

**BAY AREA AIR QUALITY  
MANAGEMENT DISTRICT**

**Basic Financial Statements  
With Independent Auditor's Report**

**For the Year Ended June 30, 2021**



**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Basic Financial Statements  
For the Year Ended June 30, 2021

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## Independent Auditor's Report

The Board of Directors of  
Bay Area Air Quality Management District

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, and each major fund of the **Bay Area Air Quality Management District** (the District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Opinions*

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, and each major fund of the Bay Area Air Quality Management District as of June 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.



## ***Other Matters***

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 12 and the required supplementary information on pages 47 through 53 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information on page 54 is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

## **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated March 16, 2022, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's control over financial reporting and compliance.

A handwritten signature in cursive script that reads "Simpson &amp; Simpson".

Los Angeles, California  
March 16, 2022

## **BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Management's Discussion and Analysis

Year Ended June 30, 2021

(Unaudited)

This discussion and analysis of the Bay Area Air Quality Management Air District (Air District) financial performance provides an overview of the Air District's financial activities for the fiscal year ended June 30, 2021. Please read it in conjunction with the accompanying basic financial statements and notes.

### **A. Financial Highlights**

- At the close of the fiscal year 2020-2021, the Air District's net position is \$222,105,568. The total net position includes \$51.2 million for net investment in capital assets, \$172.4 million for restricted net position and a negative \$1.5 million for the unrestricted net position.
- The assets and deferred outflows of resources of the Air District exceeded its liabilities and deferred inflows of resources at the close of the fiscal year 2020-21, increasing the Air District's overall (net position) by \$14.1 million or 6.8%.
- The Air District's governmental funds reported a total fund balance of \$261,521,355; \$165,990,001 for the Special Revenue Fund and \$95,531,354 for the General Fund. The entire fund balance of the Special Revenue Fund in the amount of \$165,990,001 is reserved for air quality grants and projects. The \$95,531,354 General Fund balance consists of \$33,458,045 representing the assigned fund balance, \$6,393,007 restricted, \$1,436,290 committed or nonspendable and the remaining balance of \$54,244,012 unassigned.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Management's Discussion and Analysis

Year Ended June 30, 2021

(Unaudited)

Table 1 presents the General Fund detail of fund balances as of June 30, 2021, and June 30, 2020.

**Table 1. General Fund Balances as of June 30, 2021, and 2020**

<b>Category</b>	<b>General Fund June 30, 2021</b>	<b>General Fund June 30, 2020</b>	<b>Increase/ (Decrease)</b>
<b>Fund Balances:</b>			
<b>Nonspendable:</b>			
Prepaid Expenses	\$ 1,436,290	\$ 954,940	\$ 481,350
<b>Restricted:</b>			
Air Quality Grants and Projects	649,996	649,872	124
Post-Employment Benefits	3,630,996	3,520,969	110,027
Debt service	2,112,015	1,546,732	565,283
<b>Assigned:</b>			
Pension Liability Funding	4,000,000	3,000,000	1,000,000
Air Quality Grants and Projects	19,848,884	22,489,782	(2,640,898)
Other Assigned	9,609,161	4,834,914	4,774,247
<b>Unassigned:</b>	<u>54,244,012</u>	<u>45,529,546</u>	<u>8,714,466</u>
<b>Total Fund Balance</b>	<u><b>\$ 95,531,354</b></u>	<u><b>\$ 82,526,755</b></u>	<u><b>\$ 13,004,599</b></u>

**B. Overview of the Financial Statements**

This discussion and analysis is designed to serve as an introduction to the Air District's basic financial statements. The Air District's basic financial statements have three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also includes required and other supplementary information in addition to the basic financial statements.

**Government-Wide Financial Statements**

The focus of government-wide financial statements is on the overall financial position and activities of the Air District.

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Management's Discussion and Analysis

Year Ended June 30, 2021

(Unaudited)

### B. Overview of the Financial Statements, Continued

The government-wide financial statements are designed to provide readers with a broad overview of the Air District's finances in a manner similar to a private sector business. They provide information about the activities of the Air District as a whole and present a longer-term perspective of the Air District's finances. Government-wide financial statements include the Statement of Net Position and the Statement of Activities.

The Statement of Net Position reports all assets, deferred outflows of resources, liabilities owed by the Air District, and deferred inflows of resources on a full accrual basis. The difference between the assets held and deferred outflows of resources, and the liabilities owed and deferred inflows of resources, is reported as *Net Position*. The net position total is comparable to total stockholder's equity presented on the balance sheet of a private enterprise. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Air District is improving or deteriorating. The Statement of Net Position as of June 30, 2021, is presented on page 13.

The Statement of Activities reports the net cost of the Air District's activities by category and is also prepared on a full accrual basis. Under the full accrual basis of accounting, revenues and expenses are recognized as soon as the underlying event occurs, regardless of the timing of the related cash flows. The focus of the Statement of Activities is on the cost of various work programs performed by the Air District. The statement begins with a column that identifies the total cost of these programs followed by columns that summarize the Air District's program revenues by major category. The difference between expenses and revenues represents the net cost or benefit of the Air District's work programs. General revenues are then added to the net cost/benefit to calculate the change in net position. The Statement of Activities is presented on page 14.

All the Air District's activities are governmental in nature and no business-type activities are reported in these statements.

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Bay Area Air Quality Management Air District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. For governmental activities, these statements tell how these services were financed in the short-term and what is left over for future spending. Fund financial statements also report the Air District's operations in more detail than the government-wide statements by providing information about the Air District's major funds. The Air District maintains two governmental funds: the General Fund and Special Revenue Fund.

## **BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Management's Discussion and Analysis

Year Ended June 30, 2021

(Unaudited)

### **B. Overview of the Financial Statements, Continued**

#### **Governmental Funds**

Governmental fund financial statements consist of the Balance Sheet and the Statement of Revenues, Expenditures, and Changes in Fund Balances. Both are prepared using the modified accrual basis of accounting.

Balance Sheets prepared under the modified accrual basis of accounting have a short-term emphasis and, for the most part, measure and account for cash and other assets that can be easily converted to cash. Specifically, cash and receivables that are deemed collectible within a very short period of time are reported on the balance sheet. Capital assets such as land and buildings are not reported in governmental fund financial statements. Fund liabilities include amounts that will be paid within a very short period of time after the end of the fiscal year. Long-term liabilities such as outstanding bonds are not included. The difference between a fund's total assets, deferred outflow of resources, total liabilities, and deferred inflows of resources represents the fund balance. The unassigned portion of fund balance represents the amount available to finance future activities. The Air District's governmental funds balance sheets can be found on page 15.

The Statement of Revenues, Expenditures, and Changes in Fund Balance include only revenues and expenditures that were collected in cash or paid with cash during the fiscal year or very shortly after the end of the fiscal year. The governmental funds Statements of Revenues, Expenditures, and Changes in Fund Balances can be found on page 17.

Since a different basis of accounting is used to prepare these statements, reconciliation is required to facilitate the comparison between the government-wide statements and the fund financial statements. The reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position is on page 16. The reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Government-Wide Statement of Activities can be found on page 18.

#### **Notes to the Basic Financial Statements**

The notes to the basic financial statements provide additional information that is essential to the full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 19 to 46.

#### **Required and Other Supplementary Information**

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the Air District's other post-employment benefit (OPEB) liabilities, retirement pension liabilities held by California Public Employees Retirement System (PERS), general fund and special revenue fund budget comparison schedules, and supplementary information concerning the Air District's TFCA and Carl Moyer program expenditures on pages 47 to 54.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Management's Discussion and Analysis

Year Ended June 30, 2021

(Unaudited)

**C. Government-Wide Financial Analysis**

The government-wide financial analyses focus on net position and changes in net position of the Air District's governmental activities. Table 2 below shows a condensed Statement of Net Position as of June 30, 2021, compared to the fiscal year ended June 30, 2020.

**Table 2. Statement of Net Position as of June 30, 2021, and June 30, 2020**

	Governmental Activities June 30, 2021	Governmental Activities June 30, 2020	Increase/ (Decrease)
Current & Other Assets	\$ 388,836,657	\$ 391,951,663	\$ (3,115,006)
Capital Assets	69,302,978	71,542,917	(2,239,939)
<b>Total Assets</b>	<b>458,139,635</b>	<b>463,494,580</b>	<b>(5,354,945)</b>
Deferred Outflows of Resources	27,794,579	22,867,292	4,927,287
Current Liabilities	128,725,725	148,578,743	(19,853,018)
Noncurrent Liabilities	129,161,657	120,217,761	8,943,896
<b>Total Liabilities</b>	<b>257,887,382</b>	<b>268,796,504</b>	<b>(10,909,122)</b>
Deferred Inflows of Resources	5,941,264	9,588,315	(3,647,051)
Net Position			
Invested in Capital Assets	51,202,978	52,654,146	(1,451,168)
Restricted	172,383,008	167,687,961	4,695,047
Unrestricted net position	(1,480,418)	(12,365,054)	10,884,636
<b>Total Net Position</b>	<b>\$ 222,105,568</b>	<b>\$ 207,977,053</b>	<b>\$ 14,128,515</b>

On June 30, 2021, the Air District's total assets and deferred outflows of resources exceeded its total liabilities and deferred inflows of resources by \$222.1 million, an increase of \$14.1 million over the previous fiscal year.

As noted earlier, total net position may serve over time as a useful indicator of the Air District's financial position. Restricted net position is to be used for specific programs and purposes according to legal terms and conditions. The remaining portion of the Air District's net position is unrestricted and at the end of the fiscal year had a negative balance of \$1.5 million. This change is a combination of decreases in liabilities mainly related to unearned revenue being recognized in the Community Health Protection program, offset by increases current obligations for Pension and Other Post-Employment Benefits.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Management's Discussion and Analysis

Year Ended June 30, 2021

(Unaudited)

**C. Government-Wide Financial Analysis, Continued**

Table 3 below provides changes in net position for the fiscal year ending June 30, 2021, compared with the fiscal year ended June 30, 2020.

**Table 3. Statement of Activities for Fiscal Years 2020-21 and 2019-20**

	Governmental Activities FY 2020-21	Governmental Activities FY 2019-20	Dollar Increase / (Decrease)	Percentage Increase / (Decrease)
<b>Revenues:</b>				
TFCA/MSIF DMV Fees	\$ 39,519,623	\$ 34,752,161	\$ 4,767,462	14%
Carl Moyer	50,347,536	23,890,911	26,456,625	111%
California Goods Movement Revenue	16,812	9,131,584	(9,114,772)	-100%
Permit Fees	49,450,364	47,052,179	2,398,185	5%
State Subvention	1,748,876	1,743,099	5,777	0%
Federal Grants	5,353,330	6,406,626	(1,053,296)	-16%
Penalties & Variance Fees	4,226,331	1,386,571	2,839,760	205%
Asbestos Fees	4,094,654	4,380,504	(285,850)	-7%
Interest Revenue	938,034	1,383,522	(445,488)	-32%
Other Revenues	128,257	380,505	(252,248)	-66%
State Grants	15,241,471	18,632,494	(3,391,023)	-18%
Vehicle Settlement	983,914	2,238,938	(1,255,024)	-
County Apportionments	<u>39,778,799</u>	<u>37,558,118</u>	<u>2,220,681</u>	6%
<b>Total Revenues</b>	<b><u>211,828,001</u></b>	<b><u>188,937,212</u></b>	<b><u>22,890,789</u></b>	12%
<b>Expenses:</b>				
General Government	104,432,589	102,830,973	1,601,616	2%
TFCA/MSIF, CMP, & Other programs	92,140,799	59,482,605	32,658,194	55%
California Goods Movement Program	181,842	9,110,363	(8,928,521)	-98%
Vehicle Settlement	698,586	443,295	255,291	
Debt Service	245,670	462,577	(216,907)	-47%
<b>Total Expenses</b>	<b><u>197,699,486</u></b>	<b><u>172,329,813</u></b>	<b><u>25,369,673</u></b>	15%
<b>Change in Net Position</b>	<b><u>14,128,515</u></b>	<b><u>16,607,399</u></b>	<b><u>(2,478,884)</u></b>	-15%
<b>Net Position-beginning of year, Restated</b>	<b><u>207,977,053</u></b>	<b><u>191,369,654</u></b>	<b><u>16,607,399</u></b>	9%
<b>Net Position-ending of year</b>	<b><u>\$ 222,105,568</u></b>	<b><u>\$ 207,977,053</u></b>	<b><u>\$ 14,128,515</u></b>	7%

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Management's Discussion and Analysis

Year Ended June 30, 2021

(Unaudited)

### C. Government-Wide Financial Analysis, Continued

#### Governmental Activities

The objective of the Statement of Activities is to report the full cost of providing government services during the fiscal year. The format also permits the reader to ascertain the extent to which each function is either self-financing or draws funds from the general funds of the government.

The Statement of Activities presents information showing how the Air District's net position changed during the fiscal year 2020-2021. All changes in net position are reported as soon as the underlying event occurs regardless of the timing of the cash flows.

Governmental functions of the Air District are predominately supported by fees, property taxes, subvention, grants, and penalties and settlements. The penalties and settlements are one-time revenues, which are over and above the regular revenues directly related to the programs. The primary governmental activities of the Air District are to advance clean air technology, ensure compliance with clean air rules, develop programs to achieve clean air, develop rules to achieve clean air, monitor air quality, permit review and Special Revenue Fund activities.

On June 30, 2021, the Air District's governmental activities reported ending net position of \$222,105,568, an increase of \$14,128,515 in comparison to the prior year. The primary reason is due to increased activities in the following programs: General Fund Program, Transportation for Clean Air/Mobile Source Incentive Program, and AB134 Community Incentive program.

