Manufacturer's Performance Data Statement for S-3 (230 HP- diesel engine) are listed below.

Pollutant	Emission Factors (g/bhp-hr)
NOx	2.66
CO	0.58
POC	0.14
PM10	0.13
SO2	0.0055

**The emission factor for SO2 is from Chapter 3, Table 3.4-1 of the EPA Document AP-42, Compilation of Air Pollutant Emission Factors.*

$$SO_2 \quad 8.09E-3 \text{ (\% S in fuel oil) lb/hp-hr} = 8.09E-3 \text{ (0.0015\% S) (454 g/lb)} = 0.0055 \text{ g/hp-hr}$$

S-3:

$$\begin{aligned} \text{NOx} &= (2.66 \text{ g/hp-hr}) (230 \text{ hp}) (33 \text{ hr/yr}) (1\text{b}/454\text{g}) = 44.47 \text{ lb/yr} = 0.022 \text{ TPY} \\ \text{CO} &= (0.58 \text{ g/hp-hr}) (230 \text{ hp}) (33 \text{ hr/yr}) (1\text{b}/454\text{g}) = 9.69 \text{ lb/yr} = 0.004 \text{ TPY} \\ \text{POC} &= (0.14 \text{ g/hp-hr}) (230 \text{ hp}) (33 \text{ hr/yr}) (1\text{b}/454\text{g}) = 2.34 \text{ lb/yr} = 0.001 \text{ TPY} \\ \text{PM10} &= (0.13 \text{ g/hp-hr}) (230 \text{ hp}) (33 \text{ hr/yr}) (1\text{b}/454\text{g}) = 2.17 \text{ lb/yr} = 0.001 \text{ TPY} \\ \text{SO2} &= (0.0055\text{g/hp-hr}) (230 \text{ hp}) (33 \text{ hr/yr}) (1\text{b}/454\text{g}) = 0.091 \text{ lb/yr} = 0.000 \text{ TPY} \end{aligned}$$

Maximum Daily Emissions:

A full 24-hour day will be assumed since no daily limits are imposed on intermittent and unexpected operations.

For S-3:

NOx = (2.66 g/hp-hr) (230 hp) (24 hr/day) (lb/454g) = 32.3 lb/day
CO = (0.58 g/hp-hr) (230 hp) (24 hr/day) (lb/454g) = 7.05 lb/day
POC = (0.14 hp-hr) (230 hp) (24 hr/day) (lb/454g) = 1.70 lb/day
PM10 = (0.13 g/hp-hr) (230 hp) (24 hr/day) (lb/454g) = 1.58 lb/day
SO2 = (0.0055 g/hp-hr) (230 hp) (24 hr/day) (lb/454g) = 0.066 lb/day

Plant Cumulative Increase: (tons/year)

Pollutant	Existing	New S-3	Total
NOx	0.000	0.022	0.022
CO	0.000	0.004	0.004
POC	0.000	0.001	0.001
PM10	0.000	0.001	0.001
SO2	0.000	0.000	0.000

Toxic Risk Screening:

The toxic emission of diesel particulate does exceed the District Risk Screening Trigger, as shown in Table (1) below, and a Health Risk Screening Analysis is necessary.

Table 1. Calculated incremental increase in diesel exhaust particulate matter for S-3

Source:	PM ₁₀ Emission Factor (g/HP-hr)	HP	Annual Usage (Hours/year) ₁	Diesel Exhaust Particulate Emissions (lb/year):	Trigger Level (lb/yr)	Risk Screen Required? (Yes/No)
3	0.13	230	33	2.17	0.34	Yes

The results from the health risk screening analysis, the maximally exposed industrial receptor is 15 in a million for 50 hours of operation per year. In accordance with the District's Regulation 2-5, this source is not considered acceptable though the engine meets current TBACT requirements. In order to reduce the estimated project cancer risk to no more than 10 in a million, the applicant has agreed to 33 hours per year for reliability-related operation.

