REGULATION 2
PERMITS
RULE 2
NEW SOURCE REVIEW

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REGULATION 2
PERMITS
RULE 2
NEW SOURCE REVIEW

(Readopted and Renumbered July 17, 1991)
(Adopted _____, 2012)

2-2-00 GENERAL

2-2-101 Description: This Rule shall apply to all new and modified sources which are subject to the requirements of Regulation Section 2-1-301, and/or 2-1-302. The purpose of this Rule is to provide for implementation of the review of new and modified sources New Source Review provisions of the federal and provide mechanisms, California Clean Air Acts (including the use of Best Available Control Technology (BACT), Best Available Control Technology for Toxics (TBACT), federal non-attainment New Source Review, Prevention of Significant Deterioration, and emission offsets, by which authorities to construct such sources may be granted. This rule implements Minor New Source Review provisions and the no-net-increase requirements of Section 40919 (a)(2) of the California Health and Safety Code as demonstrated by the, among other requirements of Section...


2-2-110 Deleted October 7, 1998

2-2-111 Exemption, PSD Monitoring: The APCO may exempt an applicant from the requirements of subsection 2-2-414.3 provided that the applicant demonstrates by modeling to the satisfaction of the APCO that the cumulative emission increase minus the emission reduction credits from the new or modified facility would cause air quality impacts less than the following, or may exempt an applicant from the requirements of subsection 2-2-414.3 if the existing ambient air quality concentrations in the impact area are no greater than the following:

{micrograms per cubic meter, µg/m^3}

- Carbon monoxide: 8-hr average 575
- PM_{2.5}: 24-hr average 10
- Sulfur dioxide: 24-hr average 13
- Lead: 3-month average 0.1
- Mercury: 24-hr average 0.25
- Beryllium: 24-hr average 0.0001
- Fluorides: 24-hr average 0.25
- Vinyl chlorides: 24-hr average 15
- Total reduced sulfur: 1-hr average 10
- Hydrogen sulfide: 1-hr average 0.2
- Reduced sulfur compounds: 1-hr average 10
- Nitrogen dioxide: annual average 14

(Amended June 15, 1994)

2-2-112 Exemption, Secondary Emissions From Abatement: The BACT requirements of Section 2-2-301 shall not apply to emissions of secondary pollutants which are the direct result of the use of an abatement device or emission reduction technique which complies with the BACT or BARCT requirements for control of another pollutant. However, the APCO shall require the use of Reasonably Available Control Technology (RACT) for control of these secondary pollutants. The Air Pollution Control Officer (APCO) shall determine which pollutants are primary and which are secondary for the equipment being evaluated.

(Amended 6/15/94; 10/7/98)

2-2-113 Deleted June 15, 1994
2-2-114 **Exemption, MACT Requirement:** The MACT requirement of Section 2-2-317 shall not apply to the following:

114.1 Any source, where the combined increase in potential to emit from all related sources in a proposed construction or modification is less than 10 tons per year of any HAP and less than 25 tons per year of any combination of HAPs.

114.2 Any source that has been specifically regulated under a standard promulgated pursuant to Sections 112(d), 112(h), or 112(i) of the federal Clean Air Act prior to the date that the APCO has issued an Authority to Construct.

114.3 Any source that has been specifically exempted from regulation under a standard issued pursuant to Sections 112(d), 112(h), or 112(i) of the federal Clean Air Act.

114.4 Any Electric Utility Steam Generating Unit as defined in 40 CFR 63.41, unless and until such time as these units are added to the source category list pursuant to Section 112(c)(5) of the federal Clean Air Act.

114.5 Any Research and Development Activities as defined in 40 CFR 63.41.

114.6 Any source that is within a source category that has been deleted from the source category list pursuant to Section 112(c)(9) of the federal Clean Air Act.

(Adopted May 17, 2000)

2-2-200 **DEFINITIONS**

2-2-201 **Adjustment to Emission Reductions for Federal Purposes:** An adjustment made, for purposes of the equivalence demonstration in 2-2-412, to an emission reduction due to changes in federal requirements between issuance of a banking certificate and its use. The adjustment is made as if the source providing the offsets were in operation at the original baseline levels, on the date of credit use.

2-2-201 **Emission Reduction Credit:** Except as provided by subsection 2-2-201.3, an emission reduction, calculated in accordance with Section 2-2-605, which exceeds the emission reductions required by measures in the current Clean Air Plan approved by the BAAQMD or required by federal, state, or District laws, rules, and regulations. To qualify as an emission reduction credit, the emission reduction must be in excess of the reductions achieved by, or achievable by, the source using Reasonably Available Control Technology (RACT), and must also be real, permanent, quantifiable, and enforceable.

201.1 Unless calculated in accordance with the procedures of Section 2-2-605, that portion of an NSR emission cap, which was part of an APCO-approved alternative baseline, shall not qualify as an emission reduction credit.

201.2 All emission reduction credits shall be enforceable by permit conditions in the authority to construct and permit to operate, except that, in the case of source closures where no permit is required for the source being shut down, the emission reduction credit shall be enforceable through appropriate contractual provisions in a legally binding and irrevocable written agreement in which provisions will be made expressly for the benefit of the District.

201.3 For the purpose of complying with the PSD requirements of Sections 2-2-111, 304, 305, 306, 308 of this Rule and 40 CFR 51.166, emission reduction credits shall not be adjusted for reductions required by measures in the current Clean Air Plan approved by the BAAQMD which exceed the reductions required by use of Reasonably Available Control Technology (RACT).

The permanence of a closure shall be identified in a letter from the source and/or in a Banking Certificate.

(Amended June 15, 1994)

2-2-202 **Baseline Area, PSD:** All intrastate Air Quality Control Regions, as defined in 40 CFR 52.21, and every part thereof, designated as attainment or unclassifiable under 107(d)(1)(D) or (E) of the Clean Air Act in which a source establishing a baseline date would construct or would have an air quality impact equal to or greater than 1 µg/m³ (annual average) of the pollutant for which the baseline date is established.
2-2-203 **Baseline Concentration, PSD:** The ambient concentration level which exists in the baseline area on the applicable baseline date. A baseline concentration is determined for each pollutant for which a baseline date is established. The baseline concentration shall include the actual emissions representative of sources in existence on the applicable baseline date.

(Amended October 7, 1998)

2-2-204 **Baseline Date, PSD:** The earliest date after December 20, 1977, for sulfur dioxide and PM_{10}, or after February 8, 1988, for nitrogen dioxide, for each baseline area on which the first complete application under Section 2-2-301 is submitted or was submitted to EPA under 40 CFR 52.21. The baseline date is established for each pollutant for which PSD increments have been established.

2-2-205 **Baseline Period, PSD:** The period against which a change in emissions is to be measured.

2-2-206 **Best Available Control Technology (BACT):** For any new emission limitation, control device, or modified control technique, applied at a source, except cargo carriers, that is the most stringent of:

1. The most effective emission control device or technique which has been successfully utilized or is technologically achievable.
2. The most stringent emission control device or technique achieved by an emission control device or technique for the type of equipment comprising such a source; or
3. Any emission control device or technique or most stringent emission limitation which has been successfully utilized for the type of equipment comprising such a source; or
4. The most effective emission control limitation for the type of equipment comprising such a source; or

Under no circumstances shall the emission control required be less stringent than the any emission control required by any applicable provision of federal, state or District laws, rules or regulations.

The APCO shall publish and periodically update a BACT/TBACT Workbook specifying the requirements for commonly permitted sources. BACT will be determined for a source by using the workbook as a guidance document or, on a case-by-case basis, using the most stringent definition of this Section 2-2-206.

(Amended October 7, 1998)

2-2-203 **Best Available Retrofit Control Technology (BARCT):** An emission limitation that has been adopted or proposed to be adopted as part of the current Clean Air Plan approved by the District pursuant to California Clean Air Act of 1988 as implementing the maximum degree of emissions reduction achievable by a class or category of source, taking into account environmental, energy and economic impacts.

2-2-207204 **California Coastal Waters:** That area between the California border and the Oregon border, and proceeding:

- thence to 42.0°N, 125.5°W
- thence to 41.0°N, 125.5°W
- thence to 40.0°N, 125.5°W
- thence to 39.0°N, 125.5°W
- thence to 38.0°N, 124.0°W
- thence to 37.0°N, 123.5°W
- thence to 36.0°N, 122.5°W
- thence to 35.0°N, 121.5°W
- thence to 34.0°N, 120.5°W
- thence to 33.0°N, 119.5°W
- thence to 32.5°N, 118.5°W

2-2-208 **CEQA:** The California Environmental Quality Act, Public Resources Code, Section 21000, et seq., and the CEQA guidelines, Title 14, California Code of Regulations, Section 15000, et seq.

(Amended May 17, 2000)

2-2-209 **California Coastal Waters:** That area between the California-Mexico border and the California coast at the California-Mexico border, and thence to an ending point on the California coast at the California-Mexico border.

2-2-205 **Class I Areas, PSD Area:** Point Reyes National Seashore and any other area designated as a Class I Area under Part C of the Clean Air Act. All other areas in the District are Class II Areas.

2-2-210 **Deleted May 17, 2000**
Cumulative Increase: The aggregate sum of all increases in emissions of any given pollutant from a facility pursuant to authorities to construct or permits to operate issued after April 5, 1991 (unless a PSD Baseline Date is applicable), excluding emissions from a source which has lost its permit exemption per Regulation 2-1-424.

(Amended 6/15/94; 10/7/98)

EIR: Environmental Impact Report, as defined in Section 21061 of the Public Resources Code.

Emission Offsets: Emission reduction credits which are used to mitigate cumulative increases of emissions. Emission offsets are emission reduction credits, from the District Emissions Bank, approved in accordance with Regulation 2, Rule 4; emission reduction credits from adjacent Districts, provided the applicant demonstrates that the requirements of Clean Air Act Section 173(c)(1) (42 U.S.C. Section 7503(c)(1)) and Health and Safety Code Section 40709.6 have been met or do not apply, or onsite contemporaneous emission reduction credits occurring after the submittal of an application for a new or modified source but prior to the issuance of the permit to operate any such source, calculated in accordance with Section 2-2-605. Notwithstanding any existing permit conditions, that portion of an NSR emission cap, which was based on an APCO approved alternative baseline, may not be used as a source of offsets unless the proposed reduction is calculated in accordance with procedures specified in Section 2-2-605.

(Amended 6/15/94; 5/17/00)

Facility: Any property, building, structure or installation (or any aggregation of facilities) located on one or more contiguous or adjacent properties and under common ownership or control of the same person that emits or may emit any air pollutant and is considered a single major industrial grouping (identified by the first two digits of the applicable code in The Standard Industrial Classification Manual). In addition, facilities which include cargo loading or unloading from cargo carriers other than motor vehicles shall include the cargo carriers as part of the source which receives or loads the cargo. Accordingly, all emissions from such carriers while operating in the District, or within California Coastal Waters adjacent to the District, shall be included as part of the source emissions.

215.1 For determining the cumulative increase at a facility subject to the offset requirements of Sections 2-2-302 and 303, related sources on a single property or contiguous properties, even though under different ownership, or related sources on non-contiguous properties under the same ownership shall be considered one facility. Related sources are those sources where the operation of one is dependent upon or affects the operation of the other.

215.2 Notwithstanding the definition in Section 2-2-215 above, the emissions related to cargo carriers shall not be included when determining applicability of the requirements of Sections 2-2-304, 2-2-308, 2-6-301, and 2-6-310.

215.3 For determining the cumulative increase at a facility subject to the offset requirements of Sections 2-2-302 and 303, facilities under the same ownership or entitlement to use that are located within a distance of three miles, property line to property line, shall be considered one facility if the facilities have the same first two digits in their Standard Industrial Classification codes, as determined from The Standard Industrial Classification Manual.