- Overall governmental revenues are \$211,828,001; an increase of \$22,890,789 from the prior year. This increase is comprised of \$38.7 million increase; \$26.5 million relates to increase funding for the Carl Moyer's AB134 Community Incentive program. The remaining increase of \$12.2 million is the TFCA/MSIF grant programs and the General Government Program primarily due to increased permit fees, penalties and variance fees, and County apportionment from higher assessed valuations in the bay area. These increases are offset by a \$15.8 million decrease in expenditures for the California Goods Movement program, Vehicle Settlement program and Federal and State programs.
- Overall governmental expenditures are \$197,699,486; an increase of \$25,369,673 over the prior year. Of the \$25.4 million increase, approximately \$32.7 million relates to grant activities for the following programs: Carl Moyer's AB134 Community Incentive program and TFCA/MSIF programs, and a \$1.6 million increase in the General Government Program related to changes in GASB 68 Pension valuation and compensated absences. This increase is offset by \$8.9 million reduced grant expenditures in the California Goods Movement program.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Management’s Discussion and Analysis

Year Ended June 30, 2021

(Unaudited)

**D. General Fund Financial Analysis**

Figure 1 below provides a pie chart of the Air District’s General Fund revenues (net of other financing sources) for fiscal year 2020-2021. The General Fund recognized total revenue of \$112,805,434 in fiscal year 2020-21, an increase of \$7.2 million over fiscal year 2019-20. This increase is mainly comprised of increased revenues in property tax due to increased economic activities, penalties & variance fees, and increased program revenues due to increase in fee regulation fees implemented in July 2021. Program Revenue includes Permit, AB2588, Title V, and Asbestos fees. Program revenues are the largest General Fund revenue source in fiscal 20-21 (\$52.9 million), followed by Property Tax (\$39.8 million), Grants (\$12.3 million), Other revenues (\$3.6 million), and Penalties (\$4.2 million).

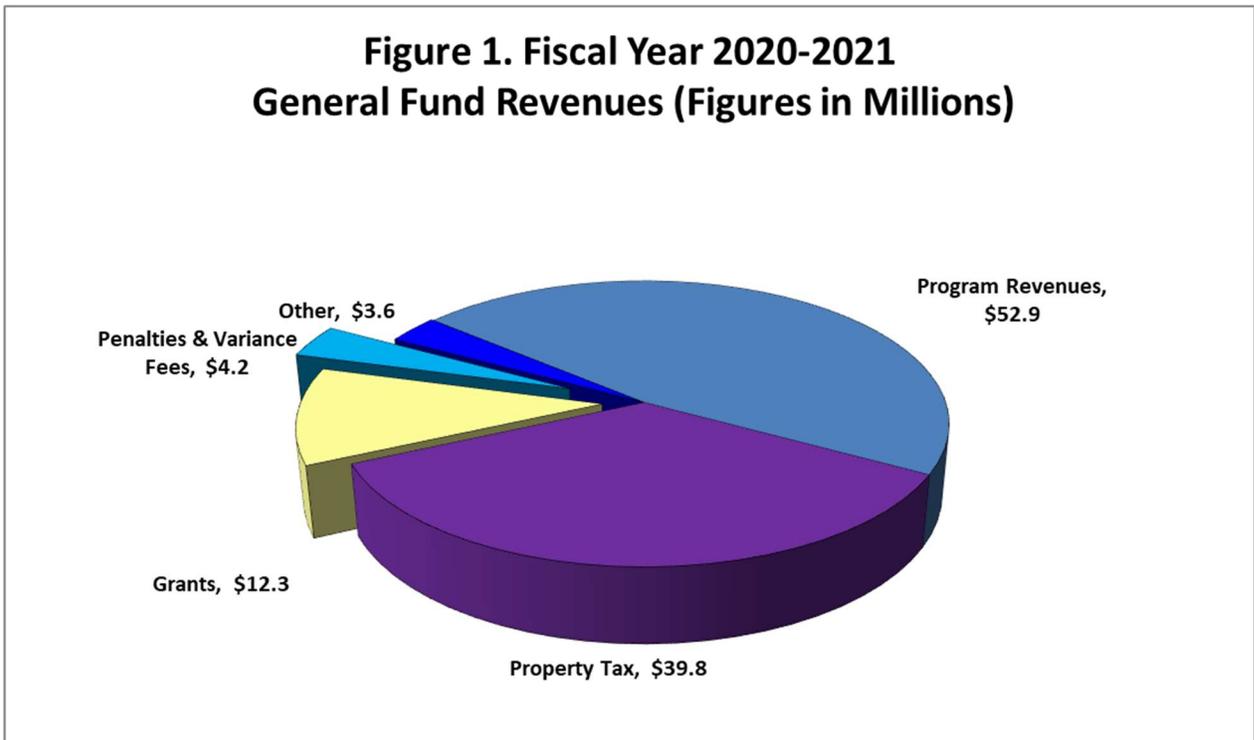


Figure 2 below provides a graph of General Fund operating expenditures (net of other financing uses) for fiscal year 2020-21. General Fund operating expenditures totaled \$101,097,533 which is a decrease of \$1.1 million over fiscal year 2019-20. This decrease is a mainly related to one-time costs associated with a settlement payment and Air District’s shared improvement cost to 1<sup>st</sup> floor retail space at 375 Beale Street in prior year, offset by increased personnel & benefit cost associated with increase in staffing levels and increased professional services across various programs of the Air District. General Fund expenditures represent the Air District’s general government operating costs categorized into the following operating divisions: Compliance and Enforcement (\$13.5 million), Engineering (\$11.6 million), Administration (\$13.3 million), Information Systems (\$4.3 million), Meteorology and Measurements (\$15.1 million), Executive Office (\$14.2 million), Planning & Research (\$5.7 million), Outreach & Incentives (\$4.1 million), Strategic Incentives (\$0.1 million), Assessment, Inventory and Modeling (\$4.3 million), Community Engagement and Policy (\$4.7 million), Technology Implementation (\$0.7 million) and Legal Services (\$4.1 million). Capital Outlay (\$3.6 million), Debt Service Payments (\$1.0 million) and Program Distribution (\$0.7 million) are not operating divisions, but rather categories capturing expenditures related to capital assets, COPs financing and special projects, respectively.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

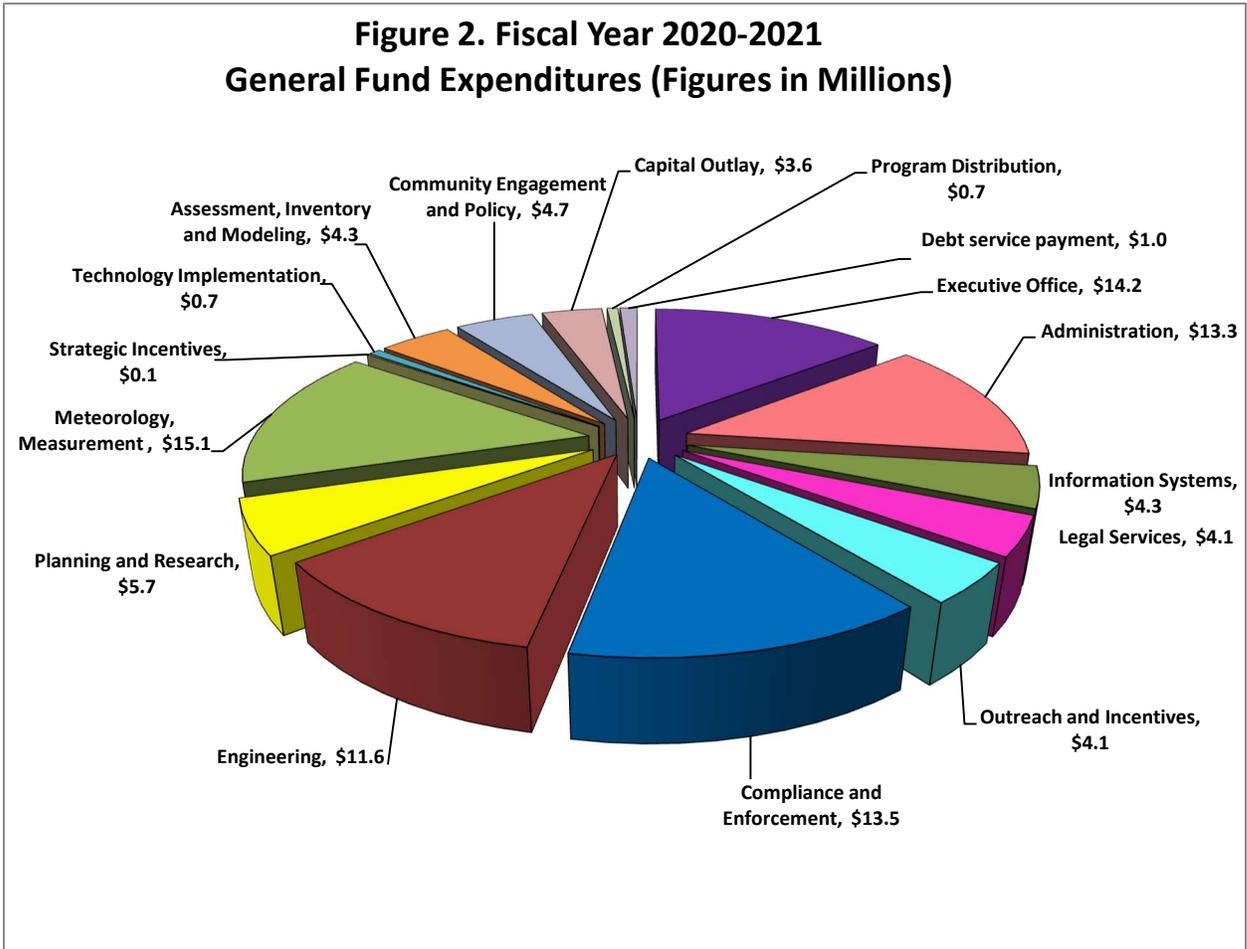
Management’s Discussion and Analysis

Year Ended June 30, 2021

(Unaudited)

**D. General Fund Financial Analysis, Continued**

General Fund operating revenues exceeded operating expenditures by \$11.7 million in fiscal year 2020-21.



The General Fund is the operating fund of the Air District and at the end of the fiscal year, the total fund balance of the General Fund was \$95.5 million. The assigned fund balance was \$33.5 million, restricted \$6.4 million, non-spendable \$1.4 million, and the remaining \$54.2 million is unassigned. The unassigned fund balance represents 54% of the total General Fund expenditures, while the total fund balance represents 94% of the total General Fund expenditures. The Air District has available funds for unanticipated emergencies.

The FY 2020-21 amended budget compared to the adopted budget reflect an increase in appropriations of \$23.7 million. The changes to the budget were the result of Governing Board actions that allocated additional funding after the budget was adopted and approved appropriations related to multi-year projects and obligations that will carry over to the next fiscal year. The FY 2020-21 actual revenues were above the final budget by \$14.2 million resulting from actions taken to maintain a very conservative budget to address uncertainties related to the COVID-19 pandemic. The Air District’s actual permit related revenues did not result in any reductions, but rather either remains relatively stable with some increases from the prior year.

## **BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Management's Discussion and Analysis

Year Ended June 30, 2021

(Unaudited)

### **E. Capital Assets**

Capital assets include land, buildings, lab equipment, air monitoring stations, computers, office furniture and fleet vehicles of the Air District. As of June 30, 2021, the Air District's investment in capital assets was \$69.3 million net of accumulated depreciation, a decrease of \$2.2 million or 3.1% from the prior year. Of this amount, \$5.9 million is depreciation expense; offset by approximately \$3.6 million in additional assets consisting of enterprise application and equipment purchases.

### **F. Long-Term Liabilities**

At the end of current fiscal year, the Air District had total long-term liabilities of \$136.2 million. Of this amount, \$110.8 million comprises of the Air District's Net Pension Liability and Net OPEB Liability, while \$18.1 million pertains to the Air District's outstanding Certificate of Participation (COPs) and the remaining balance of \$7.3 million is related to compensated absences. Total Long-Term Liabilities increased from the prior year by \$9.9 million or 7.3%. This increase is mainly related to changes in the Net Pension Liability and Net OPEB valuations and increase in compensated absences.

### **G. Economic Factors and Next Year's Budget**

The FYE 2022 Approved General Fund Budget of \$117.0 million is balanced, reflecting a \$0.5 million transfer from General Fund reserves to cover the continued capital improvements for the Richmond Office. The Air District receives approximately 35% of its General Fund revenue from property taxes levied in nine Bay Area counties and 43% of permit fees charged to local businesses. Consequently, Air District revenues are impacted by changes in the state and local economy. The Air District takes a fiscally conservative approach to its budget, and it strives to balance its budget within available current revenues. In FY 2021-2022, the Air District reinstated fee increases to its existing fee schedules and adopted a new fee schedule for the criteria pollutants and toxic emissions program. In addition, the Air District increased staffing level from 415 full time equivalent (FTE) to 441 FTE positions to address the growing demands on core programs. The additional 26 FTEs were approved in the budget with the caveat that a management audit would be conducted to determine the need for these additional staffing resources. The results of a management audit are expected in March 2022. In December 2021, the Board also authorized 4 additional FTEs to address further needs in the Executive office and Legal office, bringing the total authorized staffing level of 445. The Air District continues to focus on long term financial planning to ensure the vitality and effectiveness of its programs and recently prepared a Five-Year Financial Plan to project the Air District's financial health based on key economic assumptions.

### **H. Requests for Information**

This financial report is designed to provide a general overview of the Air District's finances for all those with an interest in the Air District. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Stephanie Osaze, Finance Director, at 375 Beale Street, Suite 600, San Francisco, CA 94105.



