

# California Air Resources Board Freight Activities

July 28, 2022

#### **CARB's Objectives**



Cut community health risk (support Assembly Bill 617 emission reductions)



Help attain regional air standards (support State Implementation Plan)



Mitigate climate change (support Scoping Plan and Short-Lived Climate Pollutant Reduction Strategy)



Governor's Executive Order N-79-20



#### Transition from Combustion



ZEV drayage trucks by 2035





Full transition to ZEV buses & heavy-duty long-haul trucks by 2045\*





ZE off-road equipment
by 2035\*

\*where feasible



# Addressing Freight Emissions Through Regulations



Marine Vessels



Transport Refrigeration Units

CARB



**Trucks** 



Cargo Handling Equipment



Locomotives



**Forklifts** 

# CARB strategies already implemented to cut freight emissions and health risk

Trucks	Ships	Locomotives	Equipment	Harbor Craft
<ul> <li>Fuel/engine</li> <li>In-use trucks/ turnover</li> <li>GHG limits</li> <li>Idling and smoke limits</li> <li>In-use compliance</li> </ul>	<ul><li>Fuel</li><li>At berth reductions</li><li>Ship incinerator ban</li></ul>	<ul> <li>Fuel</li> <li>Fleet emission limits</li> <li>Diesel soot reduction at railyards</li> </ul>	<ul> <li>Fuel/engine</li> <li>Port &amp; rail equipment</li> <li>Forklifts</li> <li>Airport equipment</li> <li>Transport refrigerators</li> </ul>	<ul><li>Fuel</li><li>Harbor craft engines</li></ul>
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Incentives to demonstrate & deploy cleaner models



# Addressing Freight Emissions At the Port of Oakland







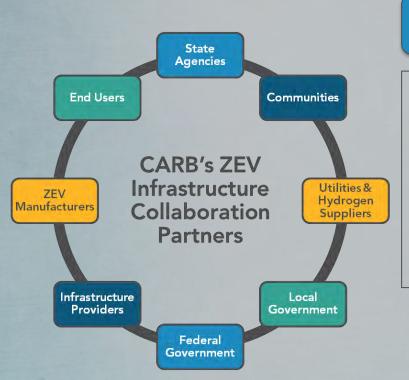
#### **Coordinating Statewide Freight Policies**

- Multiple Air Quality Improvement,
   Public Health, and GHG Reduction
   Plans
- Core strategies
  - Zero-emissions everywhere feasible
  - Improved efficiency
  - Cleaner fuels and cleaner combustion everywhere else





#### Infrastructure Deployment is Crucial



#### **State Agencies**

- Governor's Office of Business & Economic Development (GO-Biz)
- CA Energy Commission (CEC)
- CA Public Utilities Commission (CPUC)
- CA Independent System Operator (CalSO)
- CA Building Standards Commission (CBSC)
- Housing and Community Development (HCD)
- CA Department of Transportation (CalSTA)

















# New CARB Freight Regulatory Actions (1st Board hearing dates shown)

Port and Railyard Cargo Handling Equipment **Zero-Emission Requirements** Advanced Clean Zero-Emission Truck Fleets Transport (Including Refrigeration Units Drayage) (trailers/containers) Truck Zero-Emission Locomotives Certification Transport 2024+ Ocean-Going Forklifts Refrigeration Vessels at Berth 2023 Units (trucks) Advanced Clean 2022 Trucks 2021 Locomotives (Manufacturing) 2020 Commercial 2019 Harbor Craft Truck Omnibus Truck Inspection and Maintenance

Cleaner Combustion Requirements





#### **Trucks**

#### **Truck and Bus Regulation Overview**

- Applies to all heavy-duty diesel vehicles operating in California
  - PM filters 2012-2016
  - 2010 model year engines by 2023
- Compliance statistics
  - 85% upgraded to 2010 engines 1,580,000
  - Upgrades still needed for about 36,900, California registered and up to 192,400 out-of-state trucks



#### **Transition to Heavy-Duty Zero-Emissions**

- Innovative Clean Transit (2018)
  - Zero-emission fleet by 2040
- Zero Emission Airport Shuttle Bus (2019)
  - Zero-emission fleet by 2035
- Zero Emission Powertrain Certification (2019)
- Advanced Clean Trucks (2020)
  - Requires manufacturers to sell increasing percent of 2024-2035
- Advanced Clean Fleets (ACF) 2022 Tentative)
  - Plans to require the transition of truck and bus fleets to zeroemission by 2035
  - Includes drayage truck fleets







Innovative Clean Transit: https://www.arb.ca.gov/msprog/ict/ict.htm

Zero-Emission Airport Shuttle Bus: https://www.arb.ca.gov/msprog/asb/asb.htm

ZE HD Powertrain Certification: https://ww2.arb.ca.gov/our-work/programs/zero-emission-powertrain-certification Advanced Clean Fleets: https://ww2.arb.ca.gov/sites/default/files/2022-03/ACF%20Fact%20Sheet ADA.pdf