(Amended November 3, 1993)

Feasible: Capable of being accomplished in a successful manner within a reasonable period of time, taking into account economic, environmental, legal, social and technological factors, not in conflict with the mandated responsibilities and duties of the District.

Contemporaneous: Occurring (i) within a five year period of time immediately prior to the date of a complete application for any authority to construct or permit to operate any such source, or (ii) if a source is a replacement, in whole or in part, for an existing source, with respect to emission reduction credits being generated by the shutdown of the existing source being replaced, 90 days after initial operation of the replacement source).
Creditable: An emission increase or decrease that has not been relied on by a permitting agency in issuing a PSD permit, including a federal PSD permit or an authority to construct applying the PSD provisions of Sections 2-2-304 through 2-2-307, which permit is still in effect.

Cumulative Increase: The increase in the potential to emit a pollutant authorized by an authority to construct or permit to operate measured against prior actual or potential emissions, less any contemporaneous onsite emission reduction credits credited to the authority to construct or permit to operate, calculated in accordance with the procedures set forth in Section 2-2-607.

Cumulative Increase Baseline Date: April 5, 1991, for all pollutants except PM$_{2.5}$; and [effective date of revised regulation] for PM$_{2.5}$.

District BACT Pollutant: Precursor organic compounds (POC), non-precursor organic compounds (NPOC), oxides of nitrogen (NOx), sulfur dioxide (SO$_2$), PM$_{10}$, PM$_{2.5}$, and carbon monoxide (CO).

Emission Reduction Credit: Emission reductions associated with a physical change, change in method of operation, change in throughput or production, or other similar change at a source that are in excess of the reductions required by applicable regulatory requirements, and that are real, permanent, quantifiable, and enforceable, as calculated in accordance with Section 2-2-606.

Federal Land Manager: With respect to any lands in the United States, the Secretary of the department with authority over such lands, or a subordinate acting under the authority of such Secretary.

Federally Enforceable: All limitations and conditions that are enforceable by the Administrator of the U.S. EPA, including requirements developed pursuant to 40 CFR Parts 60 (NSPS), 61 (NESHAPS), 63 (HAP), 70 (State Operating Permit Programs) and 72 (Permits Regulation, Acid Rain), requirements contained in the State Implementation Plan (SIP) that are applicable to the District, any District permit requirements established pursuant to 40 CFR 52.21 (PSD) or District regulations approved pursuant to 40 CFR Part 51, Subpart I (NSR), and any operating permits issued under an EPA-approved program that is a part of the SIP and expressly requires adherence to any permit issued under such program.

(Amended November 3, 1993).

Impact Area: The area in which a new or modified facility would have a significant air quality impact.

Deleted May 17, 2000

Major 2-2-213Fully Offset Source: A source with an emission cap or emission rate contained in a permit in the Facility Banking Account is not a fully offset source (except where the District has been fully reimbursed for any offsets from the Small Facility Banking Account).

Greenhouse Gases (GHGs): The air pollutant that is defined in 40 C.F.R. Section 86.1818-12(a), which is a single air pollutant made up of a combination of the following six constituents: carbon dioxide, nitrous oxide, methane, hydrofluorocarbons, perfluorocarbons, and sulfur hexafluoride. GHG emissions shall be measured (i) based on total mass for purposes of determining whether a facility exceeds the 100/250 ton major PSD facility thresholds under Section 2-2-224.1; and (ii) as CO$_2$ equivalent emissions (CO$_2$e) according to the methodology set forth in 40 C.F.R. Section 52.21(b)(49)(ii) for determining whether the emissions constitute a PSD pollutant as defined in Section 2-2-223, are regulated NSR pollutants as defined in 40 C.F.R. Section 52.21(b)(49)(ii) for determining whether the emissions constitute a PSD pollutant as defined in Section 2-2-223, are regulated NSR pollutants as defined in 40 C.F.R. Section 52.21(b)(50) (incorporating terms defined in 40 C.F.R. Section 52.21(b)(49)), or constitute significant emissions as defined in Section 2-2-227.1.

Integral Vista: Any vista that has been designated as an integral vista in a Class I Area by the Federal Land Manager for the Class I Area in accordance with 40 C.F.R. Section 51.304 at least 12 months before submission of a complete permit application (or, where the Federal Land Manager has provided notice and opportunity for comment on the integral vista, at least 6 months prior to submission of a complete permit application), unless the identification is determined not to be in accordance with any applicable requirements for such identification.
2-2-217 **Major Facility (NSR):** For purposes of the New Source Review requirements of Regulation 2, Rule 2, a major facility is a facility that has the potential to emit 100 tons per year or more of POC, NOx, SO2, PM10, PM2.5, and/or CO. Fugitive emissions shall be included in calculating the facility’s potential to emit if and only if the facility is in one of the 28 categories listed in Section 169(1) of the Clean Air Act.

2-2-218 **Major Modification of a Major Facility:** Any modification, as defined in Regulation 2-1-234, *:* A new source as defined in Section 2-1-232, or a modified source as defined in Section 2-1-234, or any combination of such new and modified sources at a facility that are part of a single common project, that (i) are or will be located at an existing major facility that the APCO determines and (ii) will cause an increase of the facility’s emissions by calculated according to Section 2-2-604, of the following amounts or more:

- POC: 40 tons per year
- NOx: 40 tons per year
- SO2: 40 tons per year
- PM10: 15 tons per year
- PM2.5: 10 tons per year
- CO: 100 tons per year

(Amended June 15, 1994)

2-2-222 **Modeling, PSD:** Estimates of ambient concentrations of pollutants based on applicable air quality models, data bases and other requirements acceptable to the APCO. For modeling required by Sections 2-2-304 through 308 and 414, the air quality models, data bases and other requirements shall also be in accordance with the "Guideline on Air Quality Models", EPA-450/2-78-027R, July 1986 or as revised. Where an air quality impact model specified in the "Guideline on Air Quality Models" is inappropriate, the model may be modified or another model substituted provided that written approval from the Administrator of the EPA is obtained and the application is submitted for public comment in accordance with Section 2-2-405. Methods such as those outlined in the "Workbook for the Comparison of Air Quality Models", April 1977 (or as revised) shall be used to determine the comparability of air quality models. For modeling compliance with air quality standards, other than federal ambient air quality standards or federal PSD increments, applicable models must be approved by the APCO.

2-2-223 **Deleted May 17, 2000**

2-2-224 "Note that the term "Major Modification" is not used in Regulation 2, Rule 2 for purposes of applying the Rule's PSD requirements. The term "PSD Project" is used instead to define new facilities and modifications to existing facilities that are subject to the Rule’s PSD requirements. See Section 2-2-224.

2-2-219 **Net Air Quality Benefit:** A net improvement of air quality as determined by the APCO resulting from emission reduction credits impacting the same general area affected by the new or modified source and which will be consistent with reasonable further progress towards the attainment of the applicable air quality standard.

(Amended June 15, 1994)

2-2-225 **Deleted May 17, 2000**

2-2-226 **Deleted October 7, 1998**

2-2-227 **Deleted October 7, 1998**

2-2-228 **Deleted October 7, 1998**

2-2-229 **Deleted October 7, 1998**

2-2-230 **Deleted October 7, 1998**

2-2-231 **Point of Maximum Ground Level Impact:** The ground level geographic location where the projected air pollution concentrations for a given pollutant resulting from the new or modified facility emissions together with the background pollutant concentration for that given pollutant results in the maximum ground level pollutant concentration. The background pollutant concentration means the ambient concentration level resulting from the actual emissions of sources in existence and the projected ambient concentration levels for sources already permitted but not yet in operation. If the general public is effectively excluded from the property on which the point of maximum ground level impact is located, and the property is owned or controlled by the owner of the new or modified facility, such property shall not be considered as the point of maximum ground level impact.
Prevention of Significant Deterioration (PSD) Increments: In areas designated as Class I, II or III, increases in pollutant concentration over the baseline concentration shall be limited to the following:

**MAXIMUM ALLOWABLE INCREASE**  
(micrograms per cubic meter, µg/m³)

**CLASS I**

<table>
<thead>
<tr>
<th>POLLUTANT</th>
<th>Maximum Allowable Increase</th>
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<tr>
<td>Particulate Matter:</td>
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<tr>
<td>PM₁₀ Annual arithmetic mean</td>
<td>4 µg/m³</td>
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<td>PM₁₀ 24-hr maximum</td>
<td>8 µg/m³</td>
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<td>Sulfur Dioxide:</td>
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<tr>
<td>Annual arithmetic mean</td>
<td>2 µg/m³</td>
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<tr>
<td>24-hr maximum</td>
<td>5 µg/m³</td>
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<tr>
<td>3-hr maximum</td>
<td>25 µg/m³</td>
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<tr>
<td>Nitrogen Dioxide:</td>
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<tr>
<td>Annual arithmetic mean</td>
<td>2.5 µg/m³</td>
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**CLASS II**

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<td>PM₁₀ Annual arithmetic mean</td>
<td>17 µg/m³</td>
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<td>PM₁₀ 24-hr maximum</td>
<td>30 µg/m³</td>
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<td>Sulfur Dioxide:</td>
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<tr>
<td>Annual arithmetic mean</td>
<td>20 µg/m³</td>
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<tr>
<td>24-hr maximum</td>
<td>91 µg/m³</td>
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<tr>
<td>3-hr maximum</td>
<td>512 µg/m³</td>
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<td>Nitrogen Dioxide:</td>
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<td>Annual arithmetic mean</td>
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**CLASS III**

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<th>Maximum Allowable Increase</th>
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<td>Particulate Matter:</td>
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<tr>
<td>PM₁₀ Annual arithmetic mean</td>
<td>34 µg/m³</td>
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<tr>
<td>PM₁₀ 24-hr maximum</td>
<td>60 µg/m³</td>
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<td>Sulfur Dioxide:</td>
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</tr>
<tr>
<td>Annual arithmetic mean</td>
<td>40 µg/m³</td>
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<tr>
<td>24-hr maximum</td>
<td>182 µg/m³</td>
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<tr>
<td>3-hr maximum</td>
<td>700 µg/m³</td>
</tr>
<tr>
<td>Nitrogen Dioxide:</td>
<td></td>
</tr>
<tr>
<td>Annual arithmetic mean</td>
<td>50 µg/m³</td>
</tr>
</tbody>
</table>

For any period other than an annual period, the applicable increase may be exceeded during one such period per year at any one location. *(Amended June 15, 1994)*

**2-2-233 Significant Air Quality Impacts, PSD**: Ambient air concentrations, resulting from new or modified facility emissions, that exceed any of the following levels:

**SIGNIFICANT AIR QUALITY IMPACTS**  
(micrograms per cubic meter, µG/M³)

<table>
<thead>
<tr>
<th>POLLUTANT</th>
<th>Maximum Allowable Increase</th>
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<tbody>
<tr>
<td>Particulate Matter:</td>
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</tr>
<tr>
<td>PM₁₀ Annual arithmetic mean</td>
<td>1.0 µg/m³</td>
</tr>
<tr>
<td>PM₁₀ 24-hr maximum</td>
<td>5 µg/m³</td>
</tr>
<tr>
<td>Sulfur Dioxide:</td>
<td></td>
</tr>
<tr>
<td>Annual arithmetic mean</td>
<td>1.0 µg/m³</td>
</tr>
<tr>
<td>24-hr maximum</td>
<td>5 µg/m³</td>
</tr>
<tr>
<td>3-hr maximum</td>
<td>25 µg/m³</td>
</tr>
<tr>
<td>Nitrogen Dioxide:</td>
<td></td>
</tr>
<tr>
<td>Annual arithmetic mean</td>
<td>1.0 µg/m³</td>
</tr>
<tr>
<td>1-hr maximum</td>
<td>19 µg/m³</td>
</tr>
</tbody>
</table>
Carbon Monoxide:

- 8-hr maximum: 500
- 1-hr maximum: 2000

(Amended June 15, 1994)

2-2-234 **Source**: Any article, machine, equipment, operation, contrivance or related groupings of such which may produce and/or emit air pollutants.