**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Statement of Activities  
Year Ended June 30, 2021

Functions/programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Assets
		Charges for Services	Operating Grants and Contributions	
Governmental activities:				
Primary government	\$ 104,432,589	\$ 58,558,018	\$ 14,087,355	\$ (31,787,216)
California Goods Movement Program	181,842	-	16,812	(165,030)
Vehicle settlement	698,586	983,914	-	285,328
Interest expense	245,670	-	-	(245,670)
TFCA / MSIF, CPM & other programs:				
TFCA / MSIF & other program distribution	41,844,905	-	46,989,276	5,144,371
Carl Moyer Program	50,295,894	-	50,347,536	51,642
Total Governmental Activities	<u>\$ 197,699,486</u>	<u>\$ 59,541,932</u>	<u>\$ 111,440,979</u>	<u>(26,716,575)</u>
General revenues:				
County apportionment				39,778,799
Investment income not restricted for a specific program				938,034
Other				128,257
Total General Revenues				<u>40,845,090</u>
Change in Net Position				14,128,515
Net Position – Beginning of Year				207,977,053
Net Position – End of Year				<u>\$ 222,105,568</u>

See accompanying notes to basic financial statements.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Balance Sheet  
Governmental Funds  
June 30, 2021

	<u>General</u>	<u>Special Revenue</u>	<u>Total Governmental</u>
Assets:			
Cash and cash equivalents	\$ 84,527,891	\$ -	\$ 84,527,891
Restricted cash and cash equivalents	5,743,011	276,604,065	282,347,076
Receivables	9,291,266	7,132,433	16,423,699
Due from other governments	3,417,369	390,388	3,807,757
Due from other funds	6,866,614	-	6,866,614
Prepays, deposits, and other assets	1,614,786	115,448	1,730,234
Total Assets	<u>111,460,937</u>	<u>284,242,334</u>	<u>395,703,271</u>
Liabilities and Fund Balances:			
Accounts payable	2,142,906	838,407	2,981,313
Accrued liabilities	2,395,579	-	2,395,579
Due to other funds	-	6,866,614	6,866,614
Other liabilities	1,405,946	6,501	1,412,447
Unearned revenue	4,365,575	110,540,811	114,906,386
Total Liabilities	<u>10,310,006</u>	<u>118,252,333</u>	<u>128,562,339</u>
Deferred Inflows of Resources:			
Unavailable revenue	5,619,577	-	5,619,577
Fund Balances:			
Nonspendable:			
Prepaid items	1,436,290	-	1,436,290
Restricted:			
Air quality grants and projects	649,996	165,990,001	166,639,997
Postemployment benefits	3,630,996	-	3,630,996
Debt service	2,112,015	-	2,112,015
Assigned:			
Pension	4,000,000	-	4,000,000
Air quality grants and projects	19,848,884	-	19,848,884
Other assigned	9,609,161	-	9,609,161
Unassigned	54,244,012	-	54,244,012
Total Fund Balances	<u>95,531,354</u>	<u>165,990,001</u>	<u>261,521,355</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 111,460,937</u>	<u>\$ 284,242,334</u>	<u>\$ 395,703,271</u>

See accompanying notes to basic financial statements.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**  
 Reconciliation of the Governmental Funds Balance Sheet  
 to the Statement of Net Position  
 June 30, 2021

Total Fund balances - Governmental Funds	\$ 261,521,355
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. The cost of the assets is \$113,175,356 and accumulated depreciation is \$43,872,378 .	69,302,978
Receivables that will be collected in the following year and therefore are not available soon enough to pay for current period's expenditures and therefore are not reported in the governmental funds.	5,619,577
Long-term liabilities, including legal settlements, compensated absences, COPs liability, and capital lease obligation are not due and payable in the current period and therefore are not reported as liabilities in the funds.	(25,419,167)
Proportionate share of net pension liability and related deferred inflow/outflow of resources are not reported in the governmental funds.	(74,865,770)
Net other post-employment benefits liability and related deferred inflow/outflow of resources are not reported in the governmental funds.	<u>(14,053,405)</u>
Total Net Position - Governmental Activities	<u><u>\$ 222,105,568</u></u>

See accompanying notes to basic financial statements.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**  
Statement of Revenues, Expenditures, and Changes in Fund Balances  
Governmental Funds  
Year Ended June 30, 2021

	<u>General</u>	<u>Special Revenue</u>	<u>Total Governmental</u>
Revenues:			
TFCA / MSIF DMV fees	\$ -	\$ 39,519,623	\$ 39,519,623
Permit fees	48,765,335	-	48,765,335
County apportionment	39,778,799	-	39,778,799
California Goods Movement	-	16,812	16,812
Carl Moyer Program	-	50,347,536	50,347,536
Federal grants	4,789,234	564,096	5,353,330
Penalties and variance fees	4,226,331	-	4,226,331
Asbestos fees	4,094,654	-	4,094,654
State subvention	1,748,876	-	1,748,876
State and other grants	7,549,245	6,905,557	14,454,802
Portable equipment registration program (PERP)	786,669	-	786,669
Vehicle settlement	-	983,914	983,914
Other revenues	128,257	-	128,257
Interest and investment gain (loss)	938,034	-	938,034
Total Revenues	<u>112,805,434</u>	<u>98,337,538</u>	<u>211,142,972</u>
Expenditures:			
General government:			
Program distribution	656,982	-	656,982
Executive division	14,218,089	-	14,218,089
Administration resource division	13,256,810	-	13,256,810
Information services division	4,339,060	-	4,339,060
Legal services division	4,064,618	-	4,064,618
Communication office	4,143,185	-	4,143,185
Compliance and enforcement division	13,540,138	-	13,540,138
Engineering division	11,634,251	-	11,634,251
Planning and research	5,657,958	-	5,657,958
Meteorology and measurement division	15,080,872	-	15,080,872
Strategic incentives division	120,630	-	120,630
Technology implementation office	678,297	-	678,297
Assessment, inventory and model division	4,317,305	-	4,317,305
Community engagement and policy division	4,726,540	-	4,726,540
TFCA / MSIF & other programs:			
Program distribution	-	34,129,220	34,129,220
Commuter assistance	-	64,232	64,232
Intermittent control	-	1,296,816	1,296,816
TFCA administration	-	882,605	882,605
Vehicle buy-back	-	3,367,605	3,367,605
Mobile source incentive	-	527,654	527,654
Miscellaneous incentive program	-	121,479	121,479
Regional electric vehicle deployment	-	1,445,135	1,445,135
Enhanced mobile source inspection	-	10,159	10,159
Carl Moyer Program			
Project funding	-	48,423,633	48,423,633
Grant administration	-	1,872,261	1,872,261
California Goods Movement Program & other			
Grant administration	-	181,842	181,842
Vehicle settlement			
Grant administration	-	698,586	698,586
Debt Service:			
Principal	788,771	-	788,771
Interest	245,670	-	245,670
Capital outlay	3,628,357	-	3,628,357
Total Expenditures	<u>101,097,533</u>	<u>93,021,227</u>	<u>194,118,760</u>
Excess of Revenues			
Over Expenditures	<u>11,707,901</u>	<u>5,316,311</u>	<u>17,024,212</u>
Other Financing Sources (Uses):			
Transfers in	1,296,698	-	1,296,698
Transfers out	-	(1,296,698)	(1,296,698)
Total Other Financing Sources (Uses)	<u>1,296,698</u>	<u>(1,296,698)</u>	<u>-</u>
Net Changes in Fund Balances	13,004,599	4,019,613	17,024,212
Fund Balances, July 1, 2020	82,526,755	161,970,388	244,497,143
Fund Balances, June 30, 2021	<u>\$ 95,531,354</u>	<u>\$ 165,990,001</u>	<u>\$ 261,521,355</u>

See accompanying notes to basic financial statements.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**  
 Reconciliation of the Governmental Funds Statement of Revenues, Expenditures  
 and Changes in Fund Balances to the Statement of Activities  
 Year Ended June 30, 2021

Net Changes in Fund Balances - Governmental Funds	\$17,024,212
Amounts reported for governmental activities in the statement of activities are different because:	
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.	(2,239,939)
Repayment on debt principal are reported as expenditures in the governmental funds, but constitute reductions to liabilities in the statement of net position.	788,771
In the statement of activities, compensated absences are measured by the amounts the employees earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid).	(1,711,492)
Because certain revenues will not be collected soon enough to be considered "available" revenues for this year.	685,029
Actuarial pension expense is recognized in the government wide statements and actual pension contributions are reclassified in the current year as deferred outflow of resources.	(5,257,755)
Actuarial OPEB revenue is recognized in the government wide statements and actual OPEB contributions are reclassified in the current year as deferred outflow of resources.	<u>4,839,689</u>
Changes in Net Position of Governmental Activities	<u><u>\$14,128,515</u></u>

See accompanying notes to basic financial statements.

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Notes to Basic Financial Statements

Year Ended June 30, 2021

### (1) Summary of Significant Accounting Policies

The Bay Area Air Quality Management District (District) was created by the California legislature in 1955. The District's structure, operating procedures and authority are established by Division 26 of the California Health and Safety Code.

The following summary of the more significant accounting policies of the District is provided to assist the reader in interpreting the basic financial statements presented in this section. These policies, as presented, should be viewed as an integral part of the accompanying basic financial statements.

#### (a) Reporting Entity

The District's jurisdiction is limited principally to policing non-vehicular sources of air pollution within the Bay Area, primarily industry pollution and burning. Any company wishing to build or modify a facility in the Bay Area must first obtain a permit from the District to ensure that the facility complies with all applicable rules.

The District also acts as the program administrator for Transportation Fund for Clean Air (TFCA) funds and Mobile Source Incentive funds (MSIF) derived from Assembly Bill 434 and Assembly Bill 923, respectively. TFCA and MSIF funding comes from a \$4 and \$2 surcharge, respectively, on motor vehicles registered within the District's boundaries. TFCA funding may only be used to fund eligible projects that reduce motor vehicle emissions and support the implementation of the transportation and mobile source control measures in the 1994 Clean Air Plan. All projects must fall within the categories listed in State Law (Health and Safety Code Section 44241).

The Health and Safety Code requires the District to pass-through no less than 40% (forty percent) of the TFCA revenues raised within a particular county to that county's eligible, designated Program Manager. The remaining 60% (sixty percent) is for Regional Fund grants and is being allocated to projects on a competitive basis. Projects are evaluated using the District's Board adopted evaluation and scoring criteria. The District may receive reimbursement from TFCA funds, not to exceed 6.25% (six and a quarter percent) of total funds, for administration of the program. TFCA activities are accounted for in the District's Special Revenue Fund.

The District is responsible with regulatory stationary sources of air pollution in seven counties: Alameda, Contra Costa, Marin, Napa, San Francisco, San Mateo, and Santa Clara; and portions of two other counties: Southwestern Solano and Southern Sonoma. The District is governed by a 24 (twenty-four) member Board of Directors that includes representatives from all of the above counties.

The basic financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental agencies. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

#### (b) Government-wide and Fund Financial Statements

The District's basic financial statements consist of fund financial statements and government-wide statements which are intended to provide an overall viewpoint of the District's finances. The government-wide financial statements, which are the statement of net position and the statement of activities, report information on all District funds excluding the effect of interfund activities. Governmental activities are normally supported by taxes and intergovernmental revenues.

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Notes to Basic Financial Statements

Year Ended June 30, 2021

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds. The emphasis of fund financial statements is on major individual governmental funds, each of which is displayed in a separate column.

**(c) *Basis of Accounting***

The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when susceptible to accrual, i.e., both measurable and available to finance expenditures of the fiscal period. "Available" means collectible within the current period or soon enough thereafter to pay current liabilities.

The District considers all revenues reported in the governmental funds to be available if the revenues are collected within 60 (sixty) days after year end, with the exception of revenues related to CMAQ Spare the Air, which are included in revenue if received within seven months after year end.

Expenditures for the governmental funds are generally recognized when the related fund liability is incurred, except debt service expenditures and expenditures related to compensated absences which are recognized when payment is due. Governmental capital asset acquisitions are reported as expenditures in the governmental funds.

Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place.

Imposed non-exchange transaction revenues result from assessments imposed on non-governmental entities, including individuals (other than assessments imposed on exchange transactions), and the revenues are recognized in the period when use of the resources is required or first permitted. District-imposed non-exchange transactions are the TFCA/MSIF DMV fees, Permit fees, Title V Permit fees, Asbestos fees, Penalties and Variance fees, and Settlements.

Government-mandated non-exchange transactions result from one level of government providing resources to another level of government and requiring the recipient to use the resources for a specific purpose. Voluntary non-exchange transactions result from agreements entered into voluntarily by the parties thereto. Both types of non-exchange transaction revenues are treated in the same manner. Revenues are recognized when all applicable eligibility requirements are met. District transactions of both types include the Carl Moyer program, Lower Emission School Bus program, State Subvention, EPA federal grants, OHS federal grants, CMAQ Spare the Air grants, other grants, California Goods Movement program, Shore Power program, and various agreements with the nine Counties served by the District.

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Notes to Basic Financial Statements

Year Ended June 30, 2021

Those revenues susceptible to accrual are taxes, intergovernmental revenues, interest, charges for services, fines and penalties, and license and permit revenues.

Under the modified accrual basis, revenue from exchange and non-exchange transactions must meet both the "measurable" and "available" criteria to be recognized in the current period. On governmental fund financial statements, receivables that will not be collected within the availability period have been offset with unavailable revenue. Unearned revenue arises when assets are received before the revenue recognition criteria have been satisfied. Grants received before eligibility requirements have been satisfied are recorded as unearned revenue in the governmental fund financial statements (see Note 6).

### **(d) Fund Accounting**

The District's accounting system is organized and operated on the basis of funds. A fund is a separate accounting entity with a self-balancing set of accounts. Resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. A description of the activities of the major funds is provided below:

*General Fund* – The General Fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

*Special Revenue Funds* – Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditures for the specific purpose of the individual funds.

### **(e) Cash and Investments**

Cash includes amounts in deposits with the San Mateo County Investment Fund (County Pool).

All District-directed investments are governed by Government Code Section 53601 and Treasury investment guidelines. The guidelines limit specific investments to government securities, domestic chartered financial securities, domestic corporate issues, and California municipal securities. The District's securities portfolio is held by the County of San Mateo Treasurer. All District investments are stated at fair value based on quoted market prices.

### **(f) Receivables**

During the course of normal operations, the District carries various receivable balances for taxes, interest, and permitting operations. The District considers receivables to be fully collectible; accordingly, no allowance for doubtful accounts has been provided. If amounts become uncollectible, they will be charged to operations when that determination is made.

### **(g) Short-term Interfund Receivables/Payables**

Occasionally, a fund will not have sufficient cash to meet its financial obligations and a cash transfer will be required to enable that fund to pay its outstanding invoices and other obligations. These temporary borrowings between funds are classified as "due from other funds" or "due to other funds" on the governmental funds balance sheet. Interfund balances within governmental activities are eliminated on the government-wide statement of net position.

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Notes to Basic Financial Statements

Year Ended June 30, 2021

### (h) *Capital Assets*

Capital assets, which include land, depreciable assets, and construction in progress, are reported in the government-wide financial statements. Such assets are valued at historical cost or estimated historical cost unless obtained by annexation or donation, in which case they are recorded at estimated market value at the date of receipt. The District utilizes a capitalization threshold of \$5,000. Donated capital assets are recorded at their estimated fair value at the date of donation.