# Drayage Truck Proposal Considerations

- Impacts to disadvantaged communities
  - Intermodal seaports and railyards under the current Drayage Truck Regulation are all located within ~1 mile of a disadvantaged community
- Existing Drayage Truck Requirements
  - Sunsets December 31, 2022
  - Trucks will have to meet 2010 MY (model year) engine standards beginning in 2023





# Drayage Truck Proposal Requirements (Part of Advanced Clean Fleets)

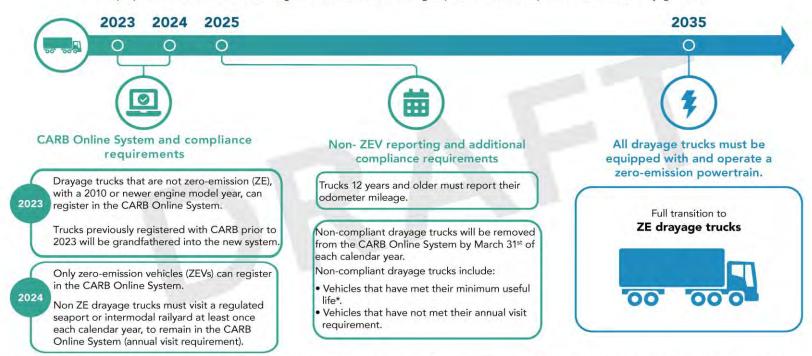
- Transition all Class 7 and 8 drayage trucks operating at California's intermodal seaports or railyards to full zero-emission by 2035
- After January 1, 2024, only zero-emission trucks are eligible to be added to the CARB online system
- Trucks must visit a California seaport or railyard at least once each calendar year to remain in the CARB online system
- Seaport and railyard reporting requirements



#### **Timeline for Transitioning Drayage Trucks to Zero-Emission**

#### **Proposed Requirements and Compliance Deadlines**

The proposed Advanced Clean Fleet Regulation contains the following requirements and compliance deadlines for drayage trucks.



\*Minimum Useful Life: The later of thirteen years from engine certification or 800,000 miles traveled or 18 years from engine certification (whichever comes earlier of the later two). For example, a drayage truck with a 2012 certified engine will begin annually reporting odometer mileage in 2024. If that truck has not exceeded 800,000 miles traveled by 2025, it can remain in the CARB Online System. That truck would then be removed from the system after it first reaches either 800,000 miles traveled or 18 years. If the truck reached 800,000 miles traveled before 2025, it will be removed from the system by March 31st of that year.





#### Locomotives

# Railyard Maintenance **Truck Fleets Transitioning to ZE Drayage Trucks Transitioning to ZE**

Cargo Handling Equipment
Transitioning to ZE

Locomotives
Turnover older engines
Reduce Idling
Limit Remanufacturing

Forklifts
Transitioning to ZE



TRUs
Transitioning to ZE





#### **Draft Truck vs Train Emissions Analysis**

Total PM<sub>25</sub> Emissions in Communities within 20 Miles of the Ports Total NO, Emissions in Communities within 20 Miles of the Ports 2020 2030 2040 2020 2030 2040 0.23 0.00 Trucks Trucks Typical trains Typical trains 0.12 0.12 8.4 8.4 1.3 Tier 4 & 5 Tier 4 & 5 (Tier 4) (Tier 4) (Tier 5) (Tier 4) (Tier 4) (Tier 5)

All emissions are in pounds



All emissions are in pounds

#### **Draft In-Use Locomotive Regulation**



- Establish a Spending Account
- Impose In-Use Operational Requirements
- Eliminate unnecessary idling
- District level reporting and recordkeeping



#### **Locomotive Regulation Timeline**



Railroads Start **Tracking MWhs**  **Effective Date** 

**Reporting Begins** 

In-Use Operational **Requirements Waivers** 





### **Transport Refrigeration Units (TRU)**

#### **Transport Refrigeration Units (TRU)**

- Used to control the environment of temperaturesensitive products transported in trucks, trailers, railcars, or shipping containers
- Existing regulation requires TRU owners to upgrade to cleaner equipment over time
  - Most TRUs are still diesel-powered
- Staff are developing two rulemakings to transition diesel-powered TRUs to zero-emission







#### Part 1: Zero-Emission Truck TRUs

**Adopted in February 2022** 

- Key Elements
  - Zero-emission truck TRUs
  - PM standard for newlymanufactured non-truck TRU engines
  - Lower global warming potential refrigerant
- Next Steps
  - U.S. EPA authorization
  - Implementation