STATEMENT OF COMPLIANCE

The owner/operator of S-3 shall comply with Reg. 6, Rule 1, Particulate Matter – General Requirements and Reg. 9-1-301 (Inorganic Gaseous Pollutants: Sulfur Dioxide for Limitations on Ground Level Concentrations). Since this engine meets TBACT for PM10 (<0.15 g/hp-hr), it is expected to comply with Reg. 6, Rule 1, Particulate Matter - General Requirements. Ultra-low sulfur diesel (15 PPM sulfur) will be used to meet the sulfur limitation of 0.5wt% in Reg. 9-1-304 as well as to minimize PM10 emissions. Because S-3 is an emergency standby generator, Reg. 9-8-110 (Inorganic Gaseous Pollutants: Nitrogen Oxides from Stationary Internal Combustion Engines) exempts the requirements for emission limits of Sections 9-8-301, 302, and 502. Allowable operating hours and the corresponding record keeping in Reg. 9-8-330 and 530 will be included in the Permit Conditions below.

This diesel engine is subject to the Stationary Diesel Airborne Toxics Control Measure (ATCM) and is considered a new stationary emergency standby diesel engine since it will be installed after January 1, 2005 and is larger than 50 HP. The requirements of the ATCM will be included in the permit conditions.

The project is considered to be ministerial under the District's CEQA regulation 2-1-311 and therefore is not subject to CEQA review. The engineering review for this project requires only the application of standard permit conditions and standard emissions factors and therefore is not discretionary as defined by CEQA. (Permit Handbook Chapter 2.3)

The project is within 1000 feet of Rincon Valley Charter School and therefore is subject to the public notification requirements of Reg. 2-1-412. A Public Notice was conducted in 2013 for (S-2) application # 24668. However, the engine was no longer available and subsequently, the application was cancelled. The applicant submitted a new application # 27168 for the installation of a 2015 model engine with a lower emission output, which would have resulted in a reduction in emissions: In accordance Health & Safety Code Section 42301.6(g): “The notice requirements of this section shall not apply if the air pollution control officer determines that the application to construct or modify a source will result in a reduction or equivalent amount of air contaminants, as defined in Section 39013, or which are hazardous air emissions.” However, a 2014 model engine was delivered with an emission output resulting in a higher increase than the original 2014 model year engine in application # 24668. Thus Public Notification is required.

Best Available Control Technology:

In accordance with Regulation 2, Rule 2, Section 301, BACT is triggered for any new or modified source with the potential to emit 10 pounds or more per highest day of POC, NPOC, NO_x, CO, SO₂ or PM₁₀.

Based on the emission calculations above, the owner/operator of S-3 is subject to BACT for the following pollutants: NO_x and CO. BACT 1 levels do not apply for ‘engines used exclusively for emergency use during involuntary loss of power’ as per Reference b,

Document 96.1.2 of the BAAQMD BACT Guidelines for IC Engines. Hence, the owner/operator has to meet BACT 2 limits presented below.

POLLUTANT	BACT 1. Technologically Feasible/ Cost Effective 2. Achieved in Practice 3. TBACT	TYPICAL TECHNOLOGY
NOx	<i>n/s^c</i> 2. CARB ATCM standard ^a for NOx at applicable horsepower rating(see attached Table 1).	1. <i>n/s^d</i> 2. Any engine or technology certified or verified to achieve the applicable standard. <i>a,b</i>
CO	<i>n/s^c</i> 2. CARB ATCM standard ^a for CO at applicable horsepower rating(see attached Table 1).	<i>n/s^d</i> 2. Any engine or technology certified or verified to achieve the applicable standard. <i>a,b</i>

