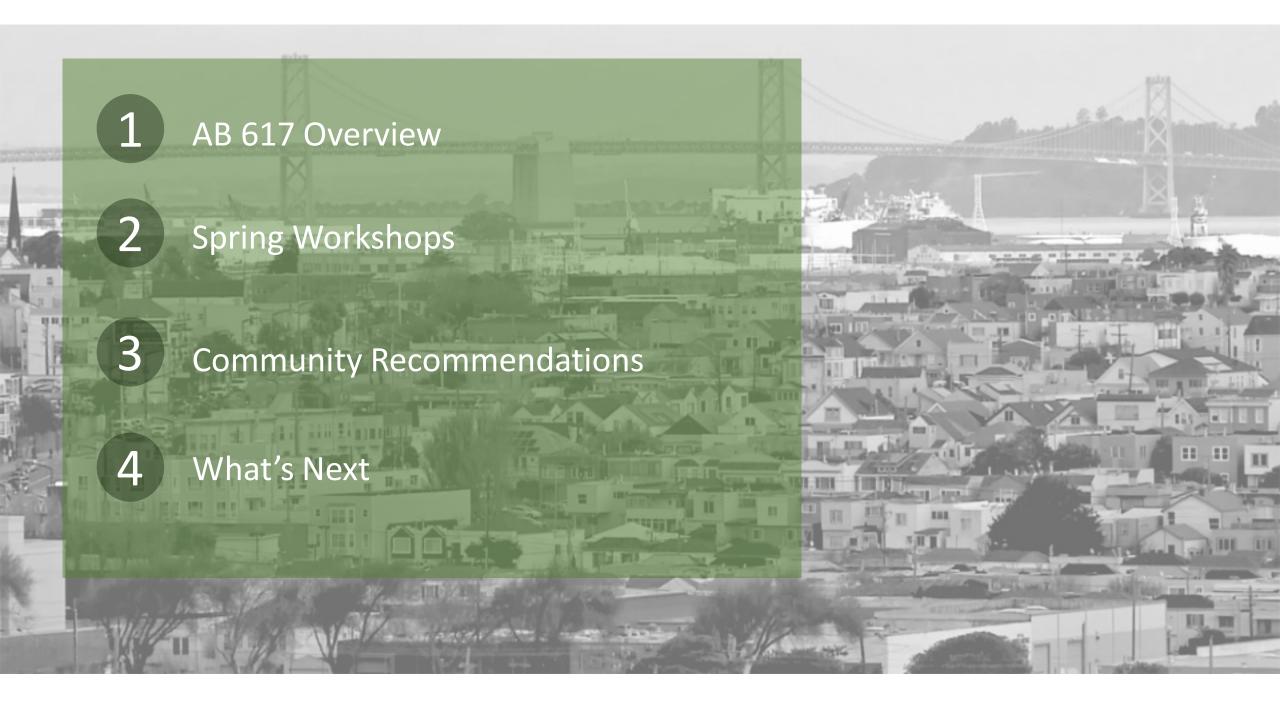


AB 617: Community Health Protection Program

Elizabeth Yura Community Health Protection Officer Executive Committee July 23, 2018



- Originated in negotiations of Cap & Trade Program (AB 398)
- Responds to concerns with continued high levels of air pollution in local communities
- Directly addresses toxics and criteria pollutants in the most impacted communities