#### **Non-Truck TRUs**





Domestic Shipping Container TRU

TRU Generator Set

Trailer TRU

Railcar TRU







#### Part 2: Zero-Emission Non-Truck TRUs

- Zero-emission Technology
   Assessment
  - Workshop May 17<sup>th</sup>
  - Publish 2022
- Second rulemaking
  - Outreach begins 2022
  - 1st Board hearing 2025







### **Other Freight Activities**

#### Ocean-Going Vessels (OGV)

- CARB has two regulations addressing OGVs
  - At-Berth Regulation
  - Clean Fuels Regulation
- OGVs are challenging to regulate
- CARB is assessing a regulation for OGVs in transit







Fact Sheet – At-Berth: <a href="https://ww2.arb.ca.gov/sites/default/files/2020-08/External%20At-Berth%20Fact%20Sheet%20August%202020%20ADA\_0.pdf">https://ww2.arb.ca.gov/sites/default/files/2020-08/External%20At-Berth%20Fact%20Sheet%20August%202020%20ADA\_0.pdf</a>
Fact Sheet – Clean Fuels: <a href="https://ww2.arb.ca.gov/sites/default/files/2020-10/marine\_notice\_2020-2\_final\_ADA.pdf">https://ww2.arb.ca.gov/sites/default/files/2020-08/External%20At-Berth%20Fact%20Sheet%20August%202020%20ADA\_0.pdf</a>



#### **Commercial Harbor Craft (CHC)**

- CHC includes a wide range of vessels, barges, and dredges
- Proposed regulation amendments adopted early 2022
- New amendments take effect 2023



Fact Sheet: https://ww2.arb.ca.gov/news/carb-passes-amendments-commercial-harbor-craft-regulation



### Cargo Handling Equipment (CHE)

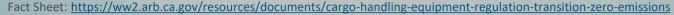
- Equipment used at seaports and railyards to move containers and freight
- 2011 amendments established accelerated turnover requirements
- Proposed regulation will transition ports and railyards to 100% zero-emission







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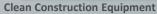




#### **CEQA Review**

- Comment on freight-related projects such as warehouses, ports and railyards
- Suggested mitigation measures include:
  - Zero-emissions infrastructure
  - Plug-in capable TRUs
  - Zero-emission service equipment
  - Expedite transition to zero-emission vehicles







**Zero-Emission Trucks** 



**Plug-in Capable TRUs** 



**Loading Dock Power Plugs** 





Questions?





Mobile Source and Climate Impacts
Committee Meeting
July 28, 2022

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BAY AREA
AIR QUALITY
MANAGEMENT

DISTRICT

### **Presentation Outcome**



Staff will provide an update on current federal regulatory activities related to mobile sources.

# **Presentation Outline**



- New Heavy-Duty Engine and Vehicle Standards
- Regulations for Emissions from Aircraft Engines
- Regulations for Lead Emissions from Aircraft
- Advanced Clean Car Program

## **Presentation Requested Action**



None; informational only.

## **Heavy-Duty Truck Rule**



- On March 28, 2022, the U.S. Environmental Protection Agency (EPA) published proposed rule: Control of Air Pollution from New Motor Vehicles: Heavy-Duty Engine and Vehicle Standards.
- Proposes stronger nitrogen oxide (NOx) and greenhouse gas (GHG) standards to reduce pollution from heavy-duty vehicles and engines starting in MY 2027.
- Consistent with President Biden's Executive Order 14037.
- EPA intends to finalize this proposal before the end of 2022.

### **Emissions from Aircraft Engines**



- On February 3, 2022, EPA published proposed rule: Control of Air Pollution From Aircraft Engines: Emission Standards and Test Procedures.
- Equivalent to the engine standards adopted by the United Nations' International Civil Aviation Organization (ICAO) in 2017 and 2020 and would apply to both new type design aircraft engines and in-production aircraft engines.
- Scheduled public hearing pending.

# **Lead Emissions from Aircraft**



- EPA is now evaluating, under the Clean Air Act, whether emissions of lead from piston-engine aircraft cause or contribute to air pollution that endangers public health or welfare – this action is collectively referred to as the "endangerment finding."
- EPA plans to issue a proposed endangerment finding in 2022 for public review and comment and issue any final endangerment finding in 2023.

### **Advanced Clean Cars Program**



- On April 28, 2021, the EPA solicited public input on reconsideration of its 2019 action withdrawing a 2013 Clean Air Act (CAA) waiver of preemption for California's GHG emission standards and zero-emission vehicle (ZEV) sale mandate, which are part of California's Advanced Clean Car (ACC) program.
- On March 14, 2022, the EPA issued a Notice of Decision that rescinds its 2019 action. This means that the CAA waiver granted to California to implement its ACC program in 2013 is back in force.
- Consistent with President Biden's Executive Order 13990.



#### **Questions / Discussion**