References

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| <p>a.</p> <p>b.</p> <p>c.</p> | <p>ATCM standard (listed below): Where NMHC + NOx is listed (with no individual standards for NOx or NMHC) as the standard, the portions may be considered 95% NOx and 5% NMHC. For the purposes of determining BACT NMHC = POC. Any engine which has been certified or demonstrated to meet the current year tier standard may be considered compliant with the certified emission standard for that pollutant.</p> <p>Deleted (no longer applies).</p> <p>Cost effectiveness analysis must be based on lesser of 50 hr/yr or non-emergency operation as limited by District health risk screen analysis.</p> |
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Table 1: BACT 2 Emission Limits based on CARB ATCM Emissions Standards for Stationary Emergency Standby Diesel-Fueled CI Engines >50 BHP g/Kw-hr (g/bhp-hr)			
Maximum Engine Power	PM	NMHC+NOx	CO
37 < KW < 56 (50 < HP < 75)	0.20 (0.15)	4.7 (3.5)	5.0 (3.7)
56 < KW < 75 (75 < HP < 100)	0.20 (0.15)	4.7 (3.5)	5.0 (3.7)
75 < KW < 130 (100 < HP < 175)	0.20 (0.15)	4.0 (3.0)	5.0 (3.7)
130 < KW < 225 (175 < HP < 300)	0.20 (0.15)	4.0 (3.0)	3.5 (2.6)
225 < KW < 450 (300 < HP < 600)	0.20 (0.15)	4.0 (3.0)	3.5 (2.6)
450 < KW < 560 (600 < HP < 750)	0.20 (0.15)	4.0 (3.0)	3.5 (2.6)
KW > 560 (HP > 750)	0.20 (0.15)	6.4 (4.8)	3.5 (2.6)

The NOx and CO emission limits set by BACT 2 are met, as shown in Table (2).

Table (2)

Pollutant	Engine Emission Factors (g/hp-hr)	Emission Factor Limits as set by BACT 2 (g/hp-hr)	Have the limits been met?
NOx	2.66	3.0	YES
CO	0.58	2.6	YES

Therefore, S-3 is determined to be in compliance with the BACT 2 limits for NOx and CO.

Offsets: Offsets must be provided for any new or modified source at a facility that emits, or will be permitted to emit more than 10 tons/yr of POC or NOx. Based on the emission calculations above, offsets are not required for this application.

New Source Performance Standards: The engine is subject to 40 CFR 60, Subpart III, Standards of Performance for Stationary Compression Ignition Internal Combustion Engines because it was manufactured after April 1, 2006, as required by Section 60.4200(a)(2)(i).

The engine has a total displacement of 6.62 liters. Each cylinder has a volume of less than 10 liters. The engine is a 2014 engine and is not a fire pump. Section 60.4205(b) requires these engines to comply with the standard in Section 60.4202 for all pollutants for the same model year and maximum engine power. Section 60.4202(a)(ii) requires that engines over 50 hp must meet the EPA standards in 40 CFR 89.112 and 40 CFR 89.113. The standards are:

NOX + NMHC:	3.0 g/HP-hr
CO:	2.6
PM:	0.15

According to the Manufacturer's Performance Data Statement the engine will comply with the all the standards.

Sections 60.4206 and 60.4211(a) require that the owner/operator operate and maintain the engine according to the manufacturer's written instructions or procedures developed by the owner or operator that are approved by the engine manufacturer, over the entire life of the engine. .

Section 60.4207(a) requires that by October 1, 2007, the owner/operator must use fuel that complies with 40 CFR 80.510(a). This means that the fuel must have a sulfur content of 500 parts per million (ppm) maximum, a cetane index of 40 or a maximum aromatic content of 35 volume percent. .

Section 60.4207(b) requires that by October 1, 2010, the owner/operator must use fuel that complies with 40 CFR 80.510(b). This means that the fuel must have a sulfur content of 15 parts per million (ppm) maximum, and the same cetane index or aromatic content. .

Section 60.4209(a) requires a non-resettable hour meter. This requirement is already in the standard permit conditions.

The engine will comply with the requirements of Section 60.4211(b)(1) because it has been certified in accordance with 40 CFR Part 89.

The engine will comply with the requirement in Section 60.4211(e) to run for less than 100 hours per year for maintenance checks and readiness testing, and the prohibition of running for any reason other than emergency operation, maintenance, and testing because they are limited by permit condition to 50 hours per year for reliability testing and otherwise may only operate for emergencies.

The owner/operator is not required to perform tests in accordance with Section 60.4212 or 60.4213.

Section 60.4214 states that owner/operators do not have to submit an initial notification to EPA for emergency engines.

Because the engine does not have a diesel particulate filter, it is not subject to Section 60.4214(c).