2 AB 617 Overview

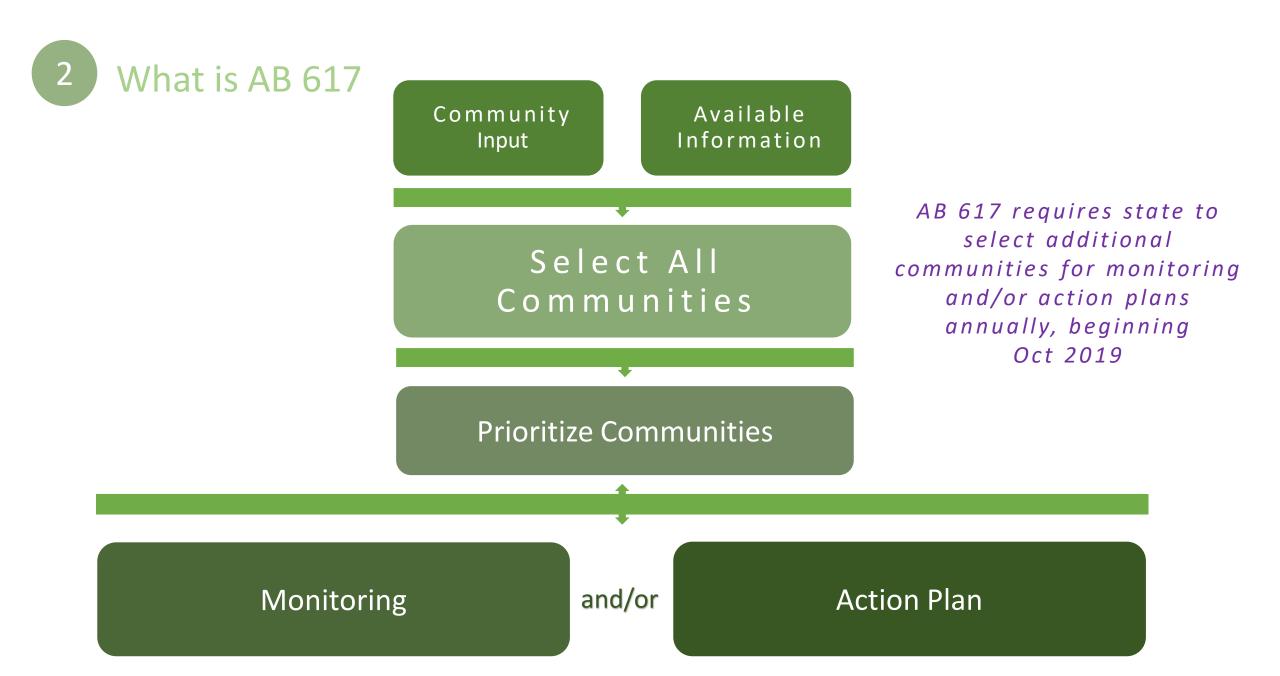
Under AB 617, the state requires districts to work with communities to select all areas in the region that have a "high cumulative exposure burden" and then prioritize areas for community monitoring and/or actions plans over the next 6 years.

AB 617 Overview

# Program Goals

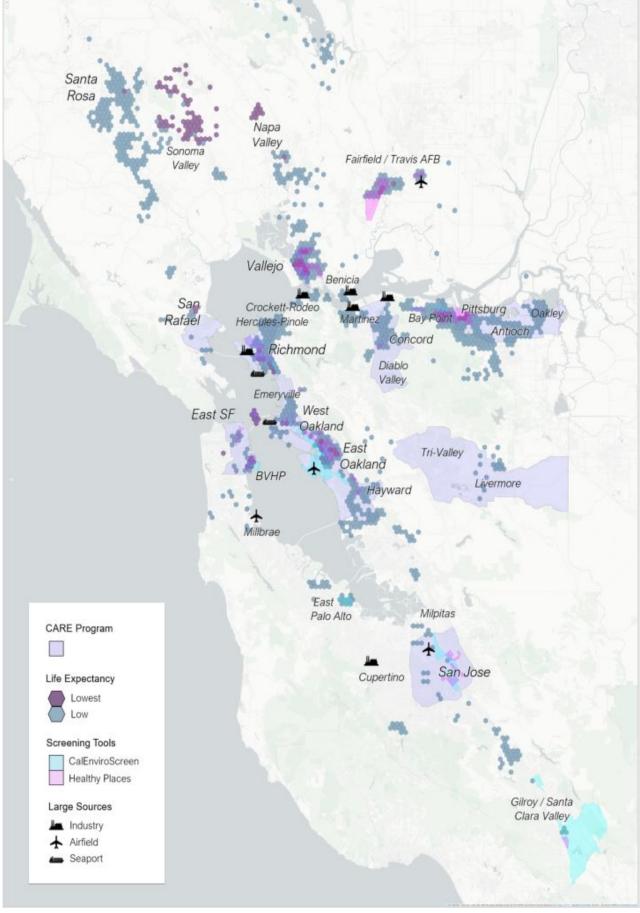
#### Community Participation

- Eliminate Air Quality Disparities
- Reduce Health Burdens
- Continuous Evaluation and Improvement