Projects under construction are recorded at cost as construction in progress and transferred to the appropriate asset account when substantially complete. Repair and maintenance costs are charged to expense when incurred. Equipment disposed of, or no longer required for its existing use, is removed from the records at actual or estimated historical cost, net of accumulated depreciation.

All capital assets, except land and construction in progress, are depreciated using the straight-line method over the following estimated useful lives.

<u>Assets</u>	<u>Years</u>
Buildings, grounds & improvements	15 - 20
Equipment	5 - 15

### (i) *Deferred Outflows / Deferred Inflows*

In addition to assets, the financial statements report separate sections for deferred outflows of resources and deferred inflows of resources. Deferred outflows of resources represent a consumption of resources that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. Conversely, deferred inflows of resources represent an acquisition of resources that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time.

Contributions made to the District's pension plan after the measurement date but before the fiscal year-end are recorded as a deferred outflow of resources. Additional factors involved in the calculation of the District's pension expense and net pension liability include the differences between expected and actual experience, changes in assumptions, and differences between projected and actual investment earnings. These factors are recorded as deferred outflows and inflows of resources and amortized over various periods. See Note 7 for further details related to these pensions deferred outflows and inflows. In the fund financial statements, the District reports unavailable revenues as a deferred inflow of resources.

### (j) *Compensated Absences*

The District's policies provide compensation to employees for certain absences, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on any special event beyond the control of the District and its employees is accrued as employees earn those benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in a period in which such services are rendered or in which such events take place.

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Notes to Basic Financial Statements

Year Ended June 30, 2021

The District's liability for compensated absences is recorded in the Statement of Net Position. District employees are allowed to accrue no more than four hundred and sixty hours of vacation as of the end of the calendar year. In the event of termination, the employees are reimbursed for all accumulated vacation at the time of separation from the District. There are no restrictions regarding the accumulation of sick leave. On termination, employees are not paid for accumulated sick leave, but the accumulated sick leave is counted as service credit by the CalPERS pension plan administered by the State of California

### **(k) Pensions**

The District participates in the Bay Area Air Quality Management District Miscellaneous Plan (the Plan), an agent multiple-employer defined benefit pension plan maintained by the California Public Employees' Retirement System (CalPERS). For purposes of measuring the net pension liability, pension expense, and deferred outflows/inflows of resources related to pensions, information about the fiduciary net position of the Plan, and additions to/deductions from the Plan's fiduciary net position, have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **(l) Use of Management Estimates**

The preparation of the basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

### **(m) Net Position / Fund Balance**

The government-wide financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted, and unrestricted.

Net Investment in Capital Assets - This category groups all capital assets into one component of net position. Accumulated depreciation and the outstanding balances of debt, if any, that are attributable to the acquisition, construction, or improvement of these assets reduce the balance in this category.

Restricted Net Position - This category presents external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

Unrestricted Net Position - This category represents net position of the District not restricted for any project or other purpose.

When an expenditure is incurred for purposes for which both restricted and unrestricted net position is available, the District considers restricted funds to have been spent first.

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Notes to Basic Financial Statements

Year Ended June 30, 2021

The governmental fund statements utilize a fund balance presentation. Fund balances are categorized as Nonspendable, restricted, committed, assigned, and unassigned.

Nonspendable Fund Balance - This category presents the portion of fund balance that cannot be spent because it is either not in a spendable form or it is legally or contractually required to be maintained intact.

Restricted Fund Balance - This category presents the portion of the fund balance that is for specific purposes stipulated by constitution, external resource providers, or enabling legislation.

Committed Fund Balance - This category presents the portion of the fund balance that can be used only for the specific purposes determined by a formal action (Resolution) of the District's highest level of decision-making authority. For the District, this level of authority lies with the Board of Directors. As of June 30, 2021, the District had no committed fund balance.

Assigned Fund Balance - This category presents the portion of the fund balance that is intended to be used by the District for specific purposes but does not meet the criteria to be classified as restricted or committed. For the District, balances can be assigned by management or through the budget process. Other assigned balance represents amounts intended to be used for a Wood Burning Device, Abatement Technology, Litigation, Technology Implementation Office, Woodchip Program, and the Marin Wildfire Recovery.

Unassigned Fund Balance - This category presents the portion of the fund balance that does not fall into restricted, committed, or assigned and are spendable.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which amounts in any of the unrestricted classifications of fund balance could be used, the District considers assigned amounts to be reduced first, before the unassigned amounts.

### **(n) New Pronouncements**

The GASB has issued Statement No. 84, *Fiduciary Activities*, effective for periods beginning after June 15, 2018. In May 2020, GASB issued Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, which deferred the effective date for implementing Statement No. 84 to periods beginning after December 15, 2019. The objective of this statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The statement established criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. The District's adoption of this statement does not have a material impact on its financial statements.

The GASB has issued Statement No. 90 – *Majority Equity Interests, an amendment of GASB Statements No. 14 and No. 61*. This Statement aims to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. The District's adoption of this statement does not have a material impact on its financial statements.

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Notes to Basic Financial Statements

Year Ended June 30, 2021

### (2) Cash, Cash Equivalents, and Investments

#### Cash and Investments

The District pools cash from multiple sources and funds so that it can be invested at the maximum yield, consistent with safety and liquidity, while individual funds can make expenditures at any time.

Cash, cash equivalents, and investments as of June 30, 2021, are classified in the accompanying financial statements as follows:

Cash and cash equivalents	\$ 84,527,891
Restricted cash and cash equivalents	<u>282,347,076</u>
Total cash, cash equivalents and investments	<u>\$ 366,874,967</u>

Cash, cash equivalents and investments as of June 30, 2021 consist of the following:

Cash and investments in San Mateo	
Pooled Fund Investment Program	\$ 361,131,956
Cash, cash equivalents, and investments with fiscal agent	<u>5,743,011</u>
Total cash, cash equivalents and investments	<u>\$ 366,874,967</u>

#### Cash in County Treasury

The District is a voluntary participant in the San Mateo County Investment Fund (County Pool) that is regulated by California Government Code under the oversight of the Treasury of the County of San Mateo (the Treasury). The Treasury is authorized to deposit cash and invest excess funds by California Government Code Section 53648 et seq. The Treasury is restricted by Government Code Section 53635, pursuant to Section 53601, to invest in time deposits; U.S. government securities; state registered warrants, notes, or bonds; the State Treasurer's investment pool; bankers' acceptances; commercial paper; negotiable certificates of deposit; and repurchase or reverse repurchase agreements.

The District earns interest on a proportionate basis with all other investors. Interest is credited directly to the District's account on a quarterly basis. The pooled fund is collateralized at 102% by San Mateo County, but not specifically identified to any one depositor or in the District's name.

The District reports its investment in the County Pool at the fair value amount provided by the County. Participants' equity in the investment pool is determined by the dollar amount of the participant deposits, adjusted for withdrawals and distributed income. This method differs from the fair value method used to value investments in these financial statements in that unrealized gains or losses are not distributed to pool participants.

#### Investments Authorized by the District's Investment Policy

The table below identifies the investment types authorized for the District by the California Government Code Section 53601 or the Treasury investment policy, which was adopted by the District, whichever is more restrictive. This table also identifies certain provisions of the California Government Code that address interest rate risk, credit risk, and concentration of credit risk.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Notes to Basic Financial Statements

Year Ended June 30, 2021

Except for investments by trustees of Certificates of Participation (COPs) proceeds, the authority to invest District funds deposited with the county treasury is delegated to the County Treasurer and Tax Collector. Additional information about the investment policy of the County Treasurer and Tax Collector may be obtained from the website at <http://ttax.co.la.ca.us/>. The table below identifies some of the investment types permitted in the investment policy:

<u>Authorized Investment Type</u>	<u>Maximum Maturity</u>	<u>Maximum Percentage of Portfolio</u>	<u>Maximum Investment in One Issuer</u>
U.S. Government Agency / Sponsored Enterprise Securities	7 Years	100%	40%
U.S. Treasury Obligations	7 Years	100%	100%
Asset-Backed Securities	5 Years	20%	5%
Banker 's Acceptances	180 Days	15%	5%
Commercial Paper	270 Days	40%	5%
Negotiable Certificates of Deposit	5 Years	30%	5%
Collateralized Certificates of Deposit	1 Year	15%	5%
Repurchase Agreements	92 Days	100%	100%
Mutual Funds	N/A	20%	10%
Corporate Bonds, Medium-Term Notes & Covered Bonds	5 Years	30%	5%
Local Agency Investment Fund (LAIF)	N/A	Up to the state limit	Up to the state limit

Investments Authorized by Debt Agreements

The District's cash, cash equivalents, and investments with fiscal agent in the General Fund in the amount of \$2,112,015 represent funds which are restricted for specific purposes under terms of the debt agreement at June 30, 2021.

Investments of debt proceeds held by the trustee are governed by provisions of the trust agreement rather than the general provisions of the California Government Code or the District 's investment policy.

Derivative Investments

The District did not directly enter into any derivative investments, and the County Pool was not holding derivative investments at June 30, 2021.

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Notes to Basic Financial Statements

Year Ended June 30, 2021

### Disclosures Related to Interest Rate Risk and Credit Risk

Generally, credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. State law and the District's investment policy limit the District's investments in banker's acceptances, commercial paper, negotiable certificates of deposit collateralized certificates of deposit, and repurchase agreements to the rating of A-1/P-1/F-1 or better by two of the three nationally recognized rating services (Standard & Poor's, Moody's Investors Service, or Fitch Ratings). Corporate securities are required to have a rating of A or better at the time of purchase, and the amount invested in corporate securities in the A rating category shouldn't exceed 90% of permitted corporate allocation. U.S. government securities are required to have a rating of AA, long-term, or A-1, short-term, or better by two of the three rating services. Asset-backed securities are required to have a rating of AAA or higher by two of the three rating services.

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

The District's cash, cash equivalents, and investments were categorized as follows at June 30, 2021:

	<u>Ratings:</u>		<u>Maturities</u>	<u>Fair Value</u>
	<u>Moody's</u>	<u>S&amp;P</u>		
AIG Fixed Annuity	Not Rated	Not Rated	Current	\$ 3,630,996
Dreyfus Treasury Securities	Aaa-mf	AAAm	Current	2,112,015
Investments in San Mateo Pooled Fund Investment Program	Aaa to P-1	AAA to A-1	1.83 Years	361,131,956
Total cash, cash equivalents, and investments				<u>\$ 366,874,967</u>

### Restricted Cash, Cash Equivalents, and Investments

The District's restricted cash, cash equivalents, and investments are \$282,347,076 at June 30, 2021.

Included in this restricted balance is \$276,604,065 for air quality grants and projects, \$2,112,015 for debt service, and \$3,630,996 restricted for postemployment benefits.

### Fair Value Measurement

GASB 72 requires the District to use valuation techniques which are appropriate under the circumstances and are either a market approach, a cost approach or an income approach. Statement No. 72 establishes a hierarchy of inputs used to measure fair value consisting of three levels. Level 1 inputs are quoted prices in active markets for identical assets or liabilities. Level 2 inputs are inputs other than quoted prices included within level 1, which are observable for the asset or liability, either directly or indirectly. Level 3 inputs are unobservable inputs.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Notes to Basic Financial Statements

Year Ended June 30, 2021

The investment in San Mateo Pooled Fund Investment Pool is subject to fair value measurement; however, it is not subject to the fair value hierarchy. The Dreyfus Treasury Securities are classified as Level 2 because they are observable but do not have quoted prices in active market. The AIG Fixed Annuity is classified as Level 3 of the fair value hierarchy because it is a contract with AIG related to the restricted portion of OPEB funding and is not available for sale or transfer on any securities exchange.

**(3) Receivables**

At June 30, 2021, the District had the following accounts receivable:

<b>General Fund:</b>		
Permit and other fees	\$ 7,141,368	
County apportionments	1,156,520	
Interest	208,808	
Other	784,570	
Total General Fund		<u>\$ 9,291,266</u>
<b>Special Revenue Fund</b>		
TFCA DMV fees	\$ 4,291,758	
MSIF DMV fees	2,138,242	
Interest	695,433	
Other	7,000	
Total Special Revenue Fund		<u>\$ 7,132,433</u>
<b>Total Receivables</b>		<u><u>\$ 16,423,699</u></u>

**(4) Interfund Transactions**

Current interfund balances (due to/from other funds) arise in the normal course of business and represent short-term borrowings occurring as a result of expenditures which are paid prior to the receipt of revenues. These balances are expected to be repaid shortly after the end of the fiscal year when revenues are received. At June 30, 2021, the General Fund was owed \$6,866,614 by the Special Revenue Fund.