2-2-235 **Year, Month, and Day**: Unless otherwise defined, a year shall be any rolling 365 consecutive day period, a month shall be any rolling 31 consecutive day period and a day shall be any rolling 24 consecutive hour period.

2-2-236 **Hazardous Air Pollutant (HAP)**: Any pollutant that is listed pursuant to Section 112(b) of the federal Clean Air Act.

(Adopted 11/3/93; Amended 5/17/00)

2-2-237 **Major Facility Review (MFR)**: Plantwide review of sources, emissions and regulatory requirements at facilities including, but not limited to, major facilities, phase II acid rain facilities, subject solid waste incinerator facilities, designated facilities, and synthetic minor facility candidates, which are potentially subject to the permitting requirements of Regulation 2, Rule 6, and Title V of the federal Clean Air Act.

(Adopted November 3, 1993)

2-2-238 **Deleted May 17, 2000**

2-2-239 **Deleted May 17, 2000**

2-2-240 **Best Available Retrofit Control Technology (BARCT)**: An emission limitation that is based on the maximum degree of reduction achievable, taking into account environmental, energy and economic impacts by each class or category of source and has been adopted or proposed to be adopted as part of the current Clean Air Plan required by the California Clean Air Act of 1988.

(Adopted June 15, 1994)

2-2-241 **Deleted May 17, 2000**

2-2-242 **Contemporaneous**: The five year period of time immediately prior to the date of application for an authority to construct or permit to operate.

(Adopted June 15, 1994)

2-2-243 **2-2-220 Net Emissions Increase**: For purposes of applying the PSD provisions and Non-PSD Significant Source Impact Analysis requirements of this Rule, a net emissions increase from a new source or modified source (or group of such sources) is the sum of the new emissions from the new source(s) and/or the increase in emissions from the modified source(s), plus any other creditable contemporaneous emissions increases at the facility calculated according to Section 2-2-604, less any other creditable contemporaneous emissions decreases at the facility calculated according to Section 2-2-604.

2-2-244 **Offsets**: Offsets are any of the following:

- 221.1 banked emission reduction credits approved in accordance with District Regulation 2, Rule 4; or
- 221.2 banked emission reduction credits from adjacent Districts if the applicant demonstrates that the requirements of Clean Air Act Section 173(c)(1) (42 U.S.C. Section 7503(c)(1)) and Health and Safety Code Section 40709.6 have been met or do not apply:

that are provided to compensate for cumulative increases in emissions pursuant to Section 2-2-302 or 2-2-303.

2-2-222 **Pollutant-Specific Basis**: A term used to describe a regulatory requirement governing multiple pollutants. If a regulatory requirement applies on a pollutant-specific basis, the requirement applies only for the individual pollutant(s) for which a source or facility meets the relevant applicability criteria, and does not apply for pollutant(s) for which the source or facility does not meet the relevant applicability criteria.

2-2-223 **PSD Pollutant**: Any Regulated NSR Pollutant as defined in 40 C.F.R. Section 51.166(b)(49), except pollutants for which the San Francisco Bay Area has been designated as non-attainment of a California or National Ambient Air Quality Standard. If a pollutant is subject to both federal and California ambient air quality standards, the pollutant shall be treated as a PSD Pollutant only for the ambient air quality standard(s) for which the San Francisco Bay Area has not been designated as non-attainment.
2-2-224  **PSD Project:** A new source as defined in Section 2-1-232, or a modified source as defined in Section 2-1-234, or a combination of such new or modified sources that are part of a single common project, that meets all of the following criteria:

224.1  **Major PSD Facility:** The source(s) are or will be located at a facility that has the potential to emit 100 tons or more per year of any PSD pollutant* (including fugitive emissions) if it is in one of the 28 categories listed in Section 169(1) of the Clean Air Act, or 250 tons or more of any PSD pollutant* (not including fugitive emissions) if it is not in a listed category; and

224.2  **Significant Increase in Emissions of PSD Pollutant:** The new emissions from the new source(s) and/or the increase in emissions from the modified source(s) calculated according to Section 2-2-604 constitute significant emissions of any PSD pollutant as defined in Section 2-2-227.1; and

224.3  **Significant Net Increase in Emissions of PSD Pollutant:** The net emissions increase associated with the new or modified source(s), as defined in Section 2-2-220, constitute significant emissions of any PSD pollutant as defined in Section 2-2-227.1.

Any physical change or change in method of operation that takes place at a facility that does not meet the Major PSD Facility criteria specified in subsection 224.1, but which change would constitute a PSD Project by itself, is a PSD Project.

*Note that for purposes of applying the 100/250 ton-per-year major PSD facility threshold in Section 2-2-224.1, the term PSD pollutant is defined to exclude GHGs where they are emitted in an amount of less than 100,000 tons CO₂-e per year. Thus, for a facility to satisfy the major PSD facility test in Section 2-2-224.1 based on its GHG emissions, the GHG emissions (i) must be over 100,000 tons per year CO₂-e for the emissions to constitute a PSD pollutant, and (ii) must be over the 100/250 ton absolute mass threshold for the facility to constitute a major emitter of that pollutant. See Section 2-2-223; see also 40 C.F.R. § 52.21(b)(50)(iv) and 40 C.F.R. § 62.21(b)(49)(iv)(v).

2-2-225  **Reasonably Available Control Technology (RACT):** For sources which are to continue operating, RACT is the lowest emission limit that can be achieved by the specific source by the application of control technology taking into account technological feasibility and cost-effectiveness, and the specific design features or extent of necessary modifications to the source. For sources which are or will be shut-down, RACT is the lowest emission limit that can be achieved by the application of control technology to similar, but not necessarily identical categories of sources, taking into account technological feasibility and cost-effectiveness of the application of the control technology to the category of sources only and not to the shut-down source.

(Adopted June 15, 1994)

2-2-244  **Best Available Control Technology for Toxics (TBACT):** For any new or modified source, except cargo carriers, the most stringent of the following emission controls, provided that under no circumstances shall the controls be less stringent than the emission control required by any applicable provision of federal, state or District laws, rules, regulations or requirements:

244.1  The most effective emission control device or technique which has been successfully utilized for the type of equipment comprising such a source; or

244.2  The most stringent emission limitation achieved by an emission control device or technique for the type of equipment comprising such a source; or

244.3  Any control device or technique or any emission limitation that the APCO has determined to be technologically feasible for the type of equipment comprising such a source, while taking into consideration the cost of achieving emission reductions, any non-air quality health and environmental impacts, and energy requirements; or

244.4  The most stringent emission control for a source type or category for which a Maximum Achievable Control Technology (MACT) standard has been proposed, or for which the CARB has developed an Airborne Toxic Control Measure (ATCM).

(Adopted 5/17/00; Amended 6/15/05)

2-2-245  **Fully Offset:** An emission cap or emission rate contained in a permit condition is fully offset if offsets were provided for the entire amount of the emission cap or emission rate, and the entire amount of offsets is composed of contemporaneous emission reductions or banked emission reduction credits.

(Adopted May 17, 2000)
2-2-246 Adjustment to Emission Reductions for Federal Purposes: An adjustment made, for purposes of the equivalence demonstration in 2-2-423, to an emission reduction, due to changes in federal requirements between issuance of a banking certificate and its use. 2-2-226 Related Sources: Two or more sources where the operation of one is dependent upon, supports or affects the operation of the other(s).

2-2-227 Significant: The term "significant" has the following meanings when used in the following contexts:

227.1 For determining whether an increase in emissions of a PSD pollutant is "significant" for purposes of the PSD provisions of this Rule, the increase is significant:

1.1 if it exceeds the values specified in the following table, or for a PSD pollutant that is not listed in the following table, if it is greater than zero; or

1.2 if it is from a source that is or would be located within 10 kilometers of a Class I area, and it would have an impact in such Class I area equal to or greater than 1 µg/m² (24-hour average).

227.2 For determining whether an increase in emissions "significant" for purposes of the Non-PSD Significant Source Impact Analysis requirement in Section 2-2-2308 and the public notice requirement in Section 2-2-404, the increase is significant if it exceeds the values specified in the table.

<table>
<thead>
<tr>
<th>Pollutant</th>
<th>Significant Emissions Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>Carbon monoxide</td>
<td>90,500 (100)</td>
</tr>
<tr>
<td>Nitrogen oxides</td>
<td>36,200 (40)</td>
</tr>
<tr>
<td>Sulfur dioxide</td>
<td>36,200 (40)</td>
</tr>
<tr>
<td>Total particulate matter</td>
<td>22,680 (25)</td>
</tr>
<tr>
<td>PM₁₀</td>
<td>13,575 (15)</td>
</tr>
<tr>
<td>PM₂.₅*</td>
<td>9050 (10)</td>
</tr>
<tr>
<td>VOC*</td>
<td>36,200 (40)</td>
</tr>
<tr>
<td>GHGs*</td>
<td>67,875,000** (75,000**)</td>
</tr>
<tr>
<td>Lead</td>
<td>530 (0.6)</td>
</tr>
<tr>
<td>Fluorides</td>
<td>2720 (3)</td>
</tr>
<tr>
<td>Sulfuric Acid Mist</td>
<td>6350 (7)</td>
</tr>
<tr>
<td>Hydrogen Sulfide</td>
<td>9050 (10)</td>
</tr>
<tr>
<td>Total Reduced Sulfur</td>
<td>9050 (10)</td>
</tr>
<tr>
<td>Reduced Sulfur Compounds</td>
<td>9050 (10)</td>
</tr>
<tr>
<td>Municipal waste combuster</td>
<td></td>
</tr>
<tr>
<td>organics</td>
<td>3.2 x 10⁻³ (3.5 x 10⁻⁶)</td>
</tr>
<tr>
<td>Municipal waste combuster</td>
<td></td>
</tr>
<tr>
<td>metals</td>
<td>13,575 (15)</td>
</tr>
<tr>
<td>Municipal waste combuster</td>
<td></td>
</tr>
<tr>
<td>acid gases</td>
<td>36,200 (40)</td>
</tr>
<tr>
<td>Municipal solid waste</td>
<td></td>
</tr>
<tr>
<td>landfill emissions</td>
<td>45,250 (50)</td>
</tr>
</tbody>
</table>

*Pollutants for which the Bay Area is designated as non-attainment of a NAAQS are not subject to the PSD requirements in Sections 2-2-304 through 2-2-307 by operation of 40 C.F.R. Section 52.21(i)(2). PM₂.₅ and VOC (as an ozone precursor) are therefore not subject to these PSD requirements as long as the Bay Area remains non-attainment for any PM₂.₅ or ozone NAAQS, respectively.