#### AB 617 Overview

- CARE
- Areas with large sources
- Areas with health and pollution impacts
- Areas with low life expectancy



#### **Spring Workshops**

#### Workshops held from Jan 31 through June 20th

- Discussed how to select ALL AB 617 Communities
- Local sources of pollution and impacts on community
- Criteria for prioritizing communities
- Incentives for mobile sources of pollution

# What we heard

#### Consider communities with:

- Refineries and other large facilities
- Woodsmoke
- Odors

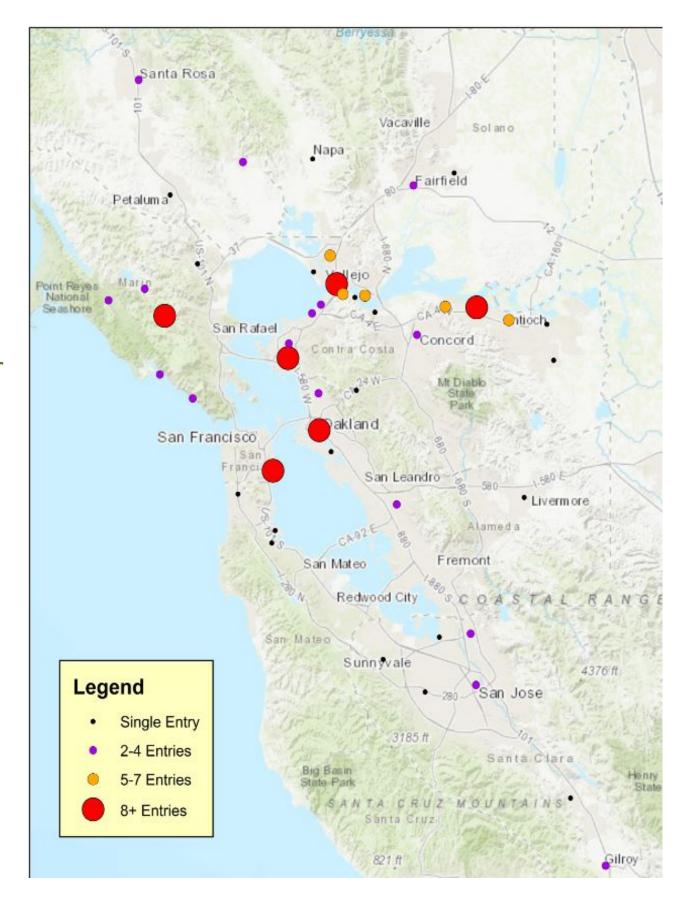
**Spring Workshops** 

- Multiple transportation sources
- History of contamination, violations, or environmental injustice

## Spring Workshops

#### **Community Priorities:**

- Marin, due to concerns over woodsmoke
- West Oakland
- Richmond
- Pittsburg-Bay Point area
- Vallejo
- East San Francisco



#### **Community Recommendations**

#### Criteria Used to Prioritize Communities

#### Air Quality

Fine particles
Toxics

#### Health

Life expectancy

Lung disease

Heart disease

#### Other

Known sources
Air quality data
Previous planning
Collaboration
Capacity

3

#### **Community Recommendations**

#### Year 1

West Oakland – action plan

Richmond — monitoring plan

Public comment period July 5 through July 16; some comments received



### West Oakland

**Action Plan** 

- Very high mobile source emissions
  - o Port of Oakland largest single source of DPM
  - o Roadways contribute significantly to PM<sub>2.5</sub>
- High health burden
- High socio-economic vulnerability

- Concerns about new development at Port of Oakland and Oakland Army Base
- Goal of zero emissions environment
- Leverage previous and ongoing collaboration and research

#### Richmond

Monitoring Plan

- High emissions from stationary and mobile sources
  - Refinery, chemical plant, landfills, water treatment facility, metal scrapping, marine terminals, freeways, port
- High health burden
- High socio-economic vulnerability

- Regional monitoring data are not consistent with observed health issues
- More monitoring to evaluate which sources may be contributing to issues
- Leverage ongoing data analysis and monitoring work

# Other Large Source Communities

**Actions** 

- New refinery rules to require fence line monitoring and emissions tracking,
   Rule 12-15
- Reduce health risks from facilities that have the highest health impacts,
   Rule 11-18
- Further emissions reductions through improved control technology BARCT
- Review new permitting practices to further reduce local emissions and exposure
- Mitigate health risks from new and modified sources, Rule 2-5