With Board approval, resources are transferred from one fund to another. The purpose of the majority of transfers is to move approved administrative revenue charged to restricted programs in the Special Revenue Fund to the General Fund. Interfund transfers for the year ended June 30, 2021 were as follows:

<u>Fund Receiving Transfer</u>	<u>Fund Making Transfer</u>	<u>Amount Transferred</u>
General Fund	Special Revenue Fund	\$1,296,698

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Notes to Basic Financial Statements

Year Ended June 30, 2021

**(5) Capital Assets**

The District's capital assets were comprised of the following at June 30, 2021:

	<u>Balance at 7/1/2020</u>	<u>Additions</u>	<u>Transfers</u>	<u>Balance at 6/30/2021</u>
Nondepreciable Assets:				
Land	\$ 3,974,267	\$ -	\$ -	\$ 3,974,267
Construction in progress	1,121,139	466,537	(1,121,141)	466,535
Total nondepreciable assets	<u>5,095,406</u>	<u>466,537</u>	<u>(1,121,141)</u>	<u>4,440,802</u>
Depreciable assets:				
Building	36,950,205	-	-	36,950,205
Building & Grounds	6,470,522	900,740	-	7,371,262
Leasehold Improvements	2,908,329	25,411	-	2,933,740
Office Equipment	419,207	-	-	419,207
Computer & Network Equipment	10,680,203	-	-	10,680,203
Enterprise application	30,996,478	2,851,831	-	33,848,309
Motorized Equip (vehicle)	461,993	39,974	-	501,967
Lab & Monitoring Equipment	12,034,210	458,411	-	12,492,621
Communication Equipment	3,157,215	-	-	3,157,215
Furniture	166,395	-	-	166,395
General Equipment	213,430	-	-	213,430
Total depreciable assets	<u>104,458,187</u>	<u>4,276,367</u>	<u>-</u>	<u>108,734,554</u>
Building	5,385,538	1,847,510	-	7,233,048
Building & Grounds	614,185	343,215	-	957,400
Leasehold Improvements	2,752,282	9,790	-	2,762,072
Office Equipment	379,333	12,968	-	392,301
Computer & Network Equipment	8,560,641	861,979	-	9,422,620
Enterprise application	7,010,922	2,066,432	-	9,077,354
Motorized Equip (vehicle)	236,809	65,286	-	302,095
Lab & Monitoring Equipment	9,796,944	631,617	-	10,428,561
Communication Equipment	2,915,242	21,416	-	2,936,658
Furniture	151,798	1,489	-	153,287
General Equipment	206,982	-	-	206,982
Total accumulated depreciation	<u>38,010,676</u>	<u>5,861,702</u>	<u>-</u>	<u>43,872,378</u>
Total depreciable assets, net	<u>66,447,511</u>	<u>(1,585,335)</u>	<u>-</u>	<u>64,862,176</u>
Total capital assets, net	<u>\$ 71,542,917</u>	<u>\$ (1,118,798)</u>	<u>\$ (1,121,141)</u>	<u>\$ 69,302,978</u>

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**  
Notes to Basic Financial Statements  
Year Ended June 30, 2021

Depreciation expense by function for capital assets for the year ended June 30, 2021, is as follows:

Primary Government:

Executive	\$ 1,252,263
Administrative services	840,250
Legal services	153,347
Communications Office	64,286
TIO	23,174
Compliance & Enforcement	626,286
Engineering	486,270
AIM	170,578
Planning	204,786
CEP	158,357
Meteorology, Measurements & Rules	994,210
Information Systems	882,763
Strategic Incentives Division	5,132
Total depreciation expense	<u>\$ 5,861,702</u>

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Notes to Basic Financial Statements

Year Ended June 30, 2021

**(6) Unearned / Unavailable Revenue**

The governmental fund financial statements report unavailable revenues as a deferred inflow of resources in connection with receivables for revenues that are not available when they are not collectible within the current period or soon enough thereafter to pay for liabilities of the current period. The District reports a liability for unearned revenue in connection with resources that have been received, but not yet earned. As of June 30, 2021, the various components of unavailable revenue and unearned revenue reported were as follows:

	<u>Unearned Revenue</u>	<u>Unavailable Revenue</u>	<u>Total</u>
<b>General Fund:</b>			
Permits and licenses	\$ -	\$ 5,619,577	\$ 5,619,577
Community Air Protection Program	4,365,575	-	4,365,575
Total General Fund	<u>4,365,575</u>	<u>5,619,577</u>	<u>9,985,152</u>
<b>Special Revenue Fund:</b>			
GMB - Administration	1,363,311	-	1,363,311
GMB - On-Road Projects	15,530,656	-	15,530,656
Shore Power Projects	4,284,378	-	4,284,378
TRUs	51,359	-	51,359
Locomotive	7,519	-	7,519
Carl Moyer Program	69,971,642	-	69,971,642
Carl Moyer Program Administration	3,398,623	-	3,398,623
Low Carbon Project Funding	5,970,070	-	5,970,070
Low Carbon Program Administration	1,603,435	-	1,603,435
Vehicle Settlement	6,866,700	-	6,866,700
Special Projects	1,493,118	-	1,493,118
Total Special Revenue Fund	<u>110,540,811</u>	<u>-</u>	<u>110,540,811</u>
Total Unearned and Unavailable Revenue	<u>\$ 114,906,386</u>	<u>\$ 5,619,577</u>	<u>\$ 120,525,963</u>

**(7) Deferred Outflows and Inflows of Resources**

District's deferred outflows and inflows of resources as of June 30, 2021 are comprised of the following:

	<u>Deferred Outflows</u>	<u>Deferred Inflows</u>
Changes of assumptions - Pension	\$ 397,916	\$ 570,600
Changes of assumptions - OPEB	1,685,395	-
Differences between expected and actual experience - Pension	3,926,585	234,501
Differences between expected and actual experience - OPEB	-	5,136,163
Net differences between projected and actual earnings on plan investments - Pension	2,039,139	-
Net differences between projected and actual earnings on plan investments - OPEB	1,396,915	-
Pension contributions subsequent to measurement date	10,695,192	-
OPEB contributions subsequent to measurement date	7,653,437	-
Total	<u>\$ 27,794,579</u>	<u>\$ 5,941,264</u>

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Notes to Basic Financial Statements

Year Ended June 30, 2021

**(8) Long-Term Liabilities**

**(a) Certificate of Participation**

On November 7, 2013, the District issued \$30,000,000 through a private placement of taxable Certificates of Participation (COPs) with Bay Area Headquarters Authority (BAHA) to finance its ownership interest of approximately 75,000 square feet of office space at 375 Beale Street. The COPs were held by the Bank of New York Mellon Trust Company, N.A., as Trustee, in an escrow account until the acquisition of the premises by the District which occurred in May 2017. The escrow account paid interest due during the escrow period, at an annual rate of 0.247%, using proceeds of the COPs. Upon acquisition date, the escrow period ended, and the District began making base rental payments of \$100,000 per month beginning July 1, 2017.

The District is subject to mandatory sinking fund account payments as follows:

<u>Payment Date</u> <u>(November 1)</u>	<u>Amount</u>	<u>Payment Date</u> <u>(November 1)</u>	<u>Amount</u>
2020	\$ 400,000	2033	\$ 700,000
2021	400,000	2034	800,000
2022	500,000	2035	800,000
2023	500,000	2036	800,000
2024	500,000	2037	800,000
2025	500,000	2038	800,000
2026	500,000	2039	900,000
2027	600,000	2040	900,000
2028	600,000	2041	900,000
2029	600,000	2042	1,000,000
2030	600,000	2043	1,000,000
2031	700,000	2044	1,000,000
2032	700,000	2045	1,000,000

The District and BAHA had entered into a financing lease/sublease arrangement whereby at the date of acquisition the District leased its office space to BAHA and BAHA subleased office space back to the District to secure payment on the COPs. Under the terms of the agreement, total monthly payments have been predetermined and the amount of such payments that relates to interest will be calculated based on the Adjustable Rate Mode accrued at the Adjusted Interest Rate as provided in the lease/sublease agreement with BAHA. All payments made into the sinking fund are restricted for debt service.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Notes to Basic Financial Statements

Year Ended June 30, 2021

Total payments of principal and interest are structured as follows:

<u>Fiscal Year</u>	<u>Total Annual Payments</u>
2022	\$ 1,200,000
2023	1,200,000
2024	1,200,000
2025	1,200,000
2026	1,200,000
2027-2031	6,680,000
2032-2036	6,850,000
2037-2041	6,850,000
2042-2045	5,480,000
	<u>\$ 31,860,000</u>

Upon payment of all rental payments under the term of the sublease agreement, the title of the office space will transfer to the District.

**(b) Capital Lease**

Capital lease is related to hardware, software and services for IT infrastructure located at the new building at 375 Beale Street which includes but is not limited to servers, storage, Voice Over IP, computer networks, and security systems. The capital lease agreement had a total principal amount of \$2,300,000 of which the District borrowed \$2,275,000. The fair value of fixed assets purchased with the capital lease is \$2,275,000. The capital lease expense during the year ended June 30, 2021 was \$388,771.

**(c) Summary of Long-Term Liabilities**

A schedule of changes in general long-term debt for the year ended June 30, 2021, is shown below:

	<u>Balance</u> <u>July 1, 2020</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>June 30, 2021</u>	<u>Due Within</u> <u>One Year</u>
<b>Governmental Activities</b>					
Certificates of participation (COPs)	\$ 18,500,000	\$ -	\$ (400,000)	\$ 18,100,000	\$ 400,000
Compensated absences	5,607,675	4,768,596	(3,057,104)	7,319,167	6,630,000
Capital lease	388,771	-	(388,771)	-	-
Total	<u>\$ 24,496,446</u>	<u>\$4,768,596</u>	<u>\$(3,845,875)</u>	<u>\$ 25,419,167</u>	<u>\$ 7,030,000</u>

The certificates of participation and long-term portion of compensated absences is liquidated by the General Fund.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**  
Notes to Basic Financial Statements  
Year Ended June 30, 2021

Future annual payments on COPs are as follows:

<b>Year Ending June 30</b>	<b>Certificates of Participation</b>	
	<b>Principal</b>	<b>Interest</b>
2022	\$ 400,000	\$ 217,710
2023	500,000	211,560
2024	500,000	205,410
2025	500,000	199,260
2026	500,000	193,110
2027-2031	2,900,000	861,000
2032-2036	3,700,000	654,360
2037-2041	4,200,000	408,360
2042-2046	4,900,000	123,000
	\$ 18,100,000	\$ 3,073,770

COPs bears a variable interest rate structure with preset interest rate caps. The interest rate is based on an agreed upon spread of 120 basis point or 1.2% plus a commonly used interest rate index published by the Securities Industry and Financial Markets Association (SIFMA). The SIFMA index rate used to calculate the interest rate is determined by the Index Agent on (1) each Index Rate Determination Date determined by the Index Agent, plus (2) the applicable spread of .03%; the sum of which is subject to the preset interest rate cap as follows:

Preset Interest Rate Caps structure:	
Year 1-5	3.20%
Year 6-10	4.20%
Year 11-30	5.20%

The District utilized the SIFMA rate as the end of the fiscal year ending June 30, 2021 to calculate the interest based on the predetermined principal payment schedule above.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Notes to Basic Financial Statements

Year Ended June 30, 2021

**(9) Operating Leases**

Commitments under non-cancelable operating lease agreements for air-monitoring stations, vehicles, and office equipment provide for minimum annual rental payments as follows:

<u>Fiscal Year Ending</u>	<u>Amount</u>
2022	\$ 1,643,370
2023	1,112,521
2024	644,987
2025	389,193
2026	251,940
2027-2031	913,271
2032-2036	797,973
2037-2041	888,265
	<u>\$ 6,641,520</u>

Air-monitoring station leases are renewable with minor escalations.

Rental expense for lease agreements above during the year ended June 30, 2021, was \$2,461,382.

**(10) County Apportionment Revenue**

As a result of the passage of Proposition 13 in fiscal year 1979, the District no longer has the power to calculate property tax revenues due for each county. Instead, the District now receives remittances from the counties, which are calculated in accordance with Assembly Bill Number 8. Secured and unsecured property taxes are levied on January 1 of the preceding fiscal year. Property tax revenues are recognized by the District in the fiscal year they are assessed, provided that they become available as defined in footnote 1(c).

Secured property tax is due in two installments, on November 1 and March 1 and becomes a lien on those dates. It becomes delinquent after December 10 and April 10, respectively. Unsecured property tax is due on July 1 and becomes delinquent on August 31. The term "unsecured" refers to taxes on personal property other than real estate, land, and buildings. These taxes are secured by liens on the property being taxed.

Property taxes levied are recorded as revenue and receivables in the fiscal year of levy, provided that they are collected within the fiscal year or within sixty days after year end to be consistent with the District's collection period used in the measurement of the collection period for when revenues are considered available.

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Notes to Basic Financial Statements

Year Ended June 30, 2021

County apportionment revenue recognized as of June 30, 2021, is as follows:

<u>County</u>	<u>Amount</u>
Alameda	\$ 7,160,542
Contra Costa	4,301,160
Marin	1,730,658
Napa	1,255,553
Santa Clara	6,273,268
San Francisco	5,467,678
San Mateo	10,980,081
Solano	917,871
Sonoma	1,691,988
Total county apportionment revenue	<u>\$ 39,778,799</u>

### (11) Pension Plan

#### Plan Description

All District employees are eligible to participate in the Bay Area Air Quality Management District Miscellaneous Plan (the Plan), an agent multiple-employer defined-benefit pension plan administered by the California Public Employees Retirement System (CalPERS), which acts as a common investment and administrative agent for its participating member employers. CalPERS issues a publicly available report that includes a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found online at [www.calpers.ca.gov](http://www.calpers.ca.gov).

#### Benefits Provided

Benefit provisions under the Plan are established by State statute and District resolution. The benefits are based on members' years of service, age, final compensation, and benefit formula. The California Public Employees' Pension Reform Act of 2013 (PEPRA) made significant changes to the benefit structure that primarily affect members first hired to perform CalPERS creditable activities on or after January 1, 2013. As a result of PEPRA, the Plan has two benefit structures: 1) CalPERS Miscellaneous Employee "2% at 55" for members first hired prior to January 1, 2013, to perform CalPERS creditable activities (Classic members), and 2) CalPERS Miscellaneous Employee "2% at 62" for members first hired on or after January 1, 2013, to perform CalPERS creditable activities (PEPRA members). The Plan provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries.

Classic members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits, while PEPRA members with five years of total service are eligible to retire at age 52 with statutorily reduced benefits. All members are eligible for non-industrial disability benefits after five years of service. The death benefit is one of the following: The Basic Death Benefit, the 1957 Survivor Benefit, Optional Settlement 2 Death Benefit, Special Death Benefit, or the Alternate Death Benefit for Local Fire Members. The cost of living adjustments for the Plan is applied as specified by the Public Employees' Retirement Law.

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Notes to Basic Financial Statements

Year Ended June 30, 2021

The Plan's provisions and benefits in effect at June 30, 2021, are summarized as follows:

	<u>Classic</u>	<u>PEPRA</u>
	Prior to January 1, 2013	On or after January 1, 2013
Hiring date		
Benefit formula	2% @ 55	2% @ 62
Benefit vesting schedule	5 years service	5 years service
Benefit payments	monthly for life	monthly for life
Retirement age: minimum	50	52
Monthly benefit, as a % of eligible compensation	1.43% - 2.42%	1.00 % - 2.50%
Required employee contribution rates	7.00%	6.75%
Required employer contribution rates	25.120%	25.120%

### Employees Covered

At June 30, 2021, the following employees were covered by the benefit terms for the Plan:

Inactive employees or beneficiaries currently receiving benefits	285
Inactive employees entitled to but not yet receiving benefits	51
Active employees	387
	<hr/>
	723

### Contributions

Section 20814(c) of the California Public Employees' Retirement Law (PERL) requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. The total plan contributions are determined through CalPERS' annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The employer is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. Employer contribution rates may change if plan contracts are amended. Payments made by the employer to satisfy contribution requirements that are identified by the pension plan terms as plan member contribution requirements are classified as plan member contributions.