**Per Section 2-2-214, emissions of GHGs are measured as CO₂e for purposes of determining whether an emissions increase exceeds this significance threshold. Per Section 2-2-223 and 40 C.F.R.
Sections 52.21(b)(50)(iv) and 52.21(b)(49)(iv)&(v), increases in GHG emissions of less than 75,000 tons per year CO₂e are excluded from the definition of PSD pollutant and are not subject to the PSD requirements of Regulation 2, Rule 2. The adjustment is made as if the source providing the offsets were in operation, at the original baseline levels, on the date of credit use.  
(Adopted May 17, 2000)

2-2-300 STANDARDS

2-2-301 Best Available Control Technology Requirement: An applicant for an authority to construct and/or a permit to operate shall apply BACT to any for a new or modified source shall require BACT to control emissions of District BACT pollutants under the following conditions:

301.1 Which results in an emission from a new source or an increase in emissions from a modified source and which has the potential to emit 10.0 pounds or more per highest day of precursor organic compounds (POC), non-precursor organic compounds (NPOC), nitrogen oxides (NOx), sulfur dioxide (SO₂), PM₁₀, or carbon monoxide (CO). BACT shall be applied for any of the above pollutants which meets both criteria.  
(Amended 6/15/94; 10/7/98; 5/17/00)

2-2-302 Offset Requirements, Precursor Organic Compounds and Nitrogen Oxides, NSR: Except as provided by Sections 2-2-313 or 421, before the APCO may issue an New Source: An authority to construct and/or a permit to operate for a new or modified source at a facility which emits 35 tons per year or more or will be permitted to emit 35 tons per year or more, on a source shall require BACT to control emissions of a District BACT pollutant specific basis, of precursor organic compounds or nitrogen oxides, federally enforceable emission offsets shall be provided, for the emission from the new or modified source and any pre-existing cumulative increase, minus any onsite contemporaneous emission reduction credits determined in accordance with Section 2-2-605, at a 1.15 to 1.0 ratio; additionally, the applicant must reimburse the District Small Facility Banking Account for any unreimbursed offsets previously provided by the District, at a 1.0 to 1.0 ratio. Before the APCO may issue an authority to construct or a permit to operate for a new or modified source at a facility which emits or will be permitted to emit more than 10 tons per year but less than 35 tons per year, on a pollutant specific basis, of precursor organic compounds or nitrogen oxides, emission offsets shall be provided by the District (or by the applicant, if the Small Facility Banking account has been exhausted) at a 1.0 to 1.0 ratio for the emission from the new or modified source and any pre-existing cumulative increase, minus any onsite contemporaneous emission reduction credits determined in accordance with Section 2-2-605, from the Small Facility Banking account in the District's Emissions Bank in accordance with the provisions of Regulations 2-4-414. The APCO shall determine the total facility emissions, on a pollutant specific basis, by adding the emissions from the proposed new or modified source(s) to the most recent District Emissions Inventory, adjusted for any errors and adjusted upward for any permitted levels of emissions not currently being emitted. If the source will have the potential to emit that pollutant in an amount of 10.0 or more pounds on any day as defined in Regulation 2-1-217;

302.1 Deleted May 17, 2000
302301.2 Emission reduction credits of precursor organic compounds may be used Modified Source: An authority to defined in Section 2-1-234 for which:
2-302, provided that, 1 the PSD requirements of Section 2-2-304, if applicable, are met. 302.3 Reimbursement of source, after the small facility bank may be provided by adjusting modification, will have the cumulative increase potential to emit that pollutant in an amount of 10.0 or more pounds on any day as defined in Regulation 2-1-217; and 2.2 the modification will result in an increase in emissions of that pollutant above baseline levels calculated for the application for
which small facility bank credits were originally provided. An adjustment may be made under pursuant to Section 2-2-604.

The BACT requirements in this Section shall apply on a pollutant-specific basis.

2-2-302 Offset Requirements, Precursor Organic Compounds and Nitrogen Oxides:

Before the APCO may issue an authority to construct or permit to operate for a new or modified source at any facility that will have the potential to emit more than 10 tons per year of NOx or POC after the new or modified source is constructed (including emissions from cargo carriers per Section 2-2-610), offsets must be provided according to the following circumstances:

302.1 If the facility will have the potential to emit more than 10 tons per year but less than 35 tons per year of NOx or POC after the new or modified source is constructed, offsets must be provided at a 1:1 ratio for any un-offset cumulative increase in emissions at the facility and any related sources since the baseline date determined in accordance with Section 2-2-608.

1.1 The APCO shall provide any required offsets from the Small Facility Banking Account in the District’s Emissions Bank in accordance with Section 2-4-414, unless the Small Facility Banking Account is exhausted or the applicant accepts an enforceable permit condition limiting emissions to a lower level than approved in the permit in question, or (or any entity controlling, controlled by, or under common control with the applicant) surrenders the) owns or controls offsets.

1.2 If the Small Facility Banking Account is exhausted, or if the applicant owns or controls offsets, the applicant shall provide any required offsets.

1.3 A permit limit for which offsets have been provided from the Small Facility Banking account may not be higher than the source’s maximum physical/design capacity to emit air pollutants, and may not be higher than is reasonably necessary to satisfy the applicant’s operational requirements (including sufficient flexibility to allow for future changes in operational requirements).

(Amended 11/20/91; 6/15/94; 10/7/98; 5/17/00; 12/21/04)

302.2 If the facility will have the potential to emit 35 tons per year or more of NOx or POC after the new or modified source is constructed, the applicant shall:

2.1 Reimburse the Small Facility Banking Account for any cumulative increase for which offsets were previously provided from the Small Facility Banking Account; and

2.2 Provide federally-enforceable offsets at a 1.15:1 ratio for any un-offset cumulative increase in emissions at the facility and any related sources since the baseline date determined in accordance with Section 2-2-608.

302.3 An applicant may reimburse the Small Facility Banking Account under subsection 302.2.1 by reducing the cumulative increase associated with the permitting action(s) for which the District provided the Small Facility Banking Account credits. To do so, the applicant must request a lower emissions limit in a permit for which the Small Facility Banking Account credits were provided. Upon approval by the APCO, the amount by which the applicant must reimburse the Small Facility Banking Account shall be reduced by the difference between the old permit limit and the new permit limit.

302.4 The offset requirements in this Section shall be applied on a pollutant-specific basis.

2-2-303 Offset Requirements, PM$_{2.5}$, PM$_{10}$ and Sulfur Dioxide, NSR: Except as provided by Section 2-2-421, before; Before the APCO may issue an authority to construct or a permit to operate for a new modified source of PM$_{10}$ or sulfur dioxide located at a Major Facility, which will result in a cumulative increase minus any contemporaneous emission reduction credits at the, at a facility, for that pollutant, in excess of 1.0 ton will have the potential to emit 100 tons per year since April or more of PM$_{2.5}$, 1991, emission offsets shall be provided, for the emission from PM$_{10}$ or sulfur dioxide after the new or modified source and any pre-existing, constructed
(including emissions from cargo carriers per Section 2-2-610), the applicant shall provide offsets according to the following requirements:

303.1 If the un-offset cumulative increase, minus any onsite contemporaneous emission reduction credits, in emissions of PM_{2.5}, PM_{10} or sulfur dioxide at the facility are in excess of 15 tons per year of PM_{2.5} or 40 tons per year of sulfur dioxide unless the applicant demonstrates by modeling in accordance with Section 2-2-414 to the satisfaction of the APCO that such emissions will not interfere with the attainment or maintenance of the applicable sulfur dioxide NAAQS at the point of maximum ground level impact and will not cause an exceedance of a sulfur dioxide or a nitrogen dioxide PSD increment.

303.2 A new major facility which will emit 100 tons per year or more, if it is one of the twenty-eight (28) PSD source categories listed in Section 169(1) of the federal Clean Air Act, or 250 tons per year or more for an unlisted category, of any pollutant subject to regulation under the federal Clean Air Act unless the applicant demonstrates by modeling in accordance with Section 2-2-414 to the satisfaction of the APCO that such emissions will not interfere with the attainment or maintenance of the applicable sulfur dioxide or nitrogen dioxide NAAQS at the point of maximum ground level impact and will not cause an exceedance of a sulfur dioxide or a nitrogen dioxide PSD increment.

303.3 A major modification of a major facility if the cumulative increase, from the PSD Baseline Date, minus the contemporaneous emission reduction credits at the facility are in excess of 15 tons per year of PM_{2.5} unless the applicant demonstrates by modeling in accordance with Section 2-2-414 to the satisfaction of the APCO that such emissions will not interfere with the attainment or maintenance of the PM_{2.5} federal ambient air quality standard at the point of maximum ground level impact and will not cause an exceedance of a PM_{2.5} PSD increment.

303.4 A major modification of a major facility if the cumulative increase, from the PSD Baseline Date, minus the contemporaneous emission reduction credits at the facility are in excess of 0.6 tons per year of lead unless the applicant demonstrates by modeling in accordance with Section 2-2-414 to the satisfaction of the APCO that such emissions will not interfere with the attainment or maintenance of the lead federal ambient air quality standard at the point of maximum ground level impact and will not cause an exceedance of a lead PSD increment.

2-2-304 PSD Requirement: In accordance with the Prevention of Significant Deterioration provisions of 40 CFR 51.166 of the Code of Federal Regulations, the APCO shall not issue an authority to construct or a permit to operate to:

304.1 A new major facility which will emit 100 tons per year or more, if it is one of the twenty-eight (28) PSD source categories listed in Section 169(1) of the federal Clean Air Act, or 250 tons per year or more for an unlisted category, of any pollutant subject to regulation under the federal Clean Air Act unless the applicant demonstrates by modeling in accordance with Section 2-2-414 to the satisfaction of the APCO that such emissions will not interfere with the attainment or maintenance of the applicable sulfur dioxide or nitrogen dioxide NAAQS at the point of maximum ground level impact and will not cause an exceedance of a sulfur dioxide or a nitrogen dioxide PSD increment.

Regulations, the APCO shall not issue an authority to construct or a permit to operate for:

305.1 A new major facility which will emit 100 tons per year or more, if it is one of the twenty-eight (28) PSD source categories listed in Section 169(1) of the federal Clean Air Act, or 250 tons per year or more for an unlisted category, of any pollutant subject to regulation under the federal Clean Air Act, unless the applicant demonstrates by modeling in accordance with Section 2-2-414, to the satisfaction of the APCO, that the net air quality impact of the cumulative increase of emissions of CO from the new or modified facility and all contemporaneous emission reduction credits to be provided by the applicant will not interfere with the attainment or maintenance of the CO NAAQS in the District or any contiguous air basin, or

1.1 The cumulative increase minus the contemporaneous emission reduction credits from the facility are less than or equal to zero.

305.2 A major modification of a major facility with an increase of 100 tons per year or more of carbon monoxide, unless the applicant demonstrates by modeling in accordance with Section 2-2-414, to the satisfaction of the APCO, that the net air quality impact of the cumulative increase of emissions of CO from the new or modified facility and all contemporaneous emission reduction credits to be provided by the applicant will not interfere with the attainment or maintenance of the CO NAAQS in the District or any contiguous air basin, or

2.1 The cumulative increase minus the contemporaneous emission reduction credits from the facility are less than or equal to zero.

(Amended 6/15/94; 5/17/00)

2-2-306 Non-Criteria Pollutant Analysis, PSD: In accordance with the Prevention of Significant Deterioration provisions of 40 CFR 51.166 of the Code of Federal Regulations, unless the applicant has performed all analysis required by Sections 2-2-414 and 417 for the applicable pollutants, the APCO shall not issue an authority to construct or a permit to operate to a new or modified facility if the new or modified facility will emit greater than 100 tons per year of carbon monoxide, PM$_{10}$, sulfur dioxide, precursor organic compounds or nitrogen oxides, and the increase in emissions due to the permit application, minus the onsite contemporaneous emission reduction credits associated with the permit application are in excess of the annual average amounts specified below:

<table>
<thead>
<tr>
<th>Pollutant</th>
<th>Annual Average kg/yr</th>
<th>Annual Average ton/yr</th>
<th>Daily g/day</th>
<th>Daily lb/day</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lead</td>
<td>530</td>
<td>(0.6)</td>
<td>1450</td>
<td>(3.2)</td>
</tr>
<tr>
<td>Asbestos</td>
<td>6</td>
<td>(0.007)</td>
<td>17</td>
<td>(0.04)</td>
</tr>
<tr>
<td>Beryllium</td>
<td>0.3</td>
<td>(0.0004)</td>
<td>0.9</td>
<td>(0.002)</td>
</tr>
<tr>
<td>Mercury</td>
<td>88</td>
<td>(0.1)</td>
<td>240</td>
<td>(0.5)</td>
</tr>
<tr>
<td>Fluorides</td>
<td>2720</td>
<td>(3)</td>
<td>7450</td>
<td>(16)</td>
</tr>
<tr>
<td>Sulfuric Acid Mist</td>
<td>6350</td>
<td>(7)</td>
<td>17400</td>
<td>(38)</td>
</tr>
<tr>
<td>Hydrogen Sulfide</td>
<td>9050</td>
<td>(10)</td>
<td>24800</td>
<td>(55)</td>
</tr>
<tr>
<td>Total Reduced Sulfur</td>
<td>9050</td>
<td>(10)</td>
<td>24800</td>
<td>(55)</td>
</tr>
<tr>
<td>Reduced-Sulfur-Compounds</td>
<td>9050</td>
<td>(10)</td>
<td>24800</td>
<td>(55)</td>
</tr>
</tbody>
</table>

(Amended 6/15/94; 5/17/00)

2-2-307 Denial, Failure of all Facilities to be in Compliance: The APCO shall deny:303.3 Any NOx and/or sulfur dioxide offsets provided in place of PM$_{10}$ offsets must be provided on a pollutant-specific basis.