#### Woodsmoke Communities



- Provide additional incentives toward replacement of older woodburning devices for cleaner heating alternatives
- Consider additional strategies to strengthen wood burning rule (Rule 6-3) and enforcement

# Landfill/Organics Communities

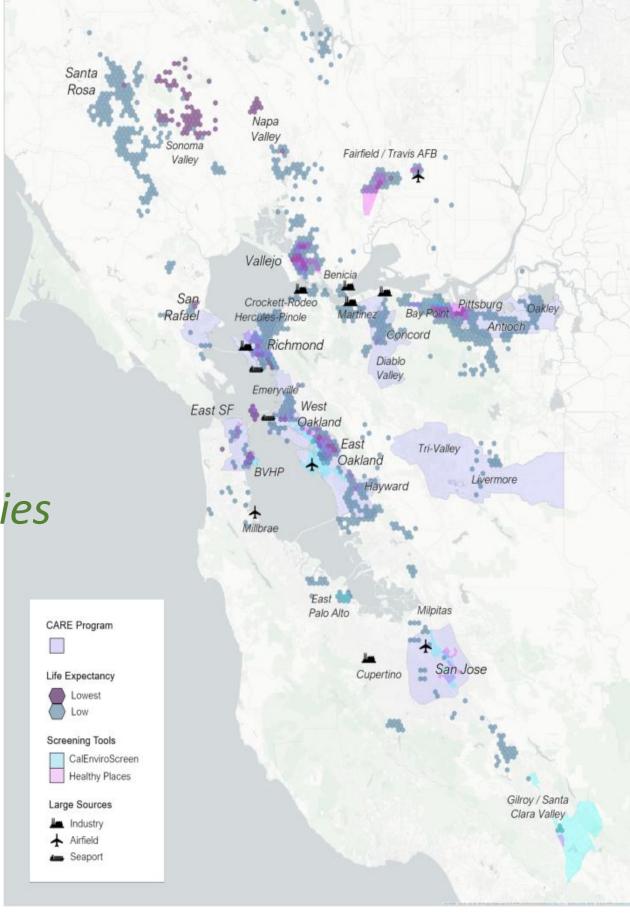
**Actions** 

- Develop new regulations that support the District's Organics Recovery Strategy to ensure best practices and limit emissions in the growing organic waste sector
  - Compost Operation
  - Organics Material Handling
- Amend odorous substances regulation (Regulation 7) to help strengthen odor standards and enhance enforceability of the rule
- Develop basin-wide methane strategy to better quantify and reduce methane emissions
- Mitigate health risks from new and modified sources, Rule 2-5

#### What's Next

- Work with communities to prepare for action and/or monitoring plans
- Establish community partnerships and relationships
- Develop a shared understanding of local air quality and other related concerns
- Community-led sensor program

Funding available to all identified AB 617 communities



#### What's Next

#### Last Year (FY2017/18)

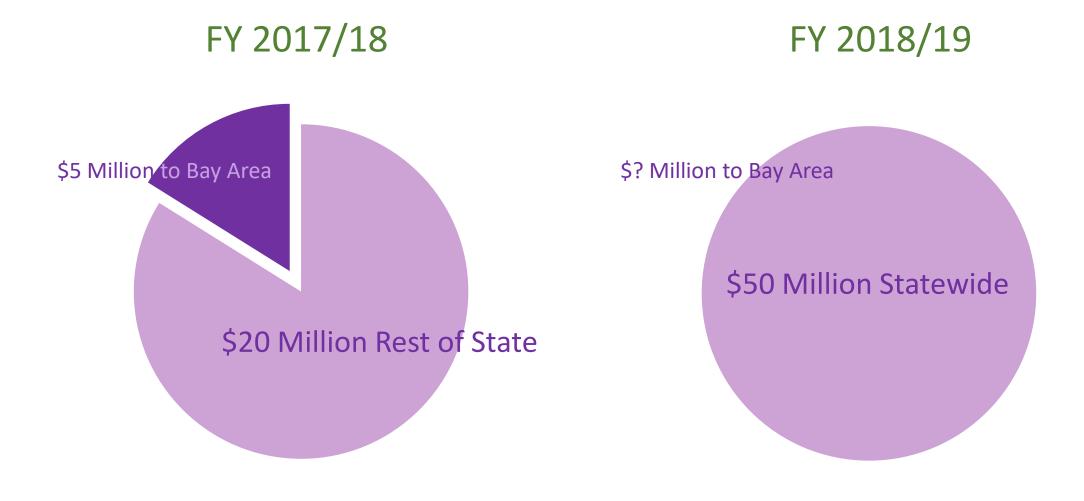
- \$50 million to Bay Area for local emission reduction projects: clean trucks, buses, locomotives, construction and agriculture equipment
- Over \$1 million to Bay Area communities for technical assistance