For the year ended June 30, 2021, the contributions to the Plan amounted to \$10,695,192.

### Net Pension Liability

The District's net pension liability for the Plan of \$91,119,501 at June 30, 2021, is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of the Plan is measured as of June 30, 2020, using an annual actuarial valuation as of June 30, 2019, rolled forward to June 30, 2020, using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability of the Plan is shown below.

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

### Notes to Basic Financial Statements

Year Ended June 30, 2021

The total pension liability in the June 30, 2019, actuarial valuations were determined using the following actuarial assumptions:

Valuation date	June 30, 2019
Measurement date	June 30, 2020
Actuarial cost method	Entry-Age Normal
Actuarial assumptions	
Discount rate	7.15%
Inflation	2.50%
Salary increases	Varies by entry age and service
Investment rate of return	7.15%
Mortality rate table <sup>(1)</sup>	Derived using CalPERS' membership data for all funds
Post retirement benefit increase	The lesser of contract COLA or 2.50% until purchasing power protection allowance floor on purchasing power applies, 2.50% thereafter

<sup>(1)</sup> The mortality table used was developed based on CalPERS-specific data. The probabilities of mortality are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015. Preretirement and Post-retirement mortality rates include 15 years of projected mortality improvement using 90% of Scale MP-2016 published by the Society of Actuaries. For more details on this table, please refer to the CalPERS Experience Study and Review of Actuarial Assumptions report from December 2017 that can be found on the CalPERS website.

All other actuarial assumptions used in the June 30, 2019, valuation were based on the results of an actuarial experience study for the period from 1997 to 2015, including updates to salary increases, mortality and retirement dates. The Experience Study report can be obtained at CalPERS' website under Forms and Publications.

#### Discount Rate

The discount rate used to measure the total pension liability was 7.15%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Notes to Basic Financial Statements

Year Ended June 30, 2021

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all of the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the rounded single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation.

Asset Class	Current Target Allocation	Real Return Years 1 - 10 <sup>(a)</sup>	Real Return Years 11+ <sup>(b)</sup>
Global equity	50.0%	4.80%	5.98%
Fixed income	28.0	1.00	2.62
Inflation assets	—	0.77	1.81
Private equity	8.0	6.30	7.23
Real assets	13.0	3.75	4.93
Liquidity	1.0	—	(0.92)
Total	<u>100.00%</u>		

<sup>(a)</sup> An expected inflation of 2.00% used for this period.

<sup>(b)</sup> An expected inflation of 2.92% used for this period.

### Changes in the Net Pension Liability

The changes in the net pension liability for the Plan are as follows:

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a-b)
Balance at June 30, 2020	\$ 333,965,049	\$ 250,553,347	\$ 83,411,702
Changes recognized for the measurement period:			
Service cost	6,236,440	—	6,236,440
Interest on the total pension liability	23,680,235	—	23,680,235
Differences between expected and actual experience	2,141,716	—	2,141,716
Contributions from the employer	—	9,296,564	(9,296,564)
Contributions from employees	—	2,972,457	(2,972,457)
Net investment income	—	12,434,790	(12,434,790)
Benefit payments, including refunds of employee contributions	(16,065,803)	(16,065,803)	—
Administrative expense	—	(353,219)	353,219
Net changes	<u>15,992,588</u>	<u>8,284,789</u>	<u>7,707,799</u>
Balance at June 30, 2021	<u>\$ 349,957,637</u>	<u>\$ 258,838,136</u>	<u>\$ 91,119,501</u>

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Notes to Basic Financial Statements

Year Ended June 30, 2021

**Sensitivity of the District's Net Pension Liability to Changes in the Discount Rate**

The following presents the District's net pension liability for the Plan as of the measurement date, calculated using the discount rate of 7.15%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.15%) or 1-percentage-point higher (8.15%) than the current rate:

	1.00% Decrease (6.15%)	Current Discount Rate (7.15%)	1.00% Increase (8.15%)
District's net pension liability	\$ 134,239,764	\$ 91,119,501	\$ 55,058,268

**Pension Plan Fiduciary Net Position**

Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports. Copies of the CalPERS annual financial report may be obtained from CalPERS Fiscal Services Division, P.O. Box 942703, Sacramento, CA 94229-2703, or by calling (888) CalPERS (225-7377).

**Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended June 30, 2021, the District recognized pension expense of \$5,257,755 for the Plan. As of June 30, 2021, the District reported deferred outflows and deferred inflows of resources related to the Plan as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions	\$ 397,916	\$ 570,600
Differences between expected and actual experience	3,926,585	234,501
Net differences between projected and actual earnings on pension plan investments	2,039,139	—
District contributions subsequent to the measurement date	10,695,192	—
Total	<u>\$ 17,058,832</u>	<u>\$ 805,101</u>

The amounts above are net of outflows and inflows recognized in the 2019-20 measurement period expense.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**  
Notes to Basic Financial Statements  
Year Ended June 30, 2021

The \$10,695,192 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in future pension expense as follows:

Year ended June 30	Deferred Outflows (Inflows) of Resources
2022	\$ 250,313
2023	2,058,282
2024	1,993,493
2025	1,256,452

**Payable to the Pension Plan**

The District’s contribution for all members to the Plan for the fiscal year ended June 30, 2021, was in accordance with the required contribution rate calculated by the CalPERS actuary. Hence, no payable to the pension plan is recognized for the fiscal year ended June 30, 2021.

**(12) Postemployment Benefits – Health and Welfare for Retirees**

**Plan Description**

The District contributes to an agent multiple-employer plan administered by CalPERS. The plan provides medical, dental, vision, and life insurance benefits to eligible retirees. Benefit provisions are established in accordance with the Employee Association Memorandum of Understanding (MOU) for represented employees and as adopted by Board Resolution for all other employees who retire from the District on or after attaining age 50 with at least 5 (five) years of service.

The District established an irrevocable trust to prefund the other postemployment benefit annual required contribution by participating in the California Employers’ Retiree Benefit Trust (CERBT) program during the fiscal year ended June 30, 2009. The funds in the CERBT are held in the trust and administered by the California Public Employees’ Retirement System (CalPERS).

The CERBT fund, which is an IRC Section 115 Trust, is set up for the purpose of (i) receiving employer contributions to prefund health and other postemployment benefits for retirees and their beneficiaries, (ii) investing contributed amounts and income therein, and (iii) disbursing contributed amounts and income therein, if any, to pay for costs of administration of the fund and to pay for health care costs or other postemployment benefits in accordance with the terms of the District’s OPEB plan. The District’s Other Postemployment Benefits (OPEB) financial statements will be included in the CalPERS Comprehensive Annual Financial Report (CAFR). Copies of CalPERS’ CAFR may be obtained from the CalPERS Executive Office, 400 P Street, Sacramento, CA 95814.

Additionally, the plan maintains a closed group of retirees receiving coverage through a separate life insurance policy with American International Group, Inc. (AIG). The District makes contributions to the AIG Retiree Life Reserve Fund on an annual basis as needed to ensure that Fund’s balance is equal to the present value of expected claims for the retirees covered by the policy. The AIG Retiree Reserve Fund can only be applied towards the benefits provided under the program. As of June 30, 2021, the AIG Retiree Life Insurance Fund had a total asset balance of \$448,470, making up 0.8% of the total Plan Fiduciary Net Position of \$55,580,809. All activities of the AIG Retiree Life Reserve Fund are accounted for in the measurement of the District’s net OPEB liability.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**  
Notes to Basic Financial Statements  
Year Ended June 30, 2021

**Employees Covered**

As of June 30, 20, actuarial valuation, the following current and former employees were covered by the benefit terms under the District’s OPEB Plan:

Active employees	362
Inactive employees or beneficiaries currently receiving benefits	224
Inactive employees entitled to, but not yet receiving benefits	0
Total	586

**Contributions**

The District contributions to the Plan occur as benefits are paid to retirees (pay-as-you-go basis) and/or to the OPEB trust by means of discretionary funding payments as approved by the Board.

The District’s actuary also accounts for the implicit subsidy contribution, which exists when premiums charged for retiree coverage are lower than the expected retiree claims for that coverage. In the District’s program, the claims experience for active employees and retirees not covered by Medicare is co-mingled in setting premiums rates for some members and gives rise to an implicit subsidy. The implicit subsidy is determined as the projected difference between (a) retiree medical and life insurance claim costs by age and (b) premiums charged for retiree coverage.

For fiscal year 2020-21, the District contributed a total of \$7,653,437 to the plan that includes \$766,074 identified as implicit contributions.

**Net OPEB Liability**

The District’s net OPEB liability of \$19,652,990 at June 30, 2021, is measured as the total OPEB liability, less the OPEB plan’s fiduciary net position. The net OPEB liability is measured using an annual actuarial valuation as of June 30, 2019. The total OPEB liability in the June 30, 2019, actuarial valuation was determined using the following actuarial assumptions:

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Notes to Basic Financial Statements

Year Ended June 30, 2021

Valuation date	June 30, 2019
Measurement date	June 30, 2020
Actuarial cost method	Entry Age Normal Cost
Discount rate	6.50%
Inflation	2.50% per year
Salary increases	3.00% per year; since benefits do not depend on pay, this is used only to allocate the cost of benefits between service years and to develop the amortization payment portion of the actuarially determined contributions.
Investment rate of return	6.50%, net of plan investment and trust administrative expenses.
Mortality improvement	MacLeod Watts Scale 2018 applied generationally from 2015.
Healthcare trend rates	Medical plan premiums, claims costs by age, and Medicare Part B premiums are assumed to increase once each year. The increases over the prior year's levels are assumed to be effective as shown below:

2020 - Actual	2060-66	- 4.80%
2021 - 5.40%	2067	- 4.70%
2022 - 5.30%	2068	- 4.60%
2023-26 - 5.20%	2069	- 4.50%
2027-46 - 5.30%	2070-71	- 4.40%
2047 - 5.20%	2072	- 4.30%
2048-49 - 5.10%	2073-74	- 4.20%
2050-53 - 5.00%	2075	- 4.10%
2054-59 - 4.90%	2076 & later	- 4.00%

The Public Employee's Medical and Hospital Care Act (PEMHCA) Minimum Employer Contribution is assumed to increase at 4.0% per year.

Note: Demographic actuarial assumptions used in this valuation are based on the 2017 experience study of the California Public Employees Retirement System (CalPERS) using data from 1997 to 2015, except for mortality improvement as noted above.

### Discount Rate

The discount rate used to measure the total OPEB liability 6.50%. The projection of cash flows used to determine the discount rate assumed that District contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

The long-term expected rate of return on OPEB plan investments was based on CalPERS' expected return for California Employers' Retirement Benefit Trust Strategy 1.

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Notes to Basic Financial Statements

Year Ended June 30, 2021

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation.

Asset Class	Target Allocation	1-10 Year Expected Real Rate of Return <sup>(1)</sup>	11-60 Year Expected Real Rate of Return <sup>(2)</sup>
Global equity	59.00%	4.80%	5.98%
Fixed income	25.00	1.10	2.62
Treasury inflation protected securities (TIPS)	5.00	0.25	1.46
Global real estate (REITs)	8.00	3.20	5.00
Commodities	3.00	1.50	2.87
Total	100.00%		

<sup>(1)</sup> Real rates of return come from a geometric representation of returns that assume a general inflation rate of 2.00%.

<sup>(2)</sup> Real rates of return come from a geometric representation of returns that assume a general inflation rate of 2.92%.

### Changes in the OPEB Liability

The changes in the net OPEB liability for the plan are as follows:

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a-b)
Beginning Balance at June 30, 2020	\$ 72,165,288	\$ 53,796,903	\$ 18,368,385
Changes recognized for the measurement period			
Service cost	1,859,816	-	1,859,816
Interest on the total OPEB liability	4,698,222	-	4,698,222
Benefit payments	(3,489,527)	(3,489,527)	-
Contributions - employer	-	3,401,469	(3,401,469)
Net investment income	-	1,897,992	(1,897,992)
Other expenses - administrative expense	-	(26,028)	26,028
Net changes	3,068,511	1,783,906	1,284,605
Balance at June 30, 2021	\$ 75,233,799	\$ 55,580,809	\$ 19,652,990

### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following table illustrates the impact of interest rate sensitivity on the Net OPEB Liability of the District if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate for fiscal year ended June 30, 2021:

	1.00% Decrease (5.50%)	Current Discount Rate (6.50%)	1.00% Increase (7.50%)
Net OPEB liability	\$ 27,766,944	\$ 19,652,990	\$ 11,207,636

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Notes to Basic Financial Statements

Year Ended June 30, 2021

**Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rates**

The following presents the net OPEB liability of the District if it were calculated using health care cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current rate, for measurement period ended June 30, 2021:

	<u>1.00%</u> <u>Decrease</u>	<u>Trend</u> <u>Rate <sup>(1)</sup></u>	<u>1.00%</u> <u>Increase</u>
Net OPEB liability	\$ 13,533,906	\$ 19,652,990	\$ 23,950,317

<sup>(1)</sup> Refer above to actuarial assumptions for health trend rates.

**OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the fiscal year ended June 30, 2021, the District recognized OPEB expense of \$4,839,689. At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred</u> <u>Outflows of</u> <u>Resources</u>	<u>Deferred</u> <u>Inflows of</u> <u>Resources</u>
Changes of assumptions	\$ 1,685,395	\$ —
Difference between expected and actual earnings on OPEB plan investments	1,396,915	-
Difference between expected and actual experience	—	5,136,163
District contributions subsequent to the measurement date	<u>7,653,437</u>	<u>—</u>
Total	<u>\$ 10,735,747</u>	<u>\$ 5,136,163</u>

The \$7,653,437 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction in net OPEB liability in the year ending June 30, 2022.