303.4 The offset requirements in this Section shall be applied on a pollutant-specific basis.

2-2-304 PSD BACT Requirement: An authority to construct for a PSD Project shall require federal PSD Best Available Control Technology as defined in Section 169(3) of the federal Clean Air Act (“federal PSD BACT”) for each PSD pollutant for which the net increase in emissions from the PSD Project will be significant as defined in Section 2-2-227.1. If federal PSD BACT is required for a pollutant under this Section, the authority to construct shall require federal PSD BACT for each new or modified source for which there will be an increase in emissions of that pollutant by any
PSD Source Impact Analysis Requirement: The APCO shall not issue an authority to construct for a PSD Project unless the APCO determines, for each PSD pollutant for which the net increase in emissions from the PSD Project will be significant as defined in Section 2-2-227.1, that the net increase in emissions from the PSD Project will not cause or contribute to a violation of (i) any applicable ambient air quality standard for such pollutant or (ii) any applicable PSD increment for such pollutant, as set forth in 40 C.F.R. Section 52.21(c). The APCO shall make such determination in accordance with the following procedures:

305.1 Pre-application Air Quality Analysis: The applicant shall prepare and submit an analysis of ambient air quality in the area that the PSD Project would affect for each PSD pollutant for which the net increase in emissions allowed by the authority to construct will be significant. The applicant’s analysis shall be prepared according to and shall satisfy all of the requirements applicable to air quality analyses for federal PSD permitting under 40 C.F.R. Section 52.21(m)(1), including any applicable exemptions from that Section’s requirements under 40 C.F.R. Section 52.21(i).

305.2 PSD Source Impact Analysis: The applicant shall demonstrate, for each PSD pollutant for which the net increase in emissions allowed by the authority to construct will be significant, that the net increase in emissions of such pollutant will not cause or contribute to a violation of (i) any applicable California or National Ambient Air Quality Standard for such pollutant or (ii) any applicable PSD increment for such pollutant, as set forth in 40 C.F.R. Section 52.21(c). The applicant’s analysis and demonstration shall be prepared according to and shall satisfy all of the requirements applicable to PSD source impact analyses for federal PSD permitting under 40 C.F.R. Section 52.21(k), including any applicable exemptions from that Section’s requirements under 40 C.F.R. Section 52.21(i).

305.3 Air Quality Models: All estimates of ambient concentrations required under this Section shall be based on applicable air quality models, databases, and other requirements specified in Appendix W of Part 51 of Title 40 of the Code of Federal Regulations (Guideline on Air Quality Models). Where an air quality model specified in Appendix W is inappropriate, the model may be modified or another model substituted upon written approval by the APCO after public notice and opportunity for public comment under the procedures set forth in Section 2-2-404. Where modeling is conducted solely to evaluate compliance with a California air quality standard, any APCO-approved model may be used.

305.4 APCO Determination: The APCO shall determine, based on the applicant’s submissions and any other relevant information, whether any net emissions increases of PSD pollutants that the authority to construct will authorize in significant amounts would cause or contribute to a violation of (i) any applicable California or National Ambient Air Quality Standard for such pollutant or (ii) any applicable PSD increment for such pollutant, as set forth in 40 C.F.R. Section 52.21(c), for any PSD pollutant. In making this determination, the APCO shall use the same procedures and be subject to the same requirements as are applicable to the Administrator for issuing federal PSD permitting under 40 C.F.R. Section 52.21(k), including any applicable exemptions that Section’s requirements under 40 C.F.R. Section 52.21(i).

PSD Additional Impacts Analysis Requirements: Before issuing an authority to construct for a PSD Project, the APCO shall conduct the following additional impact analyses:

306.1 Visibility, Soils & Vegetation Impact Analysis: The applicant shall prepare and submit an analysis of the impairment to visibility, soils and vegetation that
would occur as a result of the PSD Project and any commercial, residential, industrial, and other growth associated with the PSD Project. The applicant’s analysis shall be prepared according to and shall satisfy all of the requirements applicable to air quality analyses for federal PSD permitting under 40 C.F.R. Section 52.210(i)(1), including any applicable exemptions that Section’s requirements under 40 C.F.R. Section 52.21(i). The analysis need not address impacts on vegetation having no significant commercial or recreational value.

306.2 Associated Growth Analysis: The applicant shall prepare and submit an analysis of the air quality impact projected for the area as a result of general commercial, residential, industrial, and other growth associated with the PSD Project. The applicant’s analysis shall be prepared according to and shall satisfy all of the requirements applicable to air quality analyses for federal PSD permitting under 40 C.F.R. Section 52.210(i)(2), including any applicable exemptions that Section’s requirements under 40 C.F.R. Section 52.21(i).

306.3 APCO Review: The APCO shall review the applicant’s additional impact analyses to ensure that they are complete and accurately reflect the circumstances associated with the PSD Project.

2-2-307 Consideration of Class I Area Impacts: If, within 30 days after receiving notice of a complete application for an authority to construct for a major modification of a major facility for NOx, VOC, SO2 or PM2.5, or a PSD Project under Section 2-2-402, the Federal Land Manager with responsibility for administering any Class I Area provides the APCO with a demonstration that emissions from the project would have an adverse impact on the air quality-related values of the Class I Area (including visibility and any integral vista), the APCO shall promptly review and consider such demonstration. If the APCO concurs with such demonstration, or if the APCO concludes based on an independent review of the analysis submitted under Section 401.4 that the project will have such adverse impact, the APCO shall, after consultation with the Federal Land Manager and the applicant, deny the application for an authority to construct. If the APCO finds that such demonstration does not establish to the APCO’s satisfaction that the project would have such adverse impact, the APCO shall explain its decision (or give notice of where such explanation can be obtained) in any subsequent notice of public hearing held under Section 2-2-404.6.

2-2-308 Non-PSD Significant Source Impact Analysis Requirement: The APCO shall not issue an authority to construct for a new or modified source that will result in a significant net increase in emissions of any pollutant for which a National Ambient Air Quality Standard has been established unless the APCO determines, based upon a demonstration submitted by the applicant, that such increase will not cause or contribute to an exceedance of any National Ambient Air Quality Standard for that pollutant. Such demonstration shall be made using the procedures for PSD Air Quality Impact Analyses set forth in subsections 2-2-305.1 through 2-2-305.4. A PSD Air Quality Impact Analysis and determination for a new or modified source that satisfies the requirements of Section 2-2-305 shall satisfy the requirements of this Section for all pollutants included in such analysis.

2-2-309 Compliance Certification: The APCO shall not issue an authority to construct for a new major facility or a major modification of an existing major facility unless the applicant provides a list, certified under penalty of perjury, of all major facilities within the state of California owned or operated by the applicant or by any entity controlling, controlled by, or under common control with the applicant and demonstrates by certifying under penalty of perjury that they are either in compliance, or on a schedule of compliance, with all applicable state and federal emission limitations and standards. The APCO may request the applicant to provide any technical information used by the applicant to certify compliance.

(Amended June 15, 1994)

2-2-308 Class I Area Requirements, PSD: A facility for which the cumulative increases minus the contemporaneous emission reduction credits occurring since the PSD Baseline Date, are greater than zero, and which would construct in a Class I Area or within 10 kilometers (6.2 miles) of a Class I Area, and would have an impact on such area equal to or greater than 1 microgram per cubic meter, shall use BACT on the
new or modified facility and shall not cause or contribute to the exceedance of any
NAAQS at the point of maximum ground level impact or any PSD increment set forth
in Section 2-2-232, and shall perform all analyses required by Sections 2-2-414 and
417.

(Amended June 15, 1994)

2-2-309  Denial for Air Quality Related Values, PSD: The APCO shall deny any permit
application subject to the requirements of Section 2-2-308 where it has been
demonstrated by the Federal Land Manager that the permit would authorize
emissions which would have an adverse impact on the air-quality-related values
(including visibility) of a Class I Area, provided that such demonstration is completed
prior to the termination of the public comment period and that the APCO concurs with
that demonstration.

2-2-310  Denial, Failure to Use BACT: The APCO shall deny an authority to construct if the
APCO finds that the application is subject to Section 2-2-301 and, after notification in
writing, the applicant has not provided a control device or technique meeting the
requirements defined in Section 2-2-206.

2-2-311  Denial, Failure to Provide Offsets: The APCO shall deny an authority to construct if
the APCO finds that the application is subject to Sections 2-2-302 or 303 and, after
notification in writing, the applicant has not provided the required offsets to mitigate
the emissions increase.

2-2-312  Denial, Failure to Meet Permit Conditions: The APCO shall deny a permit to
operate for a source if, after providing written notification to the applicant, if the
equipment and an opportunity to remedy any violation, the source is operating in
violation of any condition specified in the authority to construct, or if any other source
used to provide offset emission reduction credits for the projectsource that is owned
or operated by the applicant is operating in violation of any permit condition limiting
emissions such that the required offset emission reduction credits are not actually
being provided.

2-2-313  Deleted May 17, 2000

2-2-314  Federal New Source Review Applicability: The requirements of 40 CFR 51.165 are
incorporated, by reference, as part of this rule.

(Adopted June 15, 1994)

2-2-315  Federal Prevention of Significant Deterioration Applicability: The requirements of
40 CFR 51.166 are incorporated, by reference as part of this rule.

(Adopted June 15, 1994)

2-2-316  No Net Increase Status Report: The APCO shall publish in conjunction with the
triennial update of the Clean Air Plan (CAP), a report demonstrating that the District's
permitting program complies with the no net increase requirements of Section 40919
(b) of the Health and Safety Code. This report shall demonstrate that sufficient offsets
have been provided, as required by Section 2-2-302, for all permits issued during the
previous three year CAP period. This report shall be forwarded to the California Air
Resources Board, Stationary Source Division for approval.

(Adopted June 15, 1994)

2-2-317  Maximum Achievable Control Technology (MACT) Requirement: The APCO
shall not issue an Authority to Construct for a new or modified source at a Major
Facility of Hazardous Air Pollutants unless the source will meet Best Available Control
Technology for Toxics (TBACT), except as provided in Section 2-2-114.

(Adopted May 17, 2000)

2-2-400  ADMINISTRATIVE REQUIREMENTS

2-2-401  Application: An application for an authority to construct under this Rule
shall conform to the requirements of District Regulation 2-1-402, applications for
authorities to construct facilities subject to Rule 2-402 shall include all of the following:

(Amended June 15, 2005)

June 15, 2005 Date __, 2012

2-2-20
including specifications and drawings showing its design and plant layout, and
(ii) a detailed schedule for construction of the source(s) or modification(s).

401.2 All information necessary for the APCO to determine whether the application satisfies the requirements of this Rule, including but not limited to (i) a demonstration of how the application satisfies applicable BACT standards under Sections 2-2-301 and 2-2-304, and (ii) the PSD analyses and demonstrations required under Sections 2-2-305 and 2-2-306, if applicable.