#### This Year (FY2018/19)

- Approximately \$50 million to Bay Area for mobile and stationary source emission reduction projects as well exposure reduction measures
- Up to \$10 million statewide for technical assistance

#### What's Next







Recommended Action: Staff recommends that the Board of Directors approve the Year 1 - 5 communities for the state's Community Air Protection Program.



AB 617: Community Health Protection Program



# Update on the Governor's Global Climate Action Summit

**Executive Committee Meeting** 

July 23, 2018

Lisa Fasano

Communications Officer



#### Summit Update

- Finalization of *Statement of Purpose*
- Recruiting Signatories
- Status of the event
- Requests for Board Members



#### **Contractor Effort**

- O'Rorke
  - Event logistics
  - Securing speakers
- California Strategies
  - Government pitch talking points
  - Strategy for additional signatories



#### Statement of Purpose

- Finalized Statement of Purpose
  - Document highlights the challenge
  - Key component is sharing ideas
  - Sets framework for potential future meetings
- Diesel Free by '33 Website is live
  - Industries, Governments, Mayors can sign on-line
  - Includes background, event info



#### **Recruiting Signatories**

- Targeting CA, US & int'l local elected officials; Bay
   Area employers that use or supply diesel equipment
- Sent to Bay Area Governments with letter from Jack
- Presented to MTC/ABAG Board committees
- Current signers: the Mayors of Berkeley, San Jose,
   Newark, Mountain View, Saint Helena, and Benicia



#### Status of the Event

Title: United Against GHGs: Diesel-free by '33

Date: Wednesday, September 12, 2018

Format: Speakers in Yerba Buena & Board Rooms

- Daylong event
- Lunch provided
- Networking reception

Participants: 280+



#### **Event Agenda**

9:00am Welcome and Keynote Address

10:00am Lobby group photo op w/keynote

10:15am Break

10:30am Panel on integration of diesel/health/climate

(Community leader, health expert, local elected

official)



#### Event Agenda cont.

11:00am Signing ceremony, media event

12:00pm Networking Lunch

12:45pm "Making It Happen" (concurrent sessions)

Session 1: Show Me the Money

funding, financing for reducing diesel& GHGs

Session 2: Show Me My Options

technologies, policies for reducing diesel
 & GHGs



#### Event Agenda cont.

2:00pm Break

2:15pm "Making It Happen" sessions repeat (with new

speakers)

3:30pm UN Association Video

3:45pm Youth Speakers

4:00pm Afternoon Keynote

4:50pm Networking Reception



#### Recommend the Board of Directors:

- Sign the Statement of Purpose
- Encourage your elected colleagues to sign

Technology Implementation
Office (TIO) Update and
Summary of Steering Committee
Meeting



Executive Committee Meeting July 23, 2018 Derrick Tang, Manager

#### Stationary Incentive Program



**Goal**: To reduce GHG emissions from regulated facilities

As outlined in 2017 Clean Air Plan

#### Approach:

- Identify low-cost technologies for facilities to reduce operating costs and emissions
  - Assess technologies and connect them with facilities
- 2. Provide low-cost financing to accelerate technology implementation
  - Run pilot program while minimizing risk