Amounts recognized in the deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the OPEB expense as follows:

<u>Year ended June 30</u>	<u>Deferred Outflows</u> <u>(Inflows) of Resources</u>
2022	\$ (277,226)
2023	(119,977)
2024	(475,481)
2025	(853,005)
Thereafter	(328,164)

## **BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Notes to Basic Financial Statements

Year Ended June 30, 2021

### **(13) Risk Management**

The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; injuries to employees; and natural disasters. The District manages and finances these risks by purchasing commercial insurance and has a \$1,000 to \$10,000 deductible for general and special property liability with limits of \$10 million and \$400 million, respectively.

The District has had no significant reductions in insurance coverage from the previous year, nor have settled claims exceeded the District's commercial insurance coverages.

As of June 30, 2021, the District had no material claims outstanding for general liability or for workers' compensation cases.

### **(14) Commitments and Contingencies**

The District is subject to litigation arising in the normal course of business. In the opinion of the District's Attorney, there is no pending litigation which is likely to have a material adverse effect on the financial position of the District.

The District receives Federal and State grant funds. The amounts, if any, of the Districts grant expenditures which may be disallowed upon audit by the granting agencies cannot be determined at this time, although the District expects any such amounts to be immaterial.

**REQUIRED SUPPLEMENTARY INFORMATION**

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**  
Required Supplementary Information  
Schedule of Changes in the Net OPEB Liability and Related Ratios\*  
For the Year Ended June 30, 2021  
(unaudited)

	<u>2017-2018</u>	<u>2018-2019</u>	<u>2019-2020</u>	<u>2020-2021</u>
Total OPEB Liability				
Service cost	\$ 1,531,801	\$ 1,581,585	\$ 1,801,428	\$ 1,859,816
Interest on the total OPEB liability	4,722,673	4,980,026	5,164,087	4,698,222
Changes of assumptions	-	3,506,193	175,927	-
Differences between expected and actual experience	-	-	(7,536,242)	-
Benefit payments	(2,600,577)	(2,908,537)	(3,161,874)	(3,489,527)
Net change in total OPEB liability	3,653,897	7,159,267	(3,556,674)	3,068,511
Total OPEB liability – beginning	64,908,798	68,562,695	75,721,962	72,165,288
Total OPEB liability – ending (a)	<u>\$ 68,562,695</u>	<u>\$ 75,721,962</u>	<u>\$ 72,165,288</u>	<u>\$ 75,233,799</u>
Plan fiduciary net position				
Contributions – employer	\$ 6,600,577	\$ 6,817,699	\$ 7,161,874	\$ 3,401,469
Net investment income	3,304,360	3,139,604	2,802,806	1,897,992
Benefit payments	(2,600,577)	(2,908,537)	(3,161,874)	(3,489,527)
Administrative expense	(17,180)	(73,126)	(9,966)	(26,028)
Net change in plan fiduciary net position	7,287,180	6,975,640	6,792,840	1,783,906
Plan fiduciary net position – beginning	32,741,243	40,028,423	47,004,063	53,796,903
Plan fiduciary net position – ending (b)	40,028,423	47,004,063	53,796,903	55,580,809
Net OPEB liability – ending (a) - (b)	<u>\$ 28,534,272</u>	<u>\$ 28,717,899</u>	<u>\$ 18,368,385</u>	<u>\$ 19,652,990</u>
Plan fiduciary net position as a percentage of the total OPEB liability	58.4%	62.1%	74.5%	73.9%
Covered – employee payroll	\$ 35,433,438	\$ 37,405,253	\$ 40,462,747	\$ 44,766,317
Net OPEB liability as percentage of covered – employee payroll	80.53%	76.78%	45.40%	43.90%

\* Fiscal year 2017-18 was the first year of implementation, therefore only four years are shown.

See accompanying independent auditor's report.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**  
 Required Supplementary Information  
 Schedule of Contributions - OPEB\*  
 For the Year Ended June 30, 2021  
 (unaudited)

	2017-2018	2018-2019	2019-2020	2020-2021
Actuarially determined contribution	\$ 6,081,000	\$ 5,655,362	\$ 4,721,343	\$ 4,380,464
Contributions in relation to the actuarially determined contributions	6,817,699	7,161,874	3,401,469	7,653,437
Contribution deficiency (excess)	\$ (736,699)	\$ (1,506,512)	\$ 1,319,874	\$ (3,272,973)
Covered - employee payroll	\$ 37,405,252	\$ 40,734,161	\$ 44,766,317	\$ 48,652,158
Contributions as a percentage of covered employee payroll	18.23%	17.58%	7.60%	15.73%

**Notes to Schedule:**

The actuarial methods and assumptions used to set the actuarially determined contributions are as follows:

Valuation date	6/30/2015	7/1/2017	6/30/2019	6/30/2019
Actuarial cost method	Entry age normal	Entry age normal	Entry age normal	Entry age normal
Amortization method	Level percentage of pay	Level percentage of pay	Level percentage of pay	Level percentage of pay
Amortization period	10 years	9 years	8 years	7 years
Asset valuation method	CERBT - 5-year smoothed market AIG Fund - contract value	Market value of assets	Market value of assets	Market value of assets
Inflation	3.00%	2.75%	2.50%	2.50%
Healthcare cost trend rates	Non-Med - 2015: Actual; 2016: Actual; 2017: 7.0%; 2018: 6.5%; 2019: 6.0%; 2020: 5.5%; 2021+: 5.0%  Medicare - 2015: Actual; 2016: Actual; 2017: 7.2%; 2018: 6.7%; 2019: 6.1%; 2020: 5.6%; 2021+: 5.0%	Dental and vision premiums are assumed to increase by 3% per year. The PEMHCA Minimum Employer Contribution is assumed to increase at 4.5% per year. Life insurance premiums are assumed to remain fixed at current levels in all future years.	Medical Premium Increase - Effective January 1: 2021: 5.40%, 2022: 5.30%, 2023-26: 5.20%, 2027-46: 5.30%, 2047: 5.20%, 2048-49: 5.10%, 2050-53: 5.00%, 2054-59: 4.90%, 2060-66: 4.80%, 2067: 4.70%, 2068: 4.60%, 2069: 4.50%, 2070-71: 4.40%, 2072: 4.30%, 2073-74: 4.20%, 2075: 4.10%, 2076 & later: 4.00%  The PEMHCA Minimum Employer Contribution is assumed to increase at 4.0% per year. Life insurance premiums are assumed to remain fixed at current levels in all future years.	Medical Premium Increase - Effective January 1: 2021: 5.40%, 2022: 5.30%, 2023-26: 5.20%, 2027-46: 5.30%, 2047: 5.20%, 2048-49: 5.10%, 2050-53: 5.00%, 2054-59: 4.90%, 2060-66: 4.80%, 2067: 4.70%, 2068: 4.60%, 2069: 4.50%, 2070-71: 4.40%, 2072: 4.30%, 2073-74: 4.20%, 2075: 4.10%, 2076 & later: 4.00%  The PEMHCA Minimum Employer Contribution is assumed to increase at 4.0% per year. Life insurance premiums are assumed to remain fixed at current levels in all future years.
Salary increases	3.25%	3.25% per year; used to determine amortization payments if developed on a level percent of pay basis	3.00% per year; since benefits do not depend on pay, this is used only to allocate the cost of benefits between service years and to develop the amortization payment portion of the actuarially determined contributions	3.00% per year; since benefits do not depend on pay, this is used only to allocate the cost of benefits between service years and to develop the amortization payment portion of the actuarially determined contributions
Investment rate of return	7.25%	7.25%	6.50%	6.50%
Retirement age	The probabilities of retirement are based on the 2010 CalPERS Experience Study for the period from 1997 to 2007	The probabilities of retirement are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011	The probabilities of retirement are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015	The probabilities of retirement are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015
Mortality	The probabilities of mortality are based on the 2010 CalPERS Experience Study for the period from 1997 to 2007. Fully generational with Scale MP-2014 modified to converge to ultimate improvement rates in 2022 for pre and post-retirement mortality	The representative mortality rates were those published by CalPERS in their 2014 study, adjusted to back out 20 years of Scale BB to central year 2008.	The representative mortality rates were those published by CalPERS in their 2017 study, adjusted to back out 15 years of Scale MP 2016 to central year 2015.	The representative mortality rates were those published by CalPERS in their 2017 study, adjusted to back out 15 years of Scale MP 2016 to central year 2015.

\* Fiscal year 2017-18 was the first year of implementation, therefore only four years are shown.

See accompanying independent auditor's report.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**  
 Required Supplementary Information  
 Schedule of Changes in the Net Pension Liability and Related Ratios \*  
 California Public Employees' Retirement System (CalPERS) – Miscellaneous Plan  
 For the Year Ended June 30, 2021  
 (unaudited)

	<u>2014-2015</u>	<u>2015-2016</u>	<u>2016-2017</u>	<u>2017-2018</u>	<u>2018-2019</u>	<u>2019-2020</u>	<u>2020-2021</u>
Total Pension Liability							
Service Cost	\$ 4,509,169	\$ 4,405,494	\$ 4,402,254	\$ 5,251,175	\$ 5,588,151	\$ 5,823,771	\$ 6,236,440
Interest on total pension liability	18,144,590	19,019,896	19,929,495	20,568,801	21,332,712	22,580,042	23,680,235
Changes in assumptions	—	(4,479,434)	—	16,314,523	(1,997,101)	—	—
Differences between expected and actual experience	—	(1,508,680)	(584,236)	(2,082,303)	(643,002)	4,336,733	2,141,716
Benefit payments, including refunds of employee contributions	<u>(9,459,410)</u>	<u>(10,371,769)</u>	<u>(11,526,958)</u>	<u>(12,131,353)</u>	<u>(13,197,195)</u>	<u>(14,663,313)</u>	<u>(16,065,803)</u>
Net change in total pension liability	13,194,349	7,065,507	12,220,555	27,920,843	11,083,565	18,077,233	15,992,588
Total pension liability – beginning	<u>244,402,997</u>	<u>257,597,346</u>	<u>264,662,853</u>	<u>276,883,408</u>	<u>304,804,251</u>	<u>315,887,816</u>	<u>333,965,049</u>
Total pension liability – ending (a)	<u>257,597,346</u>	<u>264,662,853</u>	<u>276,883,408</u>	<u>304,804,251</u>	<u>315,887,816</u>	<u>333,965,049</u>	<u>349,957,637</u>
Plan fiduciary net position							
Contributions – employer	3,815,653	4,268,315	5,253,802	5,682,917	6,359,880	7,628,075	9,296,564
Contributions – employee	2,622,951	2,372,392	2,502,885	2,429,913	2,514,609	2,815,780	2,972,457
Net investment income	31,178,442	4,871,767	1,102,999	22,856,288	19,071,946	15,727,365	12,434,790
Plan to plan resource movement	—	—	—	—	(556)	—	—
Benefit payments, including refunds of employee contributions	<u>(9,459,410)</u>	<u>(10,371,769)</u>	<u>(11,526,958)</u>	<u>(12,131,353)</u>	<u>(13,197,195)</u>	<u>(14,663,313)</u>	<u>(16,065,803)</u>
Other miscellaneous income (expense) (1)	—	—	—	—	(667,255)	556	—
Administrative expense	<u>—</u>	<u>(236,125)</u>	<u>(127,831)</u>	<u>(305,553)</u>	<u>(351,369)</u>	<u>(170,709)</u>	<u>(353,219)</u>
Net change in plan fiduciary net position	28,157,636	904,580	(2,795,103)	18,532,212	13,730,060	11,337,754	8,284,789
Plan fiduciary net position – beginning	<u>180,686,208</u>	<u>208,843,844</u>	<u>209,748,424</u>	<u>206,953,321</u>	<u>225,485,533</u>	<u>239,215,593</u>	<u>250,553,347</u>
Plan fiduciary net position – ending (b)	<u>208,843,844</u>	<u>209,748,424</u>	<u>206,953,321</u>	<u>225,485,533</u>	<u>239,215,593</u>	<u>250,553,347</u>	<u>258,838,136</u>
Net pension liability – ending (a) - (b)	<u>\$ 48,753,502</u>	<u>\$ 54,914,429</u>	<u>\$ 69,930,087</u>	<u>\$ 79,318,718</u>	<u>\$ 76,672,223</u>	<u>\$ 83,411,702</u>	<u>\$ 91,119,501</u>
Plan fiduciary net position as a percentage of the total pension liability	81.07%	79.25%	74.74%	73.98%	75.73%	75.02%	73.96%
Covered – employee payroll	\$ 32,010,647	\$ 33,133,499	\$ 34,119,169	\$ 35,433,438	\$ 37,405,253	\$ 40,734,161	\$ 44,766,317
Net pension liability as percentage of covered – employee payroll	152.30%	165.74%	204.96%	223.85%	204.98%	204.77%	203.54%

(1) During Fiscal Year 2017-18, as a result of Governmental Accounting Standards Board Statement (GASB) No. 75, Accounting and Financial Reporting for Postemployment Benefit Plans Other than Pensions (GASB 75), CalPERS reported its proportionate share of activity related to postemployment benefits for participation in the State of California's agent OPEB plan. Accordingly, CalPERS recorded a one-time expense as a result of the adoption of GASB 75.

Additionally, CalPERS employees participate in various State of California agent pension plans and during Fiscal Year 2017-18, CalPERS recorded a correction to previously reported financial statements to properly reflect its proportionate share of activity related to pensions in accordance with GASB Statement No. 68, Accounting and Financial Reporting for Pensions (GASB 68).

**Notes to Schedule:**

**Benefit Changes:** The figures above include any liability impact that may have resulted from voluntary benefit changes that occurred after the June 30, 2019 valuation. However, offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes) that occurred after the June 30, 2019 valuation date are not included in the figures above, unless the liability impact is deemed to be material by the plan actuary.

**Changes of Assumptions:** None in 2019 or 2020. In 2018, demographic assumptions and inflation rate were changed in accordance to the CalPERS Experience Study and Review of Actuarial Assumptions December 2017. There were no changes in the discount rate. In 2017, the accounting discount rate reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expense) to 7.65 percent (without a reduction for pension plan administrative expense.) In 2014, amounts reported were based on the 7.5 percent discount rate.

\* Fiscal year 2014-15 was the first year of implementation, therefore only seven years are shown.