401.3 CEQA-related information required under Section 2-1-426; and for a new major facility, and for a modification to a major facility that will increase emissions by more than 100 tons per year of carbon monoxide or, 40 tons per year of either precursor organic compounds or, nitrogen oxides, or sulfur dioxide, or 10 tons per year of PM_{2.5}, an analysis of alternative sites, sizes, production processes, and environmental control techniques for such proposed source which demonstrates that benefits of the proposed source significantly outweigh the environmental and social costs imposed as a result of its location, construction or modification.

401.2 The information required by the lists and criteria adopted pursuant to Section 65940 of the California Government code that are in effect on the date the application is filed.

401.3 CEQA-related information which satisfies the requirements of Regulation 2-1-426.

401.4 All information specified in 40 CFR 63.43(e), if the application is subject to the MACT requirement of Section 2-2-317.

2-2-402 Deleted December 21, 2004

401.4 If the application is for (i) a major modification of major facility for NOx, VOC, SO_{2} or PM_{2.5} or (ii) a PSD Project, and the project will be located in or within 100 km of a Class I area, the application shall include an analysis of potential impacts to air quality related values (including visibility and any integral vista) in such Class I area for review and consideration by the Federal Land Manager of such Class I area.

401.5 Any other information requested by the APCO.

2-2-402 Notice to EPA and Federal Land Manager of Receipt of Permit Applications:

When the APCO receives a complete application for an Authority to Construct for a PSD Project, the APCO shall transmit a copy of the complete application to EPA Region IX. If the APCO receives a complete application for (i) a major modification of a major facility for NOx, VOC, SO_{2} or PM_{2.5} or (ii) a PSD Project, and the project is located within 100 km of any Class I Area(s), the APCO shall transmit a copy of the complete application to the Federal Land Manager(s) with responsibility for any such Class I Area(s) within 30 days of receipt and at least 60 days prior to holding any public hearing on such application, and shall include the applicant’s analysis of the anticipated impacts on visibility in such Class I area(s). In addition, the APCO shall also notify such Federal Land Manager(s) if the APCO receives any advance notification of any such application.

2-2-403 Deleted October 7, 1998

2-2-404 Authority to Construct, Preliminary Decision: Within 90 days following the acceptance off an application as complete, which for an Authority to Construct is subject to the public notice and comment requirements of Section 2-2-405, or longer period necessary to satisfy the requirements of Section 2-2-414, providing that any fees required in accordance with Regulation 3 are paid, or with the consent of the applicant, such longer period as may be agreed upon, the APCO shall make a preliminary decision as to whether an authority to construct shall be approved, or denied. Final action on this application will be taken in accordance with the requirements of Section 2-2-407. The APCO shall make such preliminary decision within 90 days following the acceptance of the application as complete, provided that any fees required in accordance with Regulation 3 are paid; or within a longer time period if necessary to complete any PSD impact analyses required under Sections 2-2-305 and 2-2-306, if necessary to complete any CEQA analyses if the District is the CEQA Lead Agency, or if consented to by the applicant.

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2-2-21
404.1 When the District is the CEQA Lead Agency for a project, the 90-day limit for issuing a preliminary decision shall be suspended until the draft EIR or Negative Declaration is available for the APCO’s consideration and public review.

(Amended 11/2/2001; 5/17/00)

2-2-405404 Publication of Notice and Opportunity for Public Comment: If the application is for (i) a new major facility or a major modification of an existing major facility, or requires a PSD analysis, or is subject to the MACT requirement, the APCO shall within 10 days of the notification of the applicant, cause to have published (ii) any new facility, or a modification of any existing facility, that will involve an increase in emissions of CO, NOx, SO2, PM10, PM2.5, VOC, or lead, calculated in accordance with Section 2-2-604, in an amount that is significant as defined in Section 2-2-227.2, or (iii) a PSD Project, the APCO shall provide notice of the preliminary decision made under Section 2-2-403 according to the following procedures:

404.1 The APCO shall publish a prominent notice in at least one newspaper of general circulation within the District, a prominent notice stating the preliminary decision of the APCO, and inviting written public comment on it. The notice shall state the location of the information available pursuant to Section 2-2-406, and inviting written public comment for a 30-day period following the date of publication. Written notice of the preliminary decision shall be sent to the ARB, the regional office of the EPA and adjacent districts. A copy of this notice shall be provided to any person who requests such specific notification in writing. During this period, which may be extended by the APCO, the APCO may elect to hold a public meeting to receive verbal comment from the public. The written comments, the procedures and deadlines for submitting written public comments, and the opportunity for requesting a public hearing pursuant to subsection 404.6.

404.2 If the application is for a PSD Project, the notice shall contain also state the degree of PSD increment consumed if a PSD increment consumption analysis has been conducted.

405.1 In addition, 404.3 The APCO shall transmit a copy of the notice to the above requirements, for ARB, PSD Project located within 100 km of any Class I Area(s), the Federal Land Manager(s) with responsibility for which any such Class I Area(s).

404.4 If the District is a Lead Agency under CEQA, the public the CEQA Lead Agency with respect to the application, the APCO shall also ensure that the applicable CEQA notice and comment requirements are followed with respect to any CEQA document.

404.5 The APCO shall provide a period of at least 30 days following publication of the notice required pursuant to this Section 2-2-405 shall provide for members of the public to submit written comments, and may extend the public notice of availability of a Draft EIR, a Negative Declaration or a Notice of Exemption, as applicable comment period for good cause.

(Amended May 17, 2000)

2-2-406 Public Inspection: The APCO shall-404.6 The APCO may elect to hold a public meeting to receive public comment, the public comment period under Section 2-2-404.5 shall be extended, at a minimum, until the end of the public meeting.

2-2-405 Public Inspection: If an application for an Authority to Construct is subject to the public notice and comment requirements of Section 2-2-404, the APCO shall make available for public inspection, at District headquarters, the information submitted by the applicant, and if applicable the APCO’s analysis, and the APCO’s preliminary decision to grant or deny the authority to construct including any proposed conditions, including and any other information on which the APCO’s preliminary decision is based. Any such information shall also be transmitted, upon request, to ARB and EPA Region IX. In making information available for public inspection, the APCO shall consider any claims by the applicant regarding the confidentiality of trade secrets, as designated by the applicant prior to the completion of the application, shall be considered submission in accordance with Section 6254.7 of the California Government Code. Furthermore, all such information shall be
transmitted, upon the date of publication, to the ARB and the regional office of the EPA, if the application is subject to the requirements of Section 2-2-405.

2-2-407.06 Authority to Construct, Final Action: If the application is for a new major facility or a major modification of an existing major facility, or requires a PSD analysis, or is subject to the MACT requirement, the APCO shall within 180 days following the acceptance of the application as complete, or a longer time period agreed upon, for an Authority to Construct is subject to the public notice and comment requirements of Section 2-2-404, the APCO shall consider all public comments received, and shall take final action on the application within 60 days after considering all public comments. Written notice of the final decision shall be provided to the applicant, the ARB and the EPA, and, if the District is a Lead Agency under CEQA, to any person who has commented on a Draft EIR. The final action will also be published in at least one newspaper of general circulation within the District, and the notice and supporting documentation shall be available for public inspection at District headquarters.

407.1 Notwithstanding the requirement of this Section 2-2-407 that the APCO shall act within 180 days after the application is accepted as complete, the APCO shall not take final action on the application for any project for which an the close of the public comment period or within 30 days after final approval of a CEQA Negative Declaration or Environmental Impact Report or a Negative Declaration has been prepared pursuant to the requirements of CEQA until a Final EIR for that project has been certified and the APCO has considered the information contained in that Final EIR, or a Negative Declaration for that project has been approved. If the specified 180 day period has elapsed prior to the certification of the Final EIR or the approval of the Negative Declaration, the APCO shall take final action on the application within 30 days after the certification of the Final EIR or approval of the Negative Declaration.

(Amended May 17, 2000)


2-2-409 Requirements, Permit to Operate: As a condition for the issuance of a Permit to Operate, the APCO shall require that the new or modified source and the sources which provide offsets be operated in the manner assumed in making the analysis required to determine compliance with this Regulation.

409.1 The permit to operate of any source used to provide offsets shall be conditioned to ensure that the emission reductions will be enforceable and shall continue for the reasonably expected life of the proposed source. If offsets are obtained from a source for which there is no permit to operate, either a permit shall be obtained or a written contract shall be required between the applicant and the owner or operator of such source, which contract, by its terms, shall be enforceable by the APCO to ensure that later. At the time of such reductions will continue for the duration of the life of the proposed source. Final action, the APCO shall:

2-2-410 406.1 Prepare and make publicly available a written response to any public comments received exp

406.2 Provide written notice of the final decision to the applicant, ARB, EPA Region IX, any person who submitted comments during the public comment period or requested written notice of the final action, and, if the District is a Lead Agency under CEQA, in accordance with all applicable CEQA public notice and comment requirements.

2-2-407 Issuance, Permit to Operate: The APCO shall issue, Before issuing a permit to operate for a source subject to the requirements of this Rule if it is determined that any offsets required, as a condition of an authority to construct or amendment to a permit to operate, will commence no later than the initial operation of the new source or within 90 days after initial operation of the modified source, and that the offsets shall be maintained throughout the operation of the new or modified source which is the beneficiary of the offsets. Further, the APCO shall determine the APCO shall ensure that the following requirements have been met:

407.1 The APCO shall ensure that all conditions specified in the authority to construct have been or will be likely and are being complied with, or in the case of conditions with a future compliance date, that such conditions are
reasonably expected to be complied with by any dates specified. Where the applicable compliance date.

407.2 If the permit is for a source for which the applicant complied with the offset provisions of Sections 2-2-302 or 2-2-303 with emission reduction credits generated by modifications after the application date, the APCO shall ensure that such emission reduction credits will commence:

2.1 for a new source, no later than initial operation of the source;
2.2 for a modified source, no later than 90 days after initial operation of the source; and
2.3 for a source that is a replacement, in whole or in part, a replacement for an existing source on the same property, the APCO may allow a maximum of 90 days, as a start-up period for simultaneous operation, and the emission reduction credits are generated by the shutdown of the existing source and the new source or being replaced, no later than 90 days after initial operation of the replacement source; and that such emission reduction credits shall be maintained throughout the operation of the source.

2-2-41408 Permit to Operate, Final Action: The APCO shall take final action to approve, approve with conditions, or disapprove a permit to operate a source subject to this Rule within 60 days after start-up of the new or modified source. However, failure to act within the 60 day period, unless such time period is extended with the written concurrence of the applicant, shall be deemed to be a denial of the permit. Such denial may be appealed to the Hearing Board in accordance with the provisions of Regulation 2-1-410. (Amended November 20, 1991)

2-2-412409 Source Obligation, Relaxation of Enforceable Conditions: At such time as the applicability of any requirement of this Rule would be triggered by an existing source or facility, solely by virtue of a relaxation of any enforceable limitation on the capacity of the source or facility to emit a pollutant, then the requirements of this Rule shall apply to the source or facility in the same way as they would apply to a new or modified source or facility otherwise subject to this Rule.

2-2-413 Deleted May 17, 2009.

2-2-414 PSD Air Quality Analysis: An application for an authority to construct a facility subject to the requirements of Sections 2-2-304, 305, 306 or 308 shall contain the following:

414.1 A modeling analysis, as defined in Section 2-2-222, demonstrating to the satisfaction of the APCO the air quality impacts of the new or modified facility (including impacts of non-criteria pollutants if required under Section 2-2-306). The analysis shall include meteorological and topographic data necessary to estimate such impact. If the maximum air quality impacts of the new or modified facility do not exceed the significance levels for air quality impacts, as defined in Section 2-2-233, no further analysis under this Section will be required unless the facility is subject to the Class I area requirements of Section 2-2-308.

414.2 A demonstration by modeling to the satisfaction of the APCO that the allowable emission increases from the new or modified facility, in conjunction with all other applicable emissions, would not cause or contribute to a violation of an air quality standard or an exceedance of any applicable PSD increment. A new or modified facility will be considered to cause or contribute to a violation of an air quality standard when the increase in emissions would cause a significant air quality impact at any locality that does not or would not meet the applicable air quality standard.