#### Stationary Incentive Program: Connecting technologies and customers

**Facilities** 



Technology Developers and Companies



TIO Value: TECHNOLOGY EVALUATION, MATCHMAKING, and FINANCING

#### **Technology Assessment Goal**



# To have an updatable tool to guide Air District's matchmaking and incentives that evaluates:

**Impact** 

- GHG emissions reductions
- Economics

**Timing** 

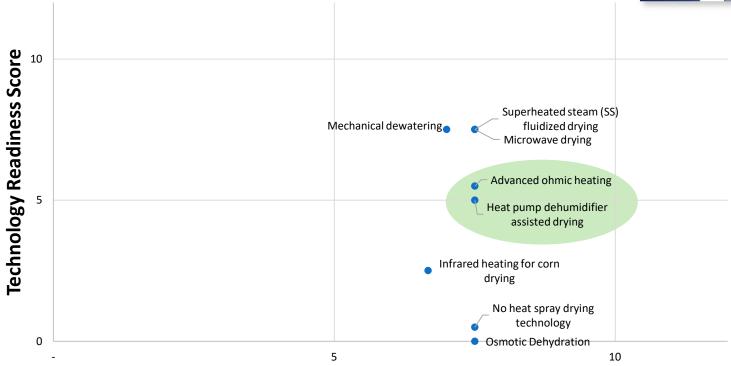
- Technology readiness
- Possible District action

Risks

- Market barriers
- Policy barriers

# 8 Example Cooling and Heating Technologies (out of 187 Total Technologies Evaluated)





**Emissions Reduction Potential Score** 

**Technology Readiness Score**: Measures *technology maturity* (research, pilot, demonstration) and *provider maturity* (early startups vs. multiple established vendors)

**Emissions Reduction Potential Score**: Measures emissions reduction vs. baseline at the *process level, Air District level*, and *national level* based on respective emissions data.

# Example Project: Ohmic Heating for Food Processing Plant



- Fast heating method for food products
- >15% reduction in energy use and carbon emissions
- High potential to scale in national and global markets
- Clear payback period:
   ~\$60k annual cost savings
   per ~\$100k installation



## Facilities: Needs & Wants



#### **Awareness**

- A **clearinghouse** of emissions-reducing technologies
- Events and opportunities for matchmaking

#### **Technology Fit**

- Target facilities that have current or planned construction or rehabilitation
- New technologies should be low-maintenance

#### **Financing**

- Public facilities are very interested in financing options
- Private facilities may have internal financing but are still interested in technology assessment and matchmaking
- Longer loan terms preferred (~30 years)

## Proposed Agreement with IBank





**Financing + Technology Evaluation** 



#### **Goal: Address critical barriers for facilities to implement new technologies**

#### **Barriers**

#### **TIO Added Value**

Awareness of technologies	Identify new technologies and provide engineering review and project inspections
Awareness of financing programs	Identify new borrowers and provide technical assistance
Availability and terms of financing	Lower interest rates and cover initial fees

## **Key Financing Terms of Proposed Revolving** Loan Program



## \$4M initial TIO revolving loan fund

- Deployed at \$1-2M per year over next 3 years
- # projects/year: 5-10
- Targeting \$3M in loans and \$1M in loan guarantees 0





#### **Proposed Air District program**

- Loans for municipalities, universities, schools, hospitals
- \$500K to \$30M
- 2% to 3% interest
- Loan guarantees for small businesses
- up to \$2.5M
- up to 80% guarantee

- Offer Air District funds at 0% to reduce interest
- 10% to 25% of total loan plus up to \$185,000 in fees for first projects
- Increase IBank's standard loan guarantee amounts to encourage more banks to provide loans
- Up to additional 10% loan guarantee

## Revolving Loan Program Guidelines



Air District agreement with IBank would establish **Program Guidelines** to define categories of projects eligible for Air District financing:

- Facility located in Bay Area
- Specific technology categories, based on results of tech assessment
- Maximum Air District participation per project
  - \$1M in a single loan or \$250k in a single loan guarantee
- Air District portion of loan is repaid in 5 years or less
- Air District funds are drawn down on project-by-project basis

## Revolving Loan Program Guidelines Cont.



- Air District portion of losses in loans and loan guarantees are borne by Air District
- Air District liability cannot exceed Air District's portion of loans and loan guarantees
- Air District may terminate program and remaining unallocated funds are not committed
- Mechanism to update Program Guidelines periodically

## **Proposed Financing Process**



#### Applicant Outreach (TIO)

- Steering Committee provides guidance on facility and technology priorities
- TIO conducts outreach to facilities through partners (investors, trade orgs, govts, etc.) and refers them to IBank