See accompanying independent auditor's report.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**  
 Required Supplementary Information  
 Schedule of Contributions - Pension \*  
 California Public Employees' Retirement System (CalPERS) – Miscellaneous Plan  
 For the Year Ended June 30, 2021  
 (unaudited)

	2014-2015	2015-2016	2016-2017	2017-2018	2018-2019	2019-2020	2020-2021
Actuarially determined contribution	\$ 4,268,315	\$ 5,365,344	\$ 5,685,584	\$ 6,407,096	\$ 7,675,962	\$ 9,374,554	\$ 10,695,192
Contributions in relation to the actuarially determined contributions	(4,268,315)	(5,365,344)	(5,685,584)	(6,407,096)	(7,675,962)	(9,374,554)	(10,695,192)
Contribution deficiency (excess)	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Covered – employee payroll	\$ 33,133,499	\$ 34,119,169	\$ 35,433,438	\$ 37,405,253	\$ 40,734,161	\$ 44,766,317	\$ 48,652,158
Contributions as a percentage of covered – employee payroll	12.88%	15.73%	16.05%	17.13%	18.84%	20.94%	21.98%

**Notes to Schedule:**

The actuarial methods and assumptions used to set the actuarially determined contributions are as follows:

Valuation date	6/30/2012	6/30/2013	6/30/2014	6/30/2015	6/30/2016	6/30/2017	6/30/2018
Actuarial cost method	Entry age normal cost method	Entry age normal cost method	Entry age normal cost method	Entry age normal cost method	Entry age normal cost method	Entry age normal cost method	Entry age normal cost method
Amortization method	Level percent of payroll	Level percent of payroll	Level percent of payroll	Level percent of payroll	Level percent of payroll	Level percent of payroll	Level percent of payroll
Asset valuation method	Actuarial value of assets	Market value of assets	Market value of assets	Market value of assets	Market value of assets	Market value of assets	Market value of assets
Inflation	2.75% compounded annually	2.75% compounded annually	2.75% compounded annually	2.75% compounded annually	2.75% compounded annually	2.625% compounded annually	2.50% compounded annually
Salary increases	Varies by entry age and service	Varies by entry age and service	Varies by entry age and service	Varies by entry age and service	Varies by entry age and service	Varies by entry age and service	Varies by entry age and service
Payroll Growth	3.00%	3.00%	3.00%	3.00%	3.00%	2.875%	2.750%
Investment rate of return	7.50% net of pension plan investment and administrative expenses; includes inflation.	7.50% net of pension plan investment and administrative expenses; includes inflation.	7.50% net of pension plan investment and administrative expenses; includes inflation.	7.50% net of pension plan investment and administrative expenses; includes inflation.	7.375% net of pension plan investment and administrative expenses; includes inflation.	7.25% net of pension plan investment and administrative expenses.	7.00% net of pension plan investment and administrative expenses.
Retirement age	The probabilities of retirement are based on the 2010 CalPERS Experience Study for the period from 1997 to 2007.	The probabilities of retirement are based on the 2010 CalPERS Experience Study for the period from 1997 to 2007.	The probabilities of retirement are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011.	The probabilities of retirement are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011.	The probabilities of retirement are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011.	The probabilities of retirement are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015.	The probabilities of retirement are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015.
Mortality	The probabilities of mortality are based on the 2010 CalPERS Experience Study for the period from 1997 to 2007.	The probabilities of mortality are based on the 2010 CalPERS Experience Study for the period from 1997 to 2007.	The probabilities of mortality are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011.	The probabilities of mortality are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011.	The probabilities of mortality are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011.	The probabilities of mortality are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015.	The probabilities of mortality are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015.
	Pre-retirement and Post-retirement mortality rates include 5 years of projected mortality improvement using Scale AA published by the Society of Actuaries.	Pre-retirement and Post-retirement mortality rates include 5 years of projected mortality improvement using Scale AA published by the Society of Actuaries.	Pre-retirement and Post-retirement mortality rates include 20 years of projected mortality improvement using Scale BB published by the Society of Actuaries.	Pre-retirement and Post-retirement mortality rates include 20 years of projected mortality improvement using Scale BB published by the Society of Actuaries.	Pre-retirement and Post-retirement mortality rates include 20 years of projected mortality improvement using Scale BB published by the Society of Actuaries.	Post-retirement mortality rates above include 15 years of projected on-going mortality improvement using 90 percent of Scale MP 2016 published by the Society of Actuaries.	Post-retirement mortality rates above include 15 years of projected on-going mortality improvement using 90 percent of Scale MP 2016 published by the Society of Actuaries.

\* Fiscal year 2014-15 was the first year of implementation, therefore only seven years are shown.

See accompanying independent auditor's report.

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**  
Statement of Revenues, Expenditures, and Changes in Fund Balances  
Budget and Actual - General Fund  
Year Ended June 30, 2021

	Budgeted Amounts		Actual (Budgetary Basis)	Final Budget Positive (Negative)
	Original	Final		
<b>Revenues:</b>				
Permit fees	\$ 34,272,227	\$ 34,272,227	\$ 40,558,882	\$ 6,286,655
Title V permit fees	5,085,389	5,085,389	6,210,781	1,125,392
Asbestos fees	1,625,000	1,625,000	4,094,654	2,469,654
Penalties and variance fees	1,500,000	1,500,000	4,212,013	2,712,013
Hearing board fees	12,750	12,750	14,318	1,568
State subvention	1,736,000	1,736,000	1,748,876	12,876
AB 2588 income	628,357	628,357	1,995,672	1,367,315
Miscellaneous	100,000	100,000	128,257	28,257
Federal grant -EPA	2,225,783	2,225,783	2,434,644	208,861
Federal grant - DHS	1,375,664	1,375,664	1,177,980	(197,684)
CMAQ Spare The Air	1,000,000	1,000,000	1,176,610	176,610
Other grants	9,000,000	9,000,000	7,549,245	(1,450,755)
Portable equipment registration program (PERP)/Inspection Fees	450,000	450,000	786,669	336,669
Interest/Investment	832,711	832,711	938,034	105,323
County apportionment	38,770,162	38,770,162	39,778,799	1,008,637
Special environmental projects	-	-	-	-
Total revenues	98,614,043	98,614,043	112,805,434	14,191,391
<b>Expenditures:</b>				
Executive Division	13,789,530	15,085,764	14,218,089	(867,675)
Administration Resource Division	12,609,702	14,151,579	13,256,810	(894,769)
Information Services Division	5,163,360	5,811,104	4,339,060	(1,472,044)
Legal Services Division	3,389,490	4,064,618	4,064,618	-
Communication Office	4,046,761	5,072,132	4,143,185	(928,947)
Compliance and Enforcement Division	15,536,290	15,836,094	13,540,138	(2,295,956)
Engineering Division	13,448,596	14,318,223	11,634,251	(2,683,972)
Planning and research	5,155,616	6,898,759	5,657,958	(1,240,801)
Assessment, Inventory and Model Division	4,515,101	5,416,532	4,317,305	(1,099,227)
Meteorology and Measurement Division	15,234,880	18,203,760	15,080,872	(3,122,888)
Strategic Incentives Division	664,807	677,682	120,630	(557,052)
Technology Implementation Office	961,986	4,347,525	678,297	(3,669,228)
Community Engagement and Policy Division	5,530,811	7,552,252	4,726,540	(2,825,712)
Program Distribution	-	2,258,053	656,982	(1,601,071)
Vacancy Savings	(1,544,098)	(1,544,098)	-	1,544,098
Total current expenditures	98,502,832	118,149,979	96,434,735	(21,715,244)
Capital outlay	4,236,448	8,282,086	3,628,357	(4,653,729)
Debt Service: Principal	788,771	788,771	788,771	-
Debt Service: Interest	245,670	245,670	245,670	-
Total expenditures	103,773,721	127,466,506	101,097,533	(26,368,973)
Excess of Revenues				
Over Expenditures	(5,159,678)	(28,852,463)	11,707,901	40,560,364
<b>Other Financing Sources</b>				
Transfers in	2,700,886	2,700,886	1,296,698	(1,404,188)
Total other financing sources	2,700,886	2,700,886	1,296,698	(1,404,188)
Net Change in Fund Balance	\$ (2,458,792)	\$ (26,151,577)	13,004,599	\$ 39,156,176
Beginning Budgetary Fund Balance			82,526,755	
Ending Budgetary Fund Balance			\$ 95,531,354	

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual - Special Revenue Fund**  
**Year Ended June 30, 2021**

	Budgeted Amounts		Actual (Budgetary Basis)	Final Budget Positive (Negative)
	Original	Final		
<b>Revenues:</b>				
TFCA/MSIF DMV fee	\$ 33,119,647	\$ 61,739,241	\$ 35,500,010	\$ (26,239,231)
Carl Moyer Program	51,064,990	105,481,933	50,347,536	(55,134,397)
Other grants/funding	18,656,449	20,409,275	6,905,557	(13,503,718)
Federal grants	1,000,000	1,000,000	564,096	(435,904)
California Goods Movement	10,250,000	10,266,057	16,812	(10,249,245)
Vehicle settlement	21,017,013	22,763,040	983,914	(21,779,126)
Total revenues	135,108,099	221,659,546	94,317,925	(127,341,621)
<b>Expenditures:</b>				
TFCA/MSIF & Other Programs				
Program distribution	37,426,513	65,100,720	34,129,220	(30,971,500)
Intermittent control	1,993,382	3,263,475	1,296,816	(1,966,659)
TFCA administration	1,393,576	1,581,064	882,605	(698,459)
Miscellaneous incentive program	106,450	150,425	121,479	(28,946)
Regional electric vehicle deployment	1,531,722	1,827,222	1,445,135	(382,087)
Enhanced mobile source inspection	20,792	21,522	10,159	(11,363)
Mobile source incentive	493,207	527,654	527,654	-
Vehicle buy-back	7,392,769	8,258,747	3,367,605	(4,891,142)
Commuter assistance	88,870	88,870	64,232	(24,638)
Carl Moyer Program				
Project funding	48,771,181	103,165,327	48,423,633	(54,741,694)
Grant administration	2,293,809	2,316,606	1,872,261	(444,345)
California Goods Movement Program				
Project funding	10,000,000.00	10,000,000	-	(10,000,000)
Grant administration	230,795	246,853	181,842	(65,011)
Vehicle settlement				
Project funding	19,500,000	21,033,837	-	(21,033,837)
Grant administration	1,164,147	1,376,338	698,586	(677,752)
Total expenditures	132,407,213	218,958,660	93,021,227	(125,937,433)
<b>Excess of Revenues</b>				
Over Expenditures	2,700,886	2,700,886	1,296,698	(1,404,188)
<b>Other Financing Uses</b>				
Transfers out	(2,700,886)	(2,700,886)	(1,296,698)	\$ 1,404,188
Total other financing uses				
Net Change in Fund Balance	\$ -	\$ -	-	
Beginning Budgetary Fund Balance				
Ending Budgetary Fund Balance			\$ -	

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**  
Notes to Required Supplementary Information  
Year Ended June 30, 2021

**Budgetary Principles**

Through the budget process, the Board of Directors sets the direction of the District. The annual budget assures the most efficient and effective use of the District's economic resources and establishes the priority of objectives that are to be accomplished during the fiscal year.

The annual budget covers the period from July 1 to June 30 and is a vehicle that accurately and openly communicates these priorities to the community, businesses, vendors, employees, and other public agencies. In addition, it establishes the foundation of effective financial planning by providing resource allocation, performance measures and controls that permit the evaluation and adjustment of the District's performance.

The District follows these procedures in establishing the budgetary data reflected in the basic financial statements:

- a) The Board of Directors adopts an annual budget by resolution prior to July 1 of each fiscal year. The annual budget indicates appropriations by fund and by program. The Board of Directors may also adopt supplemental appropriations during the year. At the fund level, expenditures may not legally exceed appropriations. The Air Pollution Control Officer (APCO) is authorized to transfer budgeted amounts between divisions and programs within any fund.
- b) Budgets are adopted on a basis that is consistent with Generally Accepted Accounting Principles (GAAP) with the exception of recognition of certain revenue, as discussed below. Annual appropriated budgets are adopted for the General and Special Revenue funds.
- c) Supplementary budgetary revenue and expenditure appropriations were adopted by the Board of Directors during the fiscal year. These supplemental appropriations have been included in the Budgeted Amounts - Final column of the Budgetary Comparison Schedules.

**Reconciliation to the Statement of Revenues, Expenditures, and Changes in Fund Balances**

The District's budgetary basis is consistent with Generally Accepted Accounting Principles (GAAP), with the exception of certain revenues that are recognized when earned in the GAAP-basis financial statements but deferred until expended on the budgetary basis. Revenues in the Budget and Actual schedules have been presented on the budgetary basis to provide a more meaningful comparison of actual results with the budget. The following is a reconciliation between revenues on the budgetary basis and the GAAP basis reflected in the statement of revenues, expenditures, and changes in fund balance.

	<b>Special Revenue Fund</b>
Revenues - Budgetary Basis	\$ 94,317,925
Revenue recognition adjustments	4,019,613
Revenues - GAAP Basis	\$ 98,337,538

**SUPPLEMENTARY INFORMATION**

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**

Transportation Fund for Clean Air (TFCA) Program,  
Mobile Source Incentive Fund Program & Other Programs

Schedule of Expenditures  
Year Ended June 30, 2021

<u>Programs</u>	<u>Salaries and Benefits</u>	<u>Services and Supplies</u>	<u>Program Distribution</u>	<u>Total</u>
Program distribution	\$ -	\$ -	\$ 34,129,220	\$ 34,129,220
Intermittent control	396,774	900,042	-	1,296,816
TFCA administration	828,590	54,015	-	882,605
Miscellaneous incentive program	78,349	43,130	-	121,479
Regional electric vehicles deployment	1,075,590	369,545	-	1,445,135
Enhanced mobile source inspection	-	10,159	-	10,159
Commuter assistance	64,232	-	-	64,232
Vehicle buy-back	4,513	3,363,092	-	3,367,605
Mobile source incentive	513,905	13,749	-	527,654
Total expenditures	<u>\$2,961,953</u>	<u>\$ 4,753,732</u>	<u>\$ 34,129,220</u>	<u>\$ 41,844,905</u>