414.3 For determining whether the emission increases from the new or modified facility would cause or contribute to an air quality standard violation or an exceedance of a PSD increment, an analysis of the existing air quality in the impact area of the new or modified facility that includes one year of continuous ambient air quality monitoring data. The continuous air quality monitoring data shall have been gathered over a period of at least one year preceding the receipt of a complete application. The APCO may approve a
shorter period (but not less than four months) provided that the period of monitoring includes the time frame when maximum concentrations are expected. The APCO may approve modeling in lieu of ambient air quality monitoring for pollutants for which no air quality standard exists.

414.4 For pollutants for which PSD increments have been established, a PSD increment consumption analysis that includes:

4.1 Establishment of the baseline area(s) affected by the new and modified facility, and the corresponding baseline date(s);

4.2 An analysis of the air quality impact of all increment-consuming emissions within the impact area of the new or modified facility, and those increment-consuming emissions outside the impact area that may have a significant air quality impact within the impact area; and,

4.3 An analysis of the air quality impact, and the nature and extent of any or all general commercial, residential, industrial, and other growth which has occurred since the baseline date in the impact area of the new or modified facility.

2-2-415 Notice to EPA and Federal Land Manager: On the date of a complete application subject to Section 2-2-308, the APCO shall provide a copy of the complete application to the EPA, the Federal Land Manager for the affected Class I Area, and to the federal official charged with direct responsibility for management of any lands within the Class I area. The APCO shall also send a copy of the preliminary decision and the APCO’s analysis to the above agencies.

2-2-416 Report, PSD Increment Consumption: The District shall conduct an annual review of the increment status for each attainment pollutant, and the APCO, upon request of the Board of Directors, shall provide a report on the consumption of PSD increments which have occurred during the period of interest.

2-2-417 Visibility, Soils, and Vegetation Analysis: An application for a permit subject to the requirements of Section 2-2-414 shall contain an analysis of the impairment to visibility, soils and vegetation that would occur as a result of the new or modified source and the general commercial, residential, industrial and other growth associated with the source or modification. The applicant need not provide an analysis of the impact on vegetation if it has no significant commercial or recreational value.

2-2-418 PSD Analysis Stack Heights: For the purposes of modeling, stack heights beyond what is required by good engineering practices shall not be allowed. This requirement should not be perceived to be a limit on the actual constructed height of a stack. The method to calculate good engineering stack height is referenced in Section 2-2-602.

2-2-419 Permit Conditions: The APCO may require any permit condition necessary to insure compliance with this Rule to be included in an authority to construct or permit to operate. This may include that the APCO determines is necessary to ensure compliance with this Rule, including but not limited to conditions controlling the operation of the source, of its abatement equipment, or of sources used to provide mitigation (offsets). Conditions generate emission reduction credits to comply with Sections 2-2-302 or 2-2-303. Such conditions may have a future effective date and may be made conditional on the results of source tests, ground level monitors or public complaints.

419.1 All emission reduction credits shall be enforceable by permit conditions; such permit conditions shall constitute applicable requirements of the State Implementation Plan for purposes of Section 113 and 304 of the Clean Air Act and are enforceable in the same manner as other SIP requirements.

(Amended June 15, 1994)

2-2-420 Deleted March 1, 2000

2-2-421 Offset Deferral, Annual Permit Renewal: Whenever offsets are required by Section 2-2-302 or 303, a person has the option to defer providing the offsets until the time of the annual permit renewal provided:

421.1 The facility demonstrates that they have valid Banking Certificates adequate to cover their offset obligation. Offsets deferred under the provisions of this Section shall be provided by the facility at least 30 days prior to the date of annual permit renewal, and
421.2—The facility does not have a cumulative increase greater than 15 tons per
year for the pollutant or pollutants subject to the offset requirement(s).
(Adopted June 15, 1994)

2-2-422——Offset Refunds: Whenever an authorized source is either not constructed or is
constructed and operated to result in lower emissions than the amount authorized,
the APCO shall issue a certificate refunding the excess offsets. The APCO shall add
appropriate conditions to the operating permits to make the new emission levels
enforceable.
(Adopted October 7, 1998)

2-2-423-2-411Offset Refunds: The APCO may refund offsets provided for an authority to construct or permit to operate

411.1 Where an applicant has provided offsets in excess of those required for an
authority to construct or permit to operate, the APCO shall upon request of
the applicant refund the difference between the amount of offsets provided
and the amount of offsets required.

411.2 Whenever a source for which the owner or operator has provided offsets is
not constructed (or is constructed but never operated), and the authority to
construct or permit to operate for the source has expired or has been
surrendered by the applicant, the APCO shall upon request of the applicant
refund the offsets provided in connect with the authority to construct or permit
to operate.

2-2-412 Demonstration of NOx and POC Offset Program Equivalence: By March 1 of
each year, the District shall submit to EPA a demonstration that NOx and POC offsets
provided for all new and modified sources within the District, less adjustments to
those offsets for federal purposes occurring between credit generation and use,
exceed federal offset requirements for new major sources or major modifications at
major stationary sources. Adjustment to emission reductions for federal purposes will
be required if any of the following occur between the time the credit is generated and
the time the credit is used:

423412.1BAAQMD adopts a relevant measure or rule that is required for purposes of federal attainment de
423412.2A relevant rule or measure is approved into the State Implementation Plan applicable in the BAAQMD
423412.3EPA promulgates a relevant final rulemaking for either a New Source Performance Standard or a
The demonstration shall include:

423412.4Emission increases represented by all authorities to construct new major facilities and major modifi
423412.5 A list of all emission reductions used to offset those emission increases;
423412.6 The emission baselines that were used to calculate the emission reduction;
423412.7The source type, size and category that had generated the emission reduction credit;
423412.8All relevant rules that have been adopted or promulgated since the emission reduction had occurred;
423412.9Adjustments to emission reduction for federal purposes for all affected projects.
423412.10 All of the above for as many non-major projects as are needed to demonstrate equivalence.

If the analysis fails to make the required demonstration, the District shall provide
sufficient offsets to make up the difference out of the small facility bank Small Facility
Banking Account. If the small facility bank Small Facility Banking Account does not
contain the necessary surplus emission reductions, the District shall obtain the
necessary surplus emission reductions.

2-2-413 No Net Increase Status Report: The APCO shall publish, in conjunction with the triennial update of the
Clean Air Plan (CAP), a report demonstrating that the District's permitting program complies with the no-
net-increases requirements of Section 40919(b) of the Health and Safety Code. This report shall
demonstrate that sufficient offsets have been provided, as required by Section 2-2-302, for all permits
issued during the previous three year CAP period. This report shall be forwarded to the California Air
Resources Board, Stationary Source Division (Adopted May 17, 2000)

2-2-414 BACT Workbook: The APCO shall publish and periodically update a BACT
Workbook specifying the BACT requirements for commonly permitted sources. BACT
will be determined for a source on a case-by-case basis, using the workbook as a
guidance document, as the most effective control device or technique or most
stringent emission limitation that meets the requirements of Section 2-2-202.
PSD Pre-Construction Ambient Air Monitoring: An applicant subject to the requirements of subsection 2-2-414.3 shall meet the following requirements:

501.1 Prior to commencing pre-construction ambient air monitoring, receive written approval from the APCO regarding the selection and operation of monitoring stations.

501.2 Operate the monitoring stations in accordance with the provisions of Appendix B to 40 CFR 58. The APCO may approve the use of District air monitoring data as part of the PSD air quality analysis required by Section 2-2-414.

PSD Post-Construction Monitoring: The APCO may require as a condition in an authority to construct that the owner or operator of a facility subject to the requirements of Section 2-2-414 shall, after construction of the facility or modification, for which the authority to construct is issued must conduct such ambient air quality monitoring as the APCO specifies in the authority to construct or the permit to operate. The monitoring shall determine the effect that emissions from the facility or modification may have, or are having, on air quality in the area. All air monitoring shall be performed in accordance to the Manual of Procedures, Volume VI and 40 CFR Appendix B.

MANUAL OF PROCEDURES

Ambient Air Quality Monitoring: Any person subject to the ambient air quality monitoring requirements of this Rule shall conduct the monitoring in accordance with the methods prescribed in the Manual of Procedures, Volume VI, and 40 C.F.R. Part 58, Appendix B.

Good Engineering Practice (GEP) Stack Height: The method for calculating GEP stack height is contained in the FEDERAL REGISTER: Volume 50, Number 130, Monday, July 18, 1985.

PSD Air Quality Evaluation Procedure: As a guideline to preparing an air quality impact analysis the applicant is encouraged to review "Guidelines for Air Quality Maintenance Planning and Analysis," Volume 10 (Revised): Procedures for Evaluating Air Quality Impact of New Stationary Sources. EPA 450/4-77-001.

Emission Increase: Good Engineering Practice (GEP) Stack Height: Stack heights beyond what is allowed for a stack not subject to the provisions of 40 CFR 600, or without a reduction credit, shall be determined based on the maximum emitting potential of the new or modified source. The method for calculating the maximum permitting amount of a contemporaneous emissions increase is described in Part 58, Appendix B. The APCO shall, upon receipt of written notice, which is necessary to determine the effect that emissions from the facility or modification may have, or are having, on air quality in the area. All air monitoring shall be performed in accordance to the Manual of Procedures, Volume VI and 40 CFR Appendix B.

2-2-603 Baseline Emissions Calculation Procedures: New or Modified Sources: The following methodology shall be used to determine the annual emissions from a source's baseline emissions for purposes of calculating an emissions increase, expressed as tons per year, or decrease from:

604 a source under Sections 2-2-604.2, 2-2-605.3, and 2-2-606.1

603.1 Determine Baseline Period Ending Date: The date on which the baseline period ends is determined as follows:

1.1 For determining the amount of an emissions increase from a new or modified source–based on, the maximum emitting potential of baseline period ends on the date on which the application for authority to construct/permit to operate the new or modified source or is determined to be complete.

1.2 For determining the maximum permitted amount of a contemporaneous emissions increase under Section 2-2-220 for a change or change in the method of operation of a source that was not a modification of the source, the baseline period ends on the date the change was first implemented at the source.

1.3 For determining the amount of a contemporaneous onsite emission reduction credit or a contemporaneous emissions decrease under Section 2-2-220, the baseline period ends on the date on which the
emission level of the new source, approved by the APCO, subject to federally enforceable limiting conditions.

604.2 A modified source by subtracting either the baseline annual emission rate, as calculated using the methodology in Section 2-2-605, from the new maximum permitted emission level of the modified source, approved by the APCO, subject to federally enforceable limiting conditions.

(Amended 6/15/94; 5/17/00)

2-2-605 Emission Calculation Procedures, Emission Reduction Credits

1.4 For determining the amount of an emission reduction credit for which a banking certificate is sought under Regulation 2, Rule 4, the baseline emission rate shall be presumed to be zero during any such time period, if limited by permit condition.

603.2 Determine Baseline Period: The following methodology shall be used to calculate emission reduction credits.

605.1 The baseline period consists of is determined as follows:

2.1 For all pollutants other than greenhouse gases, the baseline period is the 3-three year period immediately preceding the baseline period ending date established under subsection 603.1.

2.2 For greenhouse gases, the baseline period is determined as follows:

2.2.1 For a new source or an existing source that first operated less than 24 months before the date on which the application is for authority to construct/permit to operate is determined to be complete (or shorter period if the source is less than 3 years old). The, the baseline period is a period with zero throughput and emissions. For such sources, baseline emissions and adjusted baseline emissions are zero for all purposes under Section 2-2-603.