#### Criteria Screening (IBank)

- Projects must meet minimum criteria defined in Program Guidelines and IBank investment criteria



#### Engineering Evaluation (TIO)

- TIO engages with facilities interested in adopting new technology
- TIO performs technical analysis of potential project for facility to adopt new technology



#### Loan Review and Approval (IBank)

- IBank staff underwrites repayment ability and finalizes financing terms; IBank board reviews/approves



#### Loan Repayment and Reinvestment (TIO)

- Loans are repaid to Air District within 5 years; proceeds are reinvested in new projects

## **TIO Next Steps**



July

August

September

Q4 2018 -2019

Technology
 Assessment
 Matrix and Final
 Report completed

 Finalize legal agreement with IBank

- Outreach to facilities and financing partners about technology opportunities
- Identify initial projects for financing
- Climate Tech Marketplace September 13

- Ongoing project financing
- Convene technology developers and customers
- Evaluate progress of pilot loan program
- Assess
   opportunities for
   profit sharing and
   additional funding
   opportunities

TIO Steering Committee Meeting: October 22 at 9:30am

## Staff Recommendation



#### **Recommend the Board of Directors:**

1. Authorize the Executive Officer/APCO to execute an agreement with the IBank not to exceed \$4,185,000 to fund a loan program for Bay Area industrial facilities



# Advisory Council New Members

Jack P. Broadbent

Executive Officer/Air Pollution Control Officer

# LINDA RUDOLPH DIRECTOR OF THE CENTER OF CLIMATE CHANGE AND HEALTH, PUBLIC HEALTH INSTITUTE



Doctorate of Medicine,
University of California San Francisco
Master of Public Health, Epidemiology,
University of California Berkeley

- Previous Deputy Director for Chronic Disease Prevention and Public Health in the California Department of Public Health (CDPH)
- Previous Health Officer and Public Health Director for the City of Berkeley
- Founding Chair of the Strategic Growth Council's Health in All Policies
  Task Force
- Founding Chair California Climate Action Team's Public Health Work Group
- Previous Chief Medical Officer for Medi-Cal Managed Care
- Previous Medical Director for the California Division of Workers' Compensation

### **GINA SOLOMON**

## CLINICAL PROFESSOR OF MEDICINE, UNIVERSITY OF CALIFORNIA SAN FRANCISCO PRINCIPAL INVESTIGATOR, PUBLIC HEALTH INSTITUTE



Doctorate of Medicine,
Yale University School of Medicine
Master of Public Health,
Harvard School of Public Health

- Serves on Environmental Protection Agency's Board of Scientific Counselors
- Serves on National Academy of Science (NAS) Board on Environmental Studies and Toxicology
- Serves on NAS Committee on Emerging Science for Environmental Health Decisions
- Previous Senior Scientist at the Natural Resources Defense Council
- Previous Deputy Secretary for Science and Health at the California Environmental Protection Agency
- Published work includes cumulative impacts and environmental justice, new tools in toxicology, the health effects of diesel exhaust, endocrine disrupting chemicals, pesticides, refinery safety, and the health effects of climate change

AGENDA: 7



- Particulate matter (PM) is dominant health risk driver for both air toxics and criteria pollutants in Bay Area.
- Major improvements since 2005, but air toxics cancer risk still
   averaged nearly 700 in million throughout Bay Area in 2014, and may
   be as high as three to four times that in most-impacted communities.
- Diesel PM is dominant contributor to air toxics cancer risk, both in most-impacted communities and regionally.
- Diesel PM, and particularly black carbon, is major contributor to PM non-cancer risk (premature death and illness).
  - Black carbon is also short-lived climate pollutant, and thus contributor to climate change health risk.
- Mobile sources, including on-road trucks and other vehicles, are major contributors to Diesel PM.

# Council Report: Focus on Diesel PM

While we have more to do to identify and more fully evaluate scientific issues associated with specific District options:

- We concur that District's focus on Diesel PM directionally correct and warranted, and we strongly support that focus.
- We encourage ambitious approaches, including voluntary and aspirational "stretch" goals, in multi-faceted effort.
- We look forward to working with Board and Staff to identify and evaluate effective Diesel PM-directed, and other means, to improve air-related public health, both in most-impacted communities and regionally.
- We plan to focus on this issue moving forward, and will provide updates to Board on progress.