The owner/operator is required to comply with certain sections of 40 CFR 60, Subpart A, General Provisions. .

National Emission Standard for Hazardous Air Pollutants: This engine is subject to 40 CFR 63, Subpart ZZZZ, National Emission Standards for Hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines. The engines comply with the NESHAPS by complying with NSPS, Subpart IIII, per Section 63.6590 (C) (1) of the NESHAPS.

Preventative of Significant Deterioration does not apply.

PERMIT CONDITIONS

Application 27168: The City of Santa Rosa Utilities Department: Plant 13984:
Conditions for S-3

PC 22833

1. The owner/operator shall not exceed 33 hours per year per engine for reliability-related testing.

[Basis: "Regulation 2-5]

2. The owner or operator shall operate each emergency standby engine only for the following purposes: to mitigate emergency conditions, for emission testing to demonstrate compliance with a District, state or Federal emission limit, or for reliability-related activities (maintenance and other testing, but excluding emission testing). Operating while mitigating emergency conditions or while emission testing to show compliance with District, state or Federal emission limits is not limited.

[Basis: "Stationary Diesel Engine ATCM" section 93115, title 17, CA Code of Regulations, subsection (e)(2)(A)(3)] or (e)(2)(B)(3)]

3. The owner/operator shall operate each emergency standby engine only when a non-resettable totalizing meter (with a minimum display capability of 9,999 hours) that measures the hours of operation for the engine is installed, operated and properly maintained.

[Basis: "Stationary Diesel Engine ATCM" section 93115, title 17, CA Code of Regulations, subsection (e)(4)(G)(1)]

4. Records: The owner/operator shall maintain the following monthly records in a District-approved log for at least 36 months from the date of entry (60 months if the facility has been issued a Title V Major Facility Review Permit or a Synthetic Minor Operating Permit). Log entries shall be retained on-site, either at a central location or at the engine's location, and made immediately available to the District staff upon request.
 - a. Hours of operation for reliability-related activities (maintenance and testing).
 - b. Hours of operation for emission testing to show compliance with emission limits.
 - c. Hours of operation (emergency).
 - d. For each emergency, the nature of the emergency condition.
 - e. Fuel usage for each engine(s).

[Basis: "Stationary Diesel Engine ATCM" section 93115, title 17, CA Code of Regulations, subsection (e)(4)(I), (or, Regulation 2-6-501)]

5. At School and Near-School Operation: If the emergency standby engine is located on school grounds or within 500 feet of any school grounds, the following requirements shall apply:

The owner or operator shall not operate each stationary emergency standby diesel-fueled engine for non-emergency use, including maintenance and testing, during the following periods:

- f. Whenever there is a school-sponsored activity (if the engine is located on school grounds).
- g. Between 7:30 a.m. and 3:30 p.m. on days when school is in session.

"School" or "School Grounds" means any public or private school used for the purposes of the education of more than 12 children in kindergarten or any of grades 1 to 12, inclusive, but does not include any private school in which education is primarily conducted in a private home(s). "School" or "School Grounds" includes any building or structure, playground, athletic field, or other areas of school property but does not include unimproved school property.

[Basis: "Stationary Diesel Engine ATCM" section 93115, title 17, CA Code of Regulations, subsection (e)(2)(A)(1)] or (e)(2)(B)(2)]

RECOMMENDATION

The District has reviewed the material contained in the permit application for the proposed project and has made a preliminary determination that the project is expected to comply with all applicable requirements of District, state, and federal air quality-related regulations. The preliminary recommendation is to issue an Authority to Construct for the equipment listed below. However, the proposed source will be located within 1000 feet of a school, which triggers the public notification requirements of District Regulation 2-1-412. After the comments are received and reviewed, the District will make a final determination on the permit.

I recommend that the District initiate a public notice and consider any comments received prior to taking any final action on issuance of an Authority to Construct for the following source:

S-3 Stationary Standby Generator Set: Diesel Engine; Make: Caterpillar; Model: C6.6; Model Year; 2014; Rated Horsepower: 230 HP

EXEMPTIONS

None.

By: _____ Date: _____
Sheryl Wallace
Air Quality Permit Technician