2.2.2 For a modification to an existing electric utility steam generating unit as defined in 40 C.F.R. Section 51.166(b)(30) that has operated for 24 months or more prior to the date of application, the baseline period is any period of 24 consecutive months selected by the applicant that must have sufficient verifiable records of the source’s within the 5-year period immediately preceding the baseline period ending date established under subsection 603.1, or other such time period that the APCO determines is more representative of normal source operation to substantiate the emission rate and throughput during the entire baseline period.

605.2 For a modification to any existing source other than an electric utility steam generating unit as defined in 40 C.F.R. Section 51.166(b)(30) that has operated for 24 months or more prior to the date of application, the baseline period immediately preceding baseline period ending date established under subsection 603.1.

603.3 Determine Baseline Throughput: Baseline throughput is the lesser of:

2.1 (i) the actual average annual throughput during the baseline period; or
2.2 (ii) the average permitted annual throughput during the baseline period, if limited by permit condition.

605.3 Baseline emission rate, expressed in the units of mass of emissions per unit period, if limited by permit condition. If the applicant does not have sufficient verifiable records of the source’s operation to substantiate its throughput during any portion(s) of throughput, is the average actual emission rate during the baseline period. Periods where the actual emission rate exceeded regulatory or permitted limits the throughput shall be excluded from presumed to be zero during any such portion(s). Throughput shall be based on the source’s operational parameter that correlates most closely to the average source’s emissions.

605.4 Baseline Throughput and Emission Rate - Fully Offset Source: For a source which has, contained in a permit condition, an emission cap or emission rate which has been fully offset by the facility (without using emission reductions from the Small Facility Banking Account), the baseline throughput and baseline emission rate shall be based on the levels allowed by the permit condition.

605.5 Determine Baseline Emissions: Baseline emissions are the actual average annual emissions from the baseline period, the emissions rate shall be presumed to be zero during any such portion(s).
603.5 Determine Baseline Emissions Rate: The baseline emission rate is the emission rate per unit of throughput during the baseline period, calculated by dividing the source’s baseline emissions by its baseline throughput.

603.6 Determine Adjusted Baseline Emissions Rate: The adjusted baseline emission rate shall be determined by adjusting the baseline emission rate downward, if necessary, to comply with reflect the most stringent of RACT, BARCT, and District rules and regulations in effect or contained in the most recently adopted Clean Air Plan; except that for purposes of with determining whether a source or group of sources constitutes a PSD Project under Section 2-2-224, the adjusted baseline emission rate shall not be adjusted for reductions required by measures in the current Clean Air Plan approved by the BAAQMD that exceed the reductions required by use of RACT.

603.7 Determine Adjusted Baseline Emissions: The adjusted baseline emissions is the adjusted baseline emissions rate multiplied by the baseline throughput.

2-2-604 Emission Increase/Decrease Calculation Procedures, New Sources and Changes at Existing Sources: The amount of any emissions increase (or decrease) associated with a new source, or with a physical change, change in the method of operation, change in throughput or production, or other similar change at an existing source, shall be calculated according to the following procedures:

604.1 New Source: The emissions increase associated with a new source is the source’s potential to emit.

604.2 Change to Existing Source: The emissions increase (or decrease) associated with a physical change, change in the method of operation, change in throughput or production, or other similar change at an existing source (including a permanent shutdown of the source) shall be calculated as the difference between: (i) the source’s potential to emit after the change; and (ii) the source’s adjusted baseline emissions before the change calculated in accordance with Section 2-2-603.

2-2-605 Potential-to-Emit (PTE) Increase Calculation Procedures for Purposes of Determining Cumulative Increase: For purposes of calculating cumulative increase under Section 2-2-607, the increase in a source’s potential to emit associated with an authority to construct and/or permit to operate for the source shall be calculated according to the following procedures:

605.1 New Source: For a new source, the increase in potential to emit is the source’s full potential to emit.

605.2 Modified Source – Emissions Limited By Permit Condition: For a modified source, if, before the authority to construct/permit to operate is issued, the source’s emissions were subject to an enforceable permit limit (including a surrogate limit on operating conditions such as production rate or capacity that is effective as a limit on emissions) that was imposed pursuant to New Source Review requirements under District Regulation 2, Rule 2 or 40 C.F.R. Section 52.21, or as a limit imposed to avoid such New Source Review requirements by keeping emissions below New Source Review applicability thresholds, then the increase in potential to emit associated with the modification is the difference between:

2.1 the source’s potential to emit after the modification; and

2.2 the source’s potential to emit before the modification, adjusted downward, if necessary, to reflect the most stringent of RACT, BARCT, and District rules and regulations in effect or contained in the most recently adopted Clean Air Plan

605.3 Modified Source – Emissions Not Limited By Permit Condition: For a modified source, if the source’s emissions were not subject to an enforceable permit limit meeting the criteria specified in Section 605.2 before the authority to construct/permit to operate is issued, then the increase in potential to emit associated with the modification is the difference between:

3.1 the source’s potential to emit after the modification; and

3.2 the source’s baseline emissions before the modification calculated in accordance with Section 2-2-603.
For purposes of calculating the cumulative increase associated with a source, the source’s emissions shall include emissions from cargo carriers (other than motor vehicles) associated with the source as specified in Section 2-2-610.

2-2-606 Emission Reduction Credit Calculation Procedures: The amount of emission reduction credits associated with a physical change, change in method of operation, change in throughput or production, or other similar change at a source shall be calculated according to the following procedures:

606.1 Non-Fully-Offset Source: For a source that is not fully offset as defined in Section 2-2-213, the amount of emission reduction credits is the difference between: (i) the source’s adjusted baseline emissions before the change calculated pursuant to Section 2-2-603; and (ii) the source’s potential to emit after the change.

606.2 Fully-Offset Source: For a source that is fully offset as defined in Section 2-2-213, the amount of emission reduction credits is the difference between: (i) the source’s potential to emit before the change, adjusted downward, if necessary, to reflect the most stringent of RACT, BARCT, and District rules and regulations in effect or contained in the most recently adopted Clean Air Plan; and (ii) the source’s potential to emit after the change.

605.6 Emission reduction credits shall be the difference between the adjusted baseline emission rate times the baseline throughput, and the emission cap or emission rate accepted by the applicant as a federally enforceable limiting conditions.

2-2-606 Emission Calculation Procedures, Offsets: Except as provided by the offset deferral provision of Section 2-2-421, before the APCO may issue an authority to construct for a new or modified source, offsets shall be provided, as required by Sections 2-2-302, 303 or 313 by the applicant from credits in the District’s Emissions Bank and/or from contemporaneous emission reduction credits which qualify in accordance with Sections 2-2-201 and 605, or by the District from the small facility banking account for the amounts calculated as follows:

606.1 For precursor organic compounds (POC) and nitrogen oxides (NOx) for the total of all emission increases as determined in Section 2-2-604 plus any pre-existing cumulative increase from April 5, 1991, multiplied by the offset ratio required by Section 2-2-302.

606.2 If required by Section 2-2-303, for PM_{10}, and sulfur dioxide for the total of all emission increases as determined in Section 2-2-604 multiplied by the appropriate offset ratio specified in Section 2-2-303.

Emission offsets provided in excess of those required, which meet the requirements of a bankable reduction per Regulation 2-4, may be banked. Banking fees shall be waived for this transaction.

2-2-607 Cumulative Increase Calculation Procedures: The cumulative increase in emissions associated with an authority to construct and/or permit to operate for a source shall be calculated as:

607.1 Project Emissions Increase: the increase in potential to emit associated with the authority to construct/permit to operate determined in accordance with Section 2-2-605; minus

607.2 Contemporaneous Onsite Emission Reduction Credits for Mobile Sources: any contemporaneous onsite emission reduction credits at the facility calculated in accordance with Section 2-2-606 that are credited to the authority to construct/permit to operate.
The cumulative increase associated with an authority to construct/permit to operate issued in the past shall be determined using the increase in potential to emit and contemporaneous onsite emissions reductions credits calculated at the time of issuance of the authority to construct/permit to operate. Emission reduction credits for mobile sources may not be double-counted (e.g., an emission reduction credit may not be applied to the cumulative increase calculation for more than one authority to construct/permit to operate).

2-2-608 Facility Un-Offset Cumulative Increase Calculation Procedures: For purposes of applying the emission offset provisions of Sections 2-2-302 and 2-2-303, a facility’s un-offset cumulative increase in emissions since the baseline date shall be calculated using the following procedures:

608.1 Project Cumulative Increase: The cumulative increase from the project being permitted shall be determined by the Mobile Source Emission Reduction Credits procedures published February 1994 (or subsequent revisions) by the California Air Resources Board in accordance with Section 2-2-607.

608.2 Prior Un-Offset Cumulative Increase: For each previous authority to construct/permit to operate issued for the facility, and for any related source as defined in Section 2-2-2, after the cumulative increase baseline date as specified in Section 2-2-209 (but excluding any authority to construct/permit to operate issued because a source lost its permit exemption per Section 2-1-424 and any authority to construct/permit to operate for a source that has been permanently removed from service), the un-offset cumulative increase shall be determined by: Calculating the cumulative increase associated with each previous authority to construct/permit to operate issued for the facility, and for any related source as defined in Section 2-2-226, determined in accordance with Sections 2-2-607; and Subtracting any offsets provided in connection with the authority to construct/permit to operate (including any offsets provided from the District’s Small Facility Banking Account).

608.3 Facility Un-Offset Cumulative Increase: The facility’s un-offset cumulative increase shall be determined by adding (i) the project cumulative increase calculated according to Section 2-2-608.1 and (ii) the un-offset cumulative increase from each previous authority to construct/permit to operate issued for the facility, and for any related source as defined in Section 2-2-226, after the cumulative increase baseline date as specified in Section 2-2-210 (but excluding any authority to construct/permit to operate issued because a source lost its permit exemption per Section 2-1-424 and any authority to construct/permit to operate for a source that has been permanently removed from service) calculated according to Section 2-2-608.2.

2-2-609 Official Record of Cumulative Increases and Offsets: The APCO may establish and maintain a database or other District approved procedures in the Manual of accounting document to record the cumulative increase (including project cumulative increase and associated emission reduction credits) and offsets associated with each authority to construct/permit to operate issued for a facility. In calculating the un-offset cumulative increase associated with a previous authority to construct/permit to operate under Section 2-2-608.2, the APCO may rely on the data specified in such document as conclusive, unless the APCO has information that indicates that some other data is more accurate. Records of cumulative increase and offsets shall be updated as necessary to ensure that they are current and accurate.

2-2-610 Facility Emissions Calculation Procedures, Cargo Carriers: For purposes of applying the offset requirements of Sections 2-2-302 and 2-2-303, a facility’s potential to emit and cumulative increase shall be calculated including emissions from cargo carriers (other than motor vehicles) associated with the sources at the facility. When applying these offset requirements, facilities that include cargo loading or unloading from cargo carriers other than motor vehicles shall include the cargo carriers as part of the source that receives or loads the cargo. Accordingly, all emissions from such cargo carriers while operating in the District, or within California Coastal Waters up to 11 nautical miles (12.66 statute miles) from the Golden Gate Bridge (and any...
additional areas of California Coastal Waters adjacent to the District if cargo carrier emissions in such areas would have a substantial impact on air quality within the District, shall be included as part of the source’s emissions. Emissions from cargo carriers shall not be included for purposes of applying any other provisions of this Regulation, including the BACT and PSD requirements.

(Adopted June 15, 1994)

2-2-608 Deleted May 17, 2000

2-2-611 Emission Calculation Procedures, Fugitive Emissions: Any fugitive emissions from a source shall be included in calculating the source’s emissions for all purposes under this Rule; except that for purposes of determining whether a facility’s emissions exceed the 100 ton per year threshold in Section 2-2-217 (for a “Major Facility”) and Section 2-2-224.1 (the first element in the definition of “PSD Project”), fugitive emissions shall be included only if the facility is in one of the 28 categories listed in Section 169(1) of the Clean Air